

Scenic Pacifica
Incorporated Nov. 22, 1957

PLANNING COMMISSION
Staff Report

DATE: December 7, 2015

FILE: UP-55-15

ITEM: 1.a

PUBLIC NOTICE: Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

APPLICANT: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)
2999 Oak Road, Suite 490
Walnut Creek, CA 94597
(913) 458-9148

OWNER: Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)
Site: Public right-of-way

PROJECT LOCATION: Utility pole within the public right-of-way adjacent to 160 Calaveras Avenue (APN 018-131-020) – Vallemar

PROJECT DESCRIPTION: Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

SITE DESIGNATIONS: General Plan: Low Density Residential (LDR)
Zoning: R-1 (Single-Family Residential)

RECOMMENDED CEQA STATUS: Class 3 Categorical Exemption, Section 15303.

ADDITIONAL REQUIRED APPROVALS: None. Subject to appeal to the City Council.

RECOMMENDED ACTION: Approve as conditioned.

PREPARED BY: Christian Murdock, Associate Planner

PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS

PROJECT SUMMARY

1. General Plan, Zoning, and Surrounding Land Uses

The proposed project differs from most applications considered by the Planning Commission since the project location is within the public right-of-way. The public right-of-way is still within the underlying General Plan land use designation and zoning classification based on its location, but it is not a parcel of land that has been subdivided for ownership. The public right-of-way is a “non-parcelized,” continuous area throughout the City typically reserved for public streets and ways, and used by the public for transportation purposes.

The subject site’s General Plan land use designation is Low Density Residential (LDR). The LDR land use designation is intended to permit residential development at an average density of three to nine units per acre (an average lot area of 4,840-14,520 square feet per unit). The subject site’s zoning classification is R-1 (Single-Family Residential). The R-1 zone is generally intended for single-family development and other low-intensity uses that are compatible with the residential character of the zone. These include small day care homes, churches, schools, parks, and bed and breakfast inns. Installation of utilities and communications infrastructure ancillary to the authorized types of development are permissible under the LDR land use designation and R-1 zoning classification.

Land uses surrounding the project site consist entirely of single-family residences within the R-1 zone. Most are one- and two-story structures built on flat lots, although some portions of the neighborhood have moderate slopes. The broader Vallemar neighborhood sprawls throughout a valley surrounded by hills to the north, east, and south.

2. Municipal Code

The applicant’s proposal requires one discretionary approval under the Pacifica Municipal Code (PMC). The project requires Planning Commission approval of a use permit prior to issuance of a building permit for construction of a wireless communications facility (WCF) in the public right-of-way [PMC Sec. 9-4.2606(c)(5)]. Under the City’s WCF standards, the proposed project is a “minor antenna” as defined in PMC Sec. 9-4.2604(i). As provided in PMC Sec. 9-4.2606(c)(5), antennas of all types in a private or public right-of-way are considered a conditional use and require approval of a use permit. In addition to a use permit and building permit, the project will also require issuance of an encroachment permit by the City Engineer prior to installation of any improvements within the public right-of-way.

The Planning Commission must make six findings in order to approve a use permit application for a WCF. The first three findings are the standard findings required for approval of all use permits under PMC Sec. 9-4.3303:

A. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City;

B. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan; and

C. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

Approval of a WCF requires three supplementary findings under PMC Sec. 9-4.2614(b):

A. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception;

B. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage; and

C. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.

Article 26 contains certain general standards applicable to all WCFs in all locations. It also contains certain standards specifically applicable to WCFs in private and public rights-of-way. These standards and the project's relationship to them are described more fully in later sections of this report.

3. Project Description

A. Antennas and Equipment

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 43'-6" tall and contains electrical, cable, telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 18'-2" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E.

Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).

The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

B. Alternative Site Analysis

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing "macro site," or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). The applicant's analysis identified one of the alternative utility poles as a suitable candidate in lieu of the proposed utility pole. However, it is located approximately 100 feet northwest of the proposed site in substantially the same configuration, and will not result in an appreciable increase in facility concealment. The other sites identified were not suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; and/or, the location of the pole not meeting the applicant's coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant's modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

C. Article 26 Wireless Communications Facility Standards

Article 26 of the Zoning Regulations contains certain general standards applicable to all WCFs in all locations. It also contains certain standards specifically applicable to WCFs in private and public rights-of-way. The location of the project site within the public right-of-way subjects it to both sets of standards. The applicable standards and the project's relationship to them is described below.

i. Subsection (e) Standards Applicable to Right-of-Way Sites

a. Facility Height and Width. Subsection (e) sets a limit of 2'-0" for projections of existing facilities from the outside edge of a support structure and a maximum height of 35 feet for new support structures. The project involves an existing ground-mounted support structure (utility pole) located within the public right-of-way to which a mounting bracket will be attached. The arm of the mounting bracket will project from the outer edge of the utility pole support structure and will contain two additional arms oriented at a 90-degree angle to the main arm. At either end of the secondary arms there will be one antenna. The overall distance between the outer edge of the support structure and the antennas will be 2'-0", which complies with the 2'-0" maximum established in subsection (e). Since the project involves attachment of a new WCF to an existing support structure, the 35 feet height limit for the support structure is not applicable.

b. Facility Placement – Residential and Other Structures. Subsection (e) requires that WCF installations on an existing support structure must be outside the building profile¹ of a residential structure unless the Planning Commission makes a finding that the installation will result in a facility that is most harmonious with neighborhood aesthetics and is the least visually obtrusive design alternative, or is necessary to comply with federal or state

¹ Article 26 defines *building profile* as "that area between the outermost extent of the foundation on the left and right sides of a building, and extending directly to the private or public right-of-way center line at the front of the parcel. For through-lots, the area shall also extend to the private or public right-of-way center line at the rear of the parcel. For corner lots, the building profile shall also include that area between the front and rear foundations of a building, and extending directly to the private or public right-of-way center line at the side of the parcel. For all purposes in this article, the term "right-of-way" shall include, without limitation, public access easements fronting residential parcels. In the case of an unusual parcel, private or public right-of-way, or building configuration, the Planning Administrator shall determine the building profile.

law. For the subject project, the installation is outside the building profile and therefore, the Commission does not need to make this finding. Subsection (e) further requires that a new WCF be located more than 25 feet from another WCF, support structure, or other type of pole (with or without an attached WCF). The subject installation complies with this requirement and is not within 25 feet of any of the designated structure types.

c. Facility Placement – Curbs and Sidewalks. Subsection (e) contains various standards for the placement of support structures and equipment facilities. These include a requirement that support structures, equipment facilities, and associated walls, fences, or landscaping shall be at least 18 inches from the front of the curb, or in areas without curbs, at least eighteen 18 inches from the nearest travel lane. They also include a standard that equipment facilities shall be located so as not to cause any physical or visual obstruction to pedestrian or vehicular traffic, inconvenience to the public's use of the right-of-way (including for persons with disabilities), or safety hazards to pedestrians, bicyclists or motorists. For the subject project, all equipment will be mounted on the support structure beginning at a height of at least 7 feet above ground level. At this height, the equipment will not have any potential to create a physical or visual obstruction, inconvenience use of the right-of-way, or cause any safety hazard. Since the proposed facility will locate on an existing support structure, the 18 inch setback requirement is not applicable.

d. City Engineer Review. Subsection (e) requires that all WCFs installed within the public right-of-way shall be subject to issuance of an encroachment permit and any siting restrictions imposed by the City Engineer for safety or technical reasons, in addition to any required discretionary permit. Staff has included a condition of approval requiring the applicant to obtain an encroachment permit prior to installation of the WCF in the public right-of-way. Additionally, the City Engineer has reviewed the project proposal and any feedback received on siting restrictions has been incorporated into the plans provided for the Commission's review.

ii. General Standards

a. Equipment Facilities. The project does not include an equipment facility since all equipment is proposed to be pole-mounted. Therefore, the standards pertaining to equipment facilities are not applicable.

b. Federal Communications Commission (FCC) Emissions Standards. The applicant has provided calculations prepared by a qualified professional engineer demonstrating that the proposed WCF will comply with applicable FCC radio frequency emissions standards (Attachment I).

c. Localized Interference. The applicant has provided an assessment prepared by a qualified professional engineer demonstrating that the proposed WCF will not cause localized interference with the reception of television or radio broadcasts.

d. Lighting. The proposed WCF will be unlit at all times.

iii. Design-related Standards

a. Facility Concealment. All WCFs must, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all WCFs shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way.

The applicant has analyzed potential alternatives for concealment and stealth of the antennas, equipment, and support structure to achieve compliance with these requirements (Attachment J). The analysis concludes that suitable concealment alternatives for the subject proposal are limited. By locating on an existing support structure, the applicant will reduce the visual impact of a new support structure installation. Obscuring the antenna mounting bracket and antennas also would require installation of a large, visually obtrusive object. The likely method would be a radome, or metal canister housing, which would project a greater distance from the support structure than allowed by the zoning, and which would create a much larger surface area for the WCF. Instead, the applicant has proposed to paint all antennas, mounting brackets, and equipment brown to match the existing utility pole as closely as possible. Painting the WCF in this way will reduce the contrast between the existing utility pole and newly installed items, and will result in an installation that is least visually noticeable to observers. Staff has included a condition of approval requiring the applicant to paint the WCF and maintain the paint in a suitable condition.

b. Colors and Materials. All WCFs must use colors and facility design elements which are compatible with surrounding buildings and/or uses in the area or those likely to exist in the area, and which shall prevent the facility from dominating the surrounding area. As described above, the applicant has proposed to paint antennas and equipment brown to be compatible with the surrounding utility pole. By doing so, the WCF will not dominated the surrounding area.

c. Fencing or Walls. If fencing or walls are used to screen a WCF, they should be architecturally compatible with its surroundings. If used, chain-link fencing must be coated with a nonreflective material. The subject project proposes no fencing, so these standards are not applicable.

d. Landscaping. Methods of facility screening shall include use of landscaping. A conceptual landscape plan shall be submitted for review with the initial application; the final landscape plan shall be subject to approval by the Planning Administrator prior to the issuance of a building permit. Since the project is proposed on an existing utility pole within the public right-of-way, there is not a suitable area to install landscaping that could screen the proposed installation.

4. Required Findings

In order to approve the subject use permit, the Planning Commission must make the three standard findings for a use permit and three supplementary findings required for use permits related to WCFs. The following discussion supports the Commission's findings in this regard.

A. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

Potential impacts to public health, safety, and welfare from this project would likely arise from an unsafe electrical or mechanical installation; from radio frequency (RF) emissions from the antennas; or, from noise from facility equipment.

The proposed project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed WCF. Staff has included a condition of approval which requires the applicant to obtain a building permit prior to installation of the WCF.

The City cannot regulate the topic of RF emissions beyond requesting reasonable information to substantiate a project's compliance with FCC standards. The applicant has demonstrated its facility will comply with RF emissions standards established by the Federal Communications Commission (FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public.

The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed WCF will not generate noise that is objectionable or harmful to persons in the vicinity of the WCF. Therefore, any noise generated by the WCF will be safe for the public.

Based on the information provided by the applicant, staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

B. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.

The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.

i. Noise Element, Policy No. 2: *Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.*

The project has been designed to emit minimal noise, as demonstrated in the applicant's analysis. The limited noise generation by the project will result it in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

ii. Community Design Element, Policy No. 1: *Preserve the unique qualities of the City's neighborhoods.*

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The applicant proposes to construct the WCF on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: *Encourage the upgrading and maintenance of existing neighborhoods.*

Public comments received by staff from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The applicant proposes to construct the WCF to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: *Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.*

Public comments received by staff from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The applicant proposes to construct the WCF to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the subject project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: *Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.*

The proposed project will occur within the public right-of-way. The City has cooperated with AT&T Mobility, a communications service provider, in processing its application for the subject WCF. The coordination between the City and AT&T Mobility has resulted in a proposed project which staff believes is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, it is staff's opinion that there is a sufficient basis for the Planning Commission to find that the establishment, maintenance, and operation of the proposed WCF will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

C. *Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.*

The City has adopted Design Guidelines which are intended to accomplish the following purposes:

- Ensure at least a minimum standard of design through the application of consistent policies.
- Encourage new construction which exceeds minimum standards and discourage construction which falls short of those standards.
- Provide a framework for review and evaluation of design proposals.
- Implement applicable General Plan and Local Coastal Plan goals and policies.
- Expedite and facilitate the planning permit process.
- Provide direction for design and redesign of projects.

The Design Guidelines are advisory in nature and, unlike zoning, do not contain explicit standards for determining strict compliance. Rather, they address significant elements of project design that, when balanced overall, result in the best possible site layout and building architecture for a project. An applicant may propose a project which complies with some but not all guidelines and the Planning Commission may still find the project consistent with the Design Guidelines. It is up to the Commission's discretion to determine the appropriate balance and relative priority of the guidelines for a particular project when considering whether a project has achieved Design Guidelines consistency.

Staff's assessment of the project is that the proposed improvements at the site are consistent with the City's adopted Design Guidelines. Major areas of project consistency with the Design Guidelines include the following (Design Guidelines guidance followed by staff discussion):

BUILDING DESIGN

- i. Design. *The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The applicant proposes to construct the WCF on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.

- ii. Scale. *An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a*

neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.

A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.

The proposed project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed WCF will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the applicant proposes to locate the subject WCF is made of wood. The applicant has proposed to paint the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the WCF brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable and which staff has discussed above, it is staff’s opinion that there is a sufficient basis for the Planning Commission to find that the proposed project is consistent with the City’s adopted Design Guidelines.

D. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.

The applicant’s qualified professional engineer has assessed the communications technologies involved in the proposed WCF. Its analysis indicates that the technologies involved will not

cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, it is staff's opinion that there is a sufficient basis for the Planning Commission to find that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.

E. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.

As described above and as further detailed in Attachment H, the applicant assessed several alternative sites to the subject site. The applicant presumed that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, it did not analyze any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.

Based on its presumption that new support structure construction would be undesirable, the applicant considered other existing utility poles in the vicinity of the proposed site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, it is staff's opinion that there is a sufficient basis for the Planning Commission to find the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.

F. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.

Article 26 of the Zoning Regulations sets for the standards for WCFs. Subsections (a), (b), and (e) include the development standards applicable to the subject facility. As described above in this staff report, namely in Section 3.C, staff has assessed that the proposed project meets or exceeds all applicable requirements of Section 9-4.2608, and its opinion is that there is a sufficient basis for the Planning Commission to find the same.

5. Public Comments Received

Staff and the applicant provided several public notices and opportunities to comment for interested individuals. The applicant held a community meeting at the Crespi Community Center on July 29, 2015, which staff and several Vallemar residents attended. In addition to the applicant's outreach efforts, staff sent a public notice to all residents and property owners within the Vallemar neighborhood in advance of this public hearing. Staff also posted notices on the subject utility pole twice, informing residents of the subject application and also informing residents of the upcoming public hearing.

In response to the public outreach and notifications, staff received three letters from Vallemar residents (Attachment K). One letter opposes the project and two letters support it.

6. CEQA Recommendation

Staff analysis of the proposed project supports a Planning Commission finding that it qualifies for a categorical exemption from the California Environmental Quality Act (CEQA). The project qualifies as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines (New Construction or Conversion of Small Structures). Section 15303 states in part:

Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.

The subject proposal to construct a WCF on an existing utility pole fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.

The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the WCF can operate independently of the other WCFs proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.

As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The WCF will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant has proposed to paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility is further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

7. Staff Analysis

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

8. Summary:

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.

COMMISSION ACTION

MOTION FOR APPROVAL:

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-55-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

Attachments:

- A. Land Use and Zoning Exhibit
- B. Resolution of Approval

- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant’s letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Public comments received

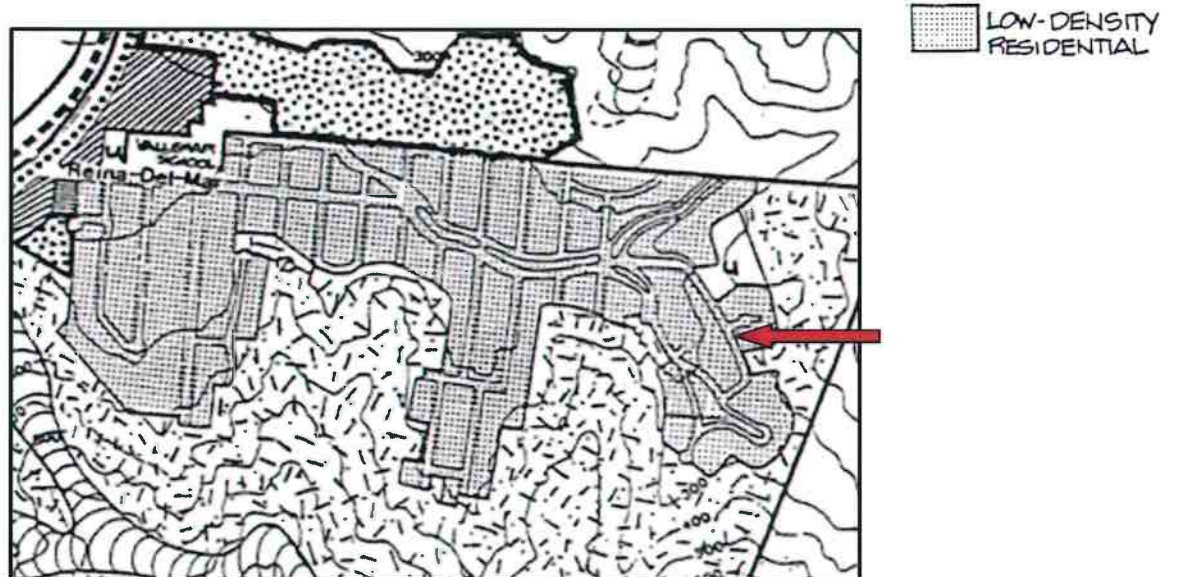
Land Use & Zoning Exhibit

City of Pacifica Planning Department

General Plan Diagram

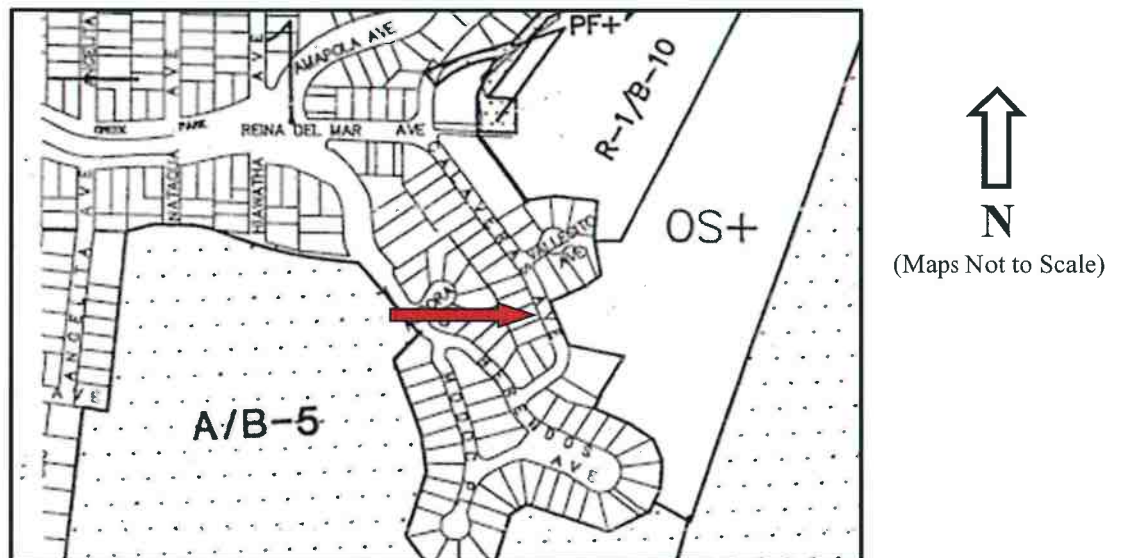
Neighborhood: Vallemar

Land Use Designation: Low Density Residential



Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)



RESOLUTION NO. _____

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-55-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 160 CALAVERAS AVE (APN 018-131-020), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).

Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility) (“Applicant”).

WHEREAS, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 160 Calaveras Avenue (APN 018-131-020); and

WHEREAS, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

WHEREAS, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-55-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
 - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
 - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
 - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
 - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result it in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: *Encourage the upgrading and maintenance of existing neighborhoods.*

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: *Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.*

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: *Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.*

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the

installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. Design. *The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.

- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
 - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
 - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
 - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
 - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to

requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
 - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
 - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
 - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
 - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-55-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 160 Calaveras Avenue (APN 018-131-020), subject to conditions of approval included as Exhibit A to this resolution.

* * * * *

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

Tina Wehrmeister, Planning Director

Michelle Kenyon, City Attorney

Exhibit A

Conditions of Approval: Use Permit UP-55-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 160 Calaveras Avenue (APN 018-131-020)

Planning Commission Meeting of December 7, 2015

Planning Division of the Planning Department

1. Development shall be substantially in accord with the plans entitled "Small Cell - ZD," dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director's sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director's satisfaction.

9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

Building Division of the Planning Department

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

Engineering Division of Public Works Department

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."

17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

END

STATEMENT OF SPECIAL INSPECTION

THE NATURE OF RECORDS BEING SUBMITTED UNDER THE TITLE OF THIS SPECIAL INSPECTION IS AS FOLLOWS: THE SUBJECT PROJECT AND ALL SPECIAL INSPECTIONS SHALL BE PERFORMED FOR THE SUBJECT WORK IN ACCORDANCE WITH THE 2013 CALIFORNIA ELECTRICAL CODE AND THE 2013 CALIFORNIA BUILDING CODE. THE ELECTRICAL DESIGNER SHALL BE RESPONSIBLE FOR RECORD DESIGNING THE ELECTRICAL COMPONENT ATTACHMENTS, INCLUDING THE ATTACHMENTS TO THE DESIGN AND SEALING THE PENETRATIONS TO THE BUILDING. THE DESIGN AND SEALING SHALL BE THE AS-BUILT. REVISIONS TO THE DRAWINGS SHALL BE MADE BY THE ELECTRICAL DESIGNER AND SHALL BE MADE WITHIN TWO WEEKS OF RECEIPT OF REQUEST (CDC 1704.2.4).

ENGINEERING

2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE
 2013 CALIFORNIA ELECTRICAL CODE OR ADOPTED CODE
 ALL ELECTRICAL WORK SHALL BE IN ACCORDANCE WITH THE 2013 CALIFORNIA ELECTRICAL CODE AND THE 2013 CALIFORNIA BUILDING CODE.
 CONSTRUCTION - 60953

GENERAL NOTES

THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION. THE FACILITY SHALL BE MAINTAINED IN A SAFE AND SOUND CONDITION FOR ROUTINE MAINTENANCE. THE PROJECT WILL NOT RESULT IN ANY SIGNIFICANT DISTURBANCE OR EFFECT ON DRAINAGE. NO SIGNIFICANT DISTURBANCE TO POWER, WATER, OR GAS SERVICE IS ANTICIPATED. ALL NECESSARY PERMITS, DISPOSITIONS, AND DISPOSITIONS REQUIRED AND THE ELECTRICAL SERVICE IS PROPOSED.

PROJECT DESCRIPTION

THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF ANTENNAS AND ASSOCIATED EQUIPMENT CABINETS FOR AT&T'S WIRELESS TELECOMMUNICATIONS NETWORK.

PROJECT INFORMATION

COUNTY: SAN MATEO
 ZONING JURISDICTION: CITY OF PACIFICA
 ZONING DISTRICT: PUBLIC RIGHT-OF-WAY
 OCCUPANCY GROUP: U
 CONSTRUCTION TYPE: V-B
 AGENCY: INGRAM
 INFORMATION: INFO@INGRAMCONTRACTING.COM
 SITE ACQUISITION MANAGER: ANA GONZALEZ-ABARCA (913) 458-9149 GONZALEZ@ABARCA.COM
 RF ENGINEER: BRIAN WILLIAMS (913) 458-9149 BWILLIAMS@ABARCA.COM
 APPLICANT: AT&T MOBILITY TASHA STACK (925) 998-8547 TSTACK@ATT.COM
 CASE# PIN: 2401278313
 FA LOCATION: 13022004

CONTACT INFORMATION

ENGINEER: BLACK & VEATCH
 160 CALAVERAS AVENUE
 SUITE 200
 WALNUT CREEK, CA 94597
 CONTACT: CHRIS WIRTH
 PHONE: (913) 458-4521

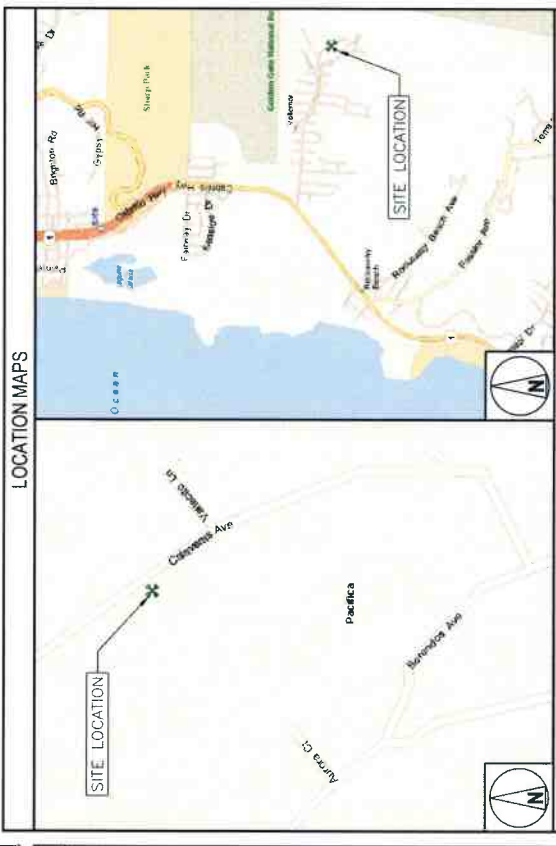
at&t

SCC-CC0004-2

PACIFICA

160 CALAVERAS AVE

SMALL CELL - ZD



DRIVING DIRECTIONS

DIRECTION: FROM LOCAL TRAIL OFFICE - FROM 2885 CALVERT ROAD, EAST ON CALVERT ROAD TO CALVERT ROAD AND TAKE THE RIGHT ONTO BOLINGER CANYON RD. MERGE ONTO CA-24 W. TAKE THE RAMP TO SACRAMENTO AVE. TAKE THE RIGHT ONTO OAKLAND/LAFAYETTE. MERGE ONTO CA-24 W. TAKE THE INTERSTATE 580 W. KEEP LEFT AT THE FORK, FOLLOW SIGNS FOR I-80 W/SAN FRANCISCO AND MERGE ONTO I-80 W. KEEP LEFT AT THE FORK, FOLLOW SIGNS FOR SAN JOSE/U.S. 101 S/AIRPORT AND MERGE ONTO US-101 S. TAKE THE INTERSTATE 280 S EXIT TOWARD DALY CITY. MERGE ONTO I-280 S. TURN RIGHT ONTO CA-1 S (SIGNS FOR PACIFICA). TURN LEFT ONTO REINA DEL MAR AVE. TURN RIGHT ONTO S REINA DEL MAR AVE. TURN LEFT ONTO CALAVERAS AVE. SITE WILL BE ON YOUR LEFT.

DRAWING INDEX

SHEET NO.	SHEET TITLE
T-1	SCC-CC0004-2 TITLE SHEET
PL-1.1	SCC-CC0004-2 LOCATION MAP
PL-2.1	SCC-CC0004-2 INFORMATION DASHSET
AP-1	SCC-CC0004-2 ELEVATIONS
AP-2	SCC-CC0004-2 OVERALL ELEVATIONS
AP-3	SCC-CC0004-2 OVERALL SITE PLAN
C-1.0	EQUIPMENT DETAILS AND SPECIFICATIONS

REV	DATE	DESCRIPTION
B	07/15/15	ISSUED FOR PERMITS
A	06/29/15	ISSUED FOR REVIEW

RECEIVED
 JUL 24 2015
 City of Pacifica

DO NOT SCALE DRAWINGS

SUBMITTANCE SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB. THE CONTRACTOR SHALL BE RESPONSIBLE FOR ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME.

UNDERGROUND SERVICE ALERT
 UTILITIES PROTECTION CENTER, INC.
 811
 48 HOURS BEFORE YOU DIG



PROJECT NO: 128092
 DRAWN BY: LEW
 CHECKED BY: BAE

REV	DATE	DESCRIPTION
B	07/15/15	ISSUED FOR PERMITS
A	06/29/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF THE USE OF ANY PERSON, UNLESS THEY ARE ACTING UNDER THE DIRECTION AND SUPERVISION OF A REGISTERED PROFESSIONAL ENGINEER TO ALTER THIS DOCUMENT.

SCC-CC0004-2
 PACIFICA
 160 CALAVERAS AVE
 PACIFICA, CA 94044
 SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
 TITLE SHEET

SHEET NUMBER
T-1



2000 CANNON PARKWAY
SAN RAMON, CA 94583



BLACK & VEATCH

2999 OAK ROAD
WALNUT CREEK, CA 94597
(925) 337-0243
AECOM PROJECT NUMBER: 13-00032

PROJECT NO: 13-00032
DRAWN BY: LEB
CHECKED BY: BVE

REV	DATE	DESCRIPTION
0	07/27/13	ISSUED FOR BIDDING
1	08/14/13	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON TO REPRODUCE OR TRANSMIT IN ANY MANNER OR BY ANY MEANS, ELECTRONIC OR MECHANICAL, INCLUDING PHOTOCOPYING, RECORDING, OR BY ANY INFORMATION STORAGE AND RETRIEVAL SYSTEM, WITHOUT THE WRITTEN PERMISSION OF BLACK & VEATCH.

SCC-CC0004-2
PACIFICA
160 CALAYERAS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
LOCATION MAP

SHEET NUMBER
PL-1.1

THIS DRAWING IS NOT A SITE SURVEY. THE BOUNDARIES OF THIS DRAWING IS TO BE TAKEN FROM THE DEVELOPED SITE MAP, ADJACENT PROPERTIES.



POLYGON_MAP

Site Number	Site Name	USD (UMTS)	USD (LTE)	ESL Address	County	Latitude	Longitude	Pole ID	Structure Type	Structure Height	Rod Center
SCC-CC0004-2	Pacific	165296	165301	160 Calaveras Ave, 94041	San Mateo	37.411461	-122.473715	110086027	Utility Pole	43'-0"	18'-2"



BLACK & VEATCH
 2959 OAK ROAD
 SUITE 400
 WALNUT CREEK, CA 94597
 (925) 327-0943
BLACK & VEATCH IS AN EQUAL OPPORTUNITY EMPLOYER

PROJECT NO.: 128092
 DRAWN BY: LEW
 CHECKED BY: RAE

REV	DATE	DESCRIPTION
B	07/17/16	ISSUED FOR ZONING
A	06/29/16	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON, UNLESS THEY ARE A LICENSED PROFESSIONAL ENGINEER, TO SEAL THIS DOCUMENT.

SCC-CC0004-2
 PACIFICA
 160 CALAVERAS AVE
 PACIFICA, CA 94044
 SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
 INFORMATION DATASHEET

SHEET NUMBER
PL-2.1



2800 CALAVAS BLVD
SAN RAMON, CA 94583



BLACK & VEATCH

2899 OAK ROAD
SUITE 400
WILSON, CA 94597
(925) 377-1243
FAX: (925) 377-1244
A WORLD OF OPPORTUNITIES AWAITS THE CREATIVE PROFESSIONAL

PROJECT NO: 120902
DRAWN BY: LEW
CHECKED BY: RAE

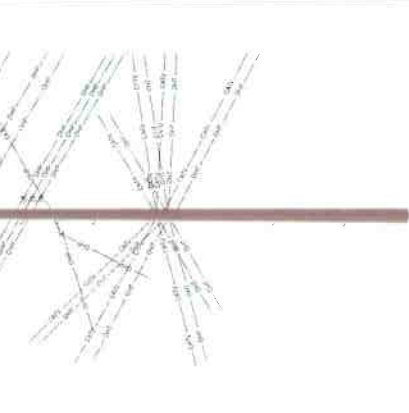
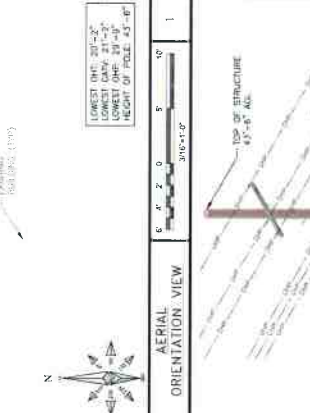
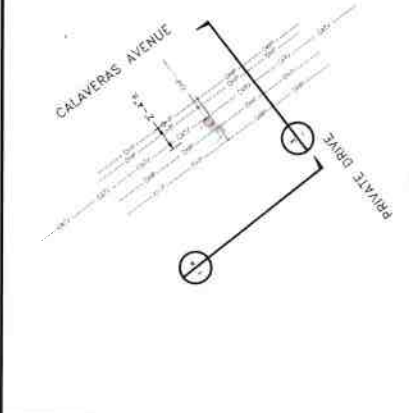
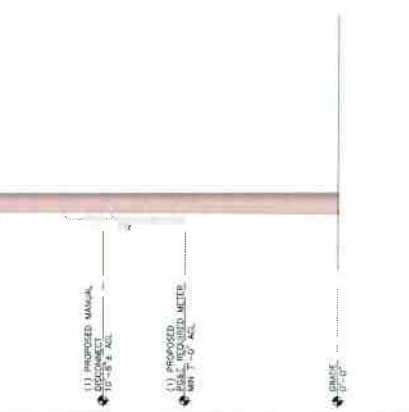
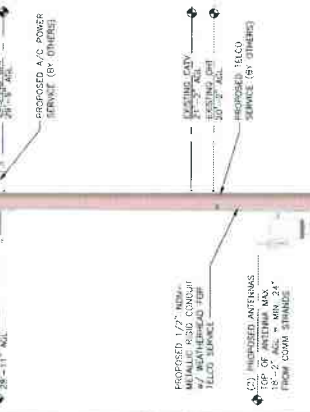
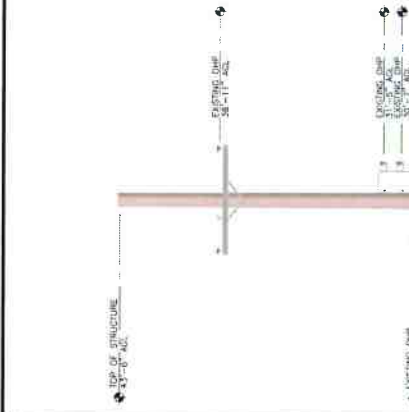
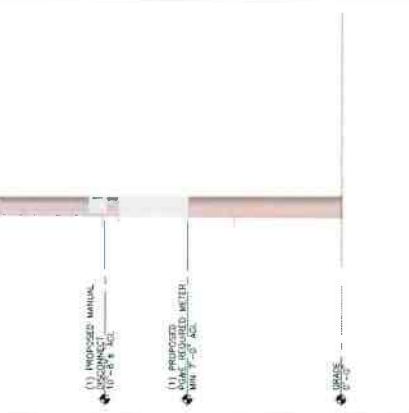
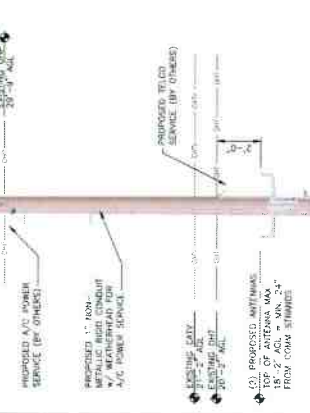
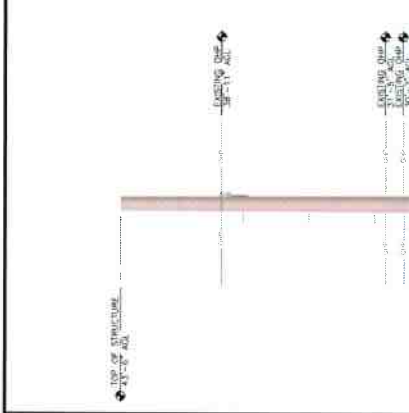
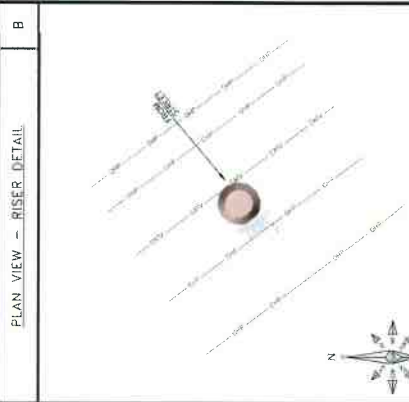
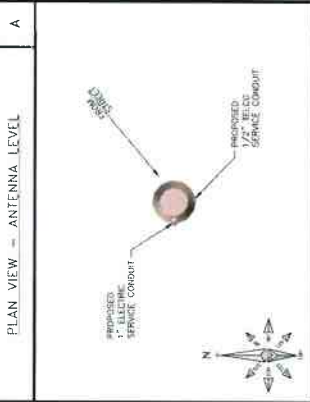
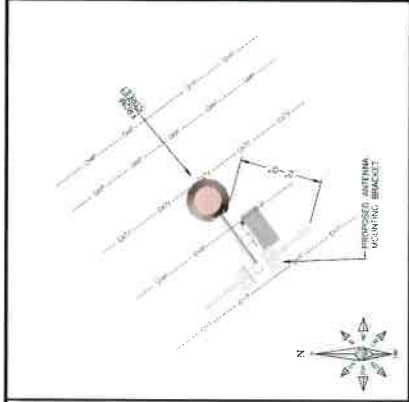
NO.	DATE	DESCRIPTION
0	07/21/15	ISSUED FOR CONING
1	08/29/15	ISSUED FOR REVIEW

IF IS A VIOLATION OF LAW FOR ANY PERSON, ORGANIZATION OR BUSINESS ENTITY TO REPRODUCE THIS DOCUMENT WITHOUT THE WRITTEN PERMISSION OF BLACK & VEATCH.

SCC-CC0004-2
PACIFICA
160 CALAVERAS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
ELEVATIONS

SHEET NUMBER
AP2-1



SECTION	VIEW	SCALE
2	BEFORE CONVERSION (LOOKING NORTH)	3/8"=1'-0"
3	AFTER CONVERSION (LOOKING NORTHWEST)	3/8"=1'-0"
4	AFTER CONVERSION (LOOKING NORTHEAST)	3/8"=1'-0"



2980 LIVING WALKER
SAN RAMON, CA 94533



BLACK & VEATCH

2959 OAK ROAD
WALNUT CREEK, CA 94597
(925) 337-0243
FACILITY DESIGN, CONSTRUCTION, OPERATIONS
AND MAINTENANCE OF WATER SUPPLY SYSTEMS

PROJECT NO: 129092

DRAWN BY: LRT

CHECKED BY: PLE

REV	DATE	DESCRIPTION
A	08/29/15	ISSUED FOR REVIEW
B	07/14/15	ISSUED FOR TOWER

IT IS A VIOLATION OF LAW FOR ANY PERSON TO REPRODUCE OR TRANSMIT IN ANY MANNER THE CONTENTS OF THIS DOCUMENT.

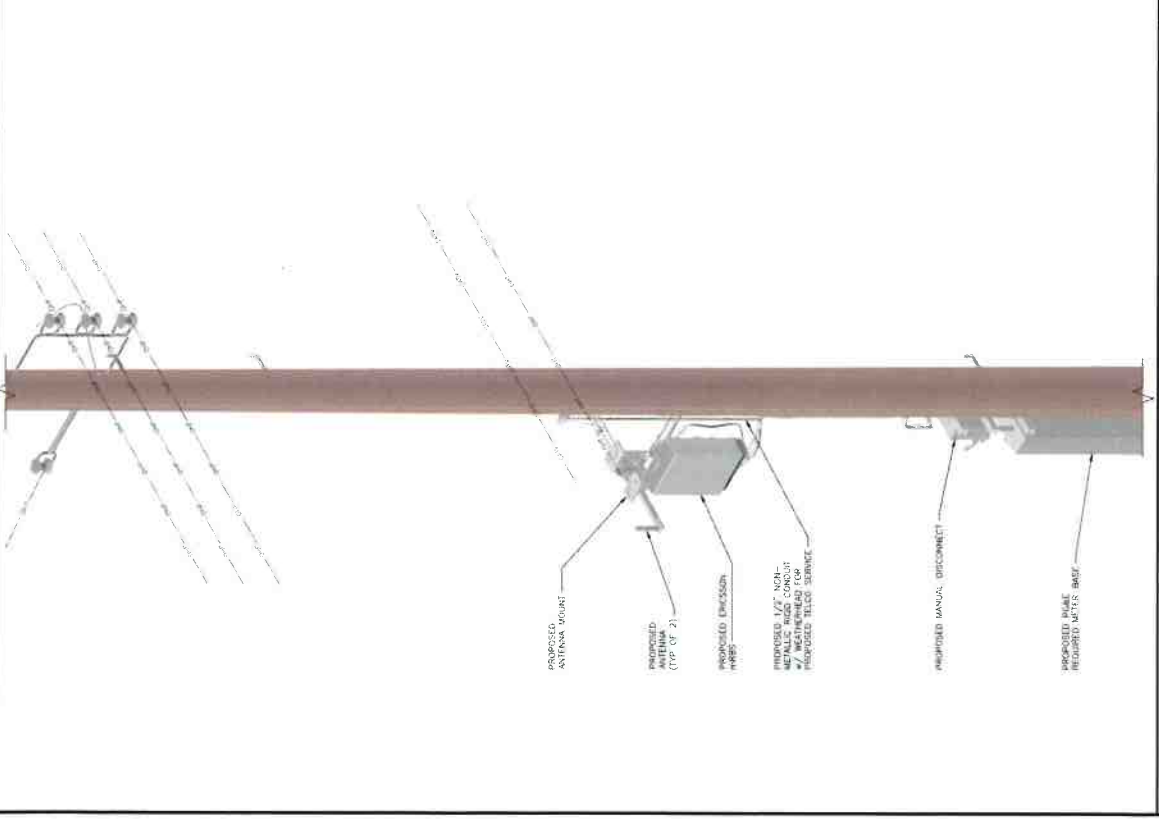
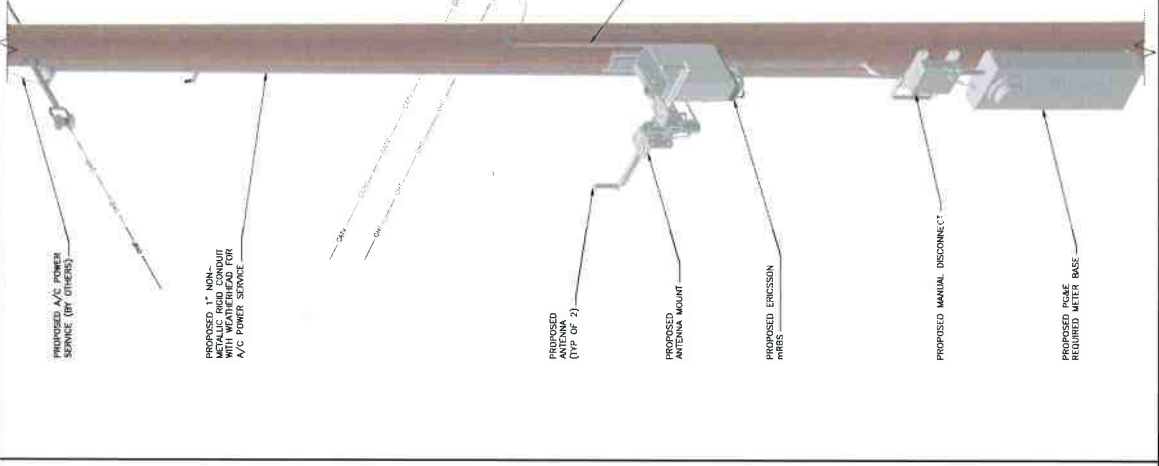
SCC-CC0004-2
PACIFICA
160 CALAVERAS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
ISOMETRIC ELEVATIONS

SHEET NUMBER
AP2-2

THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO DETERMINE THE LOADS THAT WILL BE APPLIED TO THE TOWER. THESE LOADS HAVE BEEN CREATED BASED ON THE ASSUMPTION THAT THE STRUCTURAL ANALYSIS WILL SHOW THAT EXISTING AND PROPOSED LOADS, CONSTRUCTION SHALL NOT EXCEED THE ALLOWABLE LIMITS. THE ANALYSIS FOR THE PROPOSED STRUCTURE HAS BEEN REVIEWED AND APPROVED.

NOTES



THIS DRAWING IS NOT A SITE SURVEY. THE PURPOSE OF THIS DRAWING IS TO RELATE TO THE PARENT PARCEL AND ADJACENT PROPERTIES.



1995 CALIFORNIA BUSINESS CENTER
SAN RAFAEL, CA 94903



BLACK & VEATCH
2990 OAK ROAD
WALNUT SUITE 400 94597
WALNUT, CA 94597
(925) 357-3233
BLACK & VEATCH IS AN EQUAL OPPORTUNITY EMPLOYER AND PROVIDES REASONABLE ACCOMMODATIONS TO ALL EMPLOYEES WITH DISABILITIES.

PROJECT NO: 120902
DRAWN BY: LEW
CHECKED BY: RAE

REV	DATE	DESCRIPTION
B	07/13/15	ISSUED FOR PERMITS
A	04/29/15	ISSUED FOR RECORD

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SCC-CC0004-2
PACIFICA
160 CALAVERAS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-2
OVERALL SITE PLAN

SHEET NUMBER
AP2-3



OVERALL SITE PLAN





PROJECT NO: 120092
 DRAWN BY: LEW
 CHECKED BY: RAE

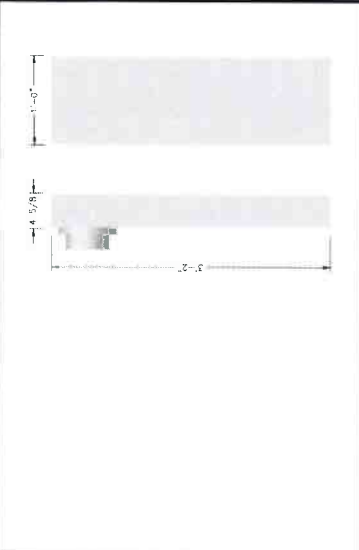
REV	DATE	DESCRIPTION
B	07/15/15	SHOULD FOR PENDING
A	04/29/15	SHOULD FOR REVIEW

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SCC-CC0004-2
 PACIFICA
 160 CALAVERAS AVE
 PACIFICA, CA 94044
 SMALL CELL - ZD

SHEET TITLE
 EQUIPMENT DETAILS
 AND SPECIFICATIONS

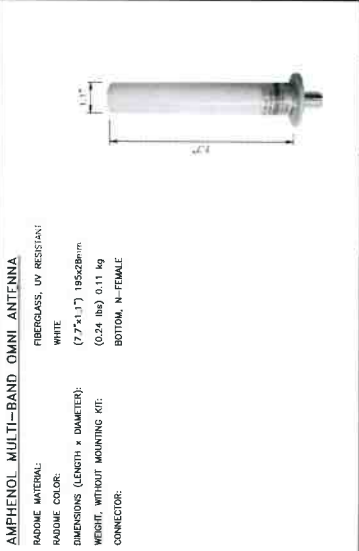
SHEET NUMBER
C-10



PROPOSED POWER METER C



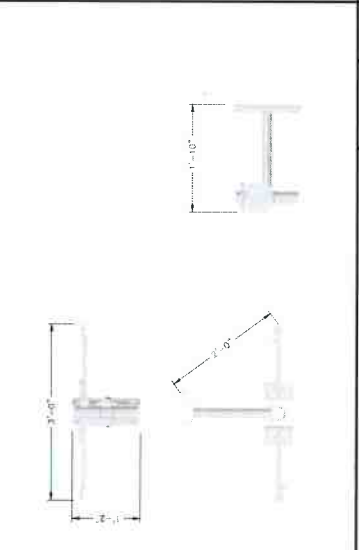
PROPOSED MICRO-RBS B



PROPOSED ANTENNA SPECIFICATIONS A



PROPOSED BRACKET MOUNT E



PROPOSED MANUAL DISCONNECT D



NOT USED F



NOT USED H



NOT USED G

NOT USED J



ANA GOMEZ-ABARCA
 Sr. Site Acquisition Manager, Telecom Division
 2999 Oak Road, Suite 490
 Walnut Creek, CA 94598
 +1 913-458-9148 | GomezAbarcaA@bv.com@BV.com

July 24, 2015

Tina Wehrmeister
 Planning Director
 City of Pacifica Planning Department
 1800 Francisco Blvd
 Pacifica, CA 94044

RECEIVED
 JUL 24 2015
 City of Pacifica

Re: Proposed AT&T Mobility Small Cell Installation
Applicant: **New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**
Site Address: **160 Calaveras Avenue**
Site ID: **SCC-CC0004-2**
Latitude/Longitude: **37.611461, -122.472719**

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility (“AT&T”), this letter and attached materials are to apply for a Conditional Use Permit, to install a small cell in the public right-of-way 160 Calaveras Ave (Small Cell SCC-CC0004-2).¹ The following is an explanation of the existing site, a project description of the facility, the project purpose and justifications in support of this proposal.

A. Project Description.

The existing site consists of an approximate 43 feet six inch tall wooden utility pole in the public right-of-way east side of 160 Calaveras Avenue. Primary and secondary power lines are attached to a cross-arm at about 38 feet eleven inches high and 29 feet eleven inches high respectively. Communication lines are attached to the pole at 21 feet two inches and 20 feet two inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7” x 1.1”) and one remote radio head (17.7”x11.9”x5.3”) 18’2” high on the pole. Below that at about 8’ AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T’s proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T’s proposal will greatly benefit the area by closing an existing service coverage gap in the area.

AT&T’s proposal is depicted in the attached design drawings and photographic simulation. This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about

¹ AT&T expressly reserves all rights concerning the city’s jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way.



once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by improving wireless telecommunications service as detailed below.

B. Project Purpose.

The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

C. Project Justification, Design and Placement.

Small Cell SCC-CC0004-2 is an integral part of the overall small cell solution to close the service coverage gap. It is located in a difficult coverage area because of its winding roads and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Calaveras Ave, Vallecito Lane and surrounding areas. Small Cell SCC-CC0004-2 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-2 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC



public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As proposed, Small Cell SCC-CC0004-2 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.

The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

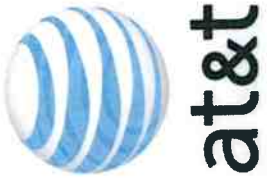
As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order² requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca

Sr. Site Acquisition Manager
For AT&T Mobility

² See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).



PHOTOGRAPHIC SIMULATION

JUL 24 2015

City of Pacifica

PROPOSED SMALL CELL SITE

SITE NUMBER:	SCC-CC0004-2
SITE NAME:	PACIFICA
SITE ADDRESS:	160 CALAVERAS AVE PACIFICA, CA 94044
DATE:	07/23/15
APPLICANT:	AT&T WIRELESS
CONTACT:	ANA GOMEZ-ABARCA BLACK & VEATCH (913) 458-9148



The included Photographic Simulation(s) are intended as visual representations only and should not be used for construction purposes. The materials represented within the included Photographic Simulation(s)

ATTACHMENT F



VIEW 1



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

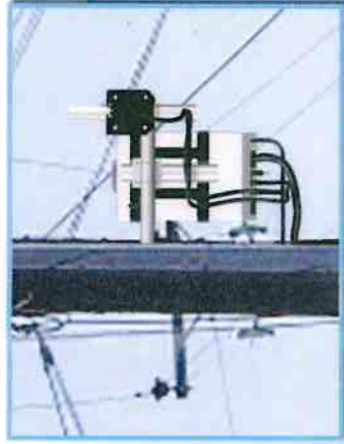


PHOTOGRAPHIC SIMULATION



at&t

VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

PHOTOGRAPHIC SIMULATION

**AT&T Mobility • Small Cell No. SCC-CC0004-2
160 Calaveras Avenue • Pacifica, California**

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 160 Calaveras Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

Executive Summary

AT&T proposes to install a new small cell on the utility pole located near 160 Calaveras Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

Prevailing Standard

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

General Facility Requirements

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.



**AT&T Mobility • Small Cell No. SCC-CC0004-2
160 Calaveras Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

Site & Facility Description

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated June 23, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 160 Calaveras Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 18 feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

Study Results

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 160 Calaveras Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.

AT&T Mobility • Small Cell No. SCC-CC0004-2
160 Calaveras Avenue • Pacifica, California

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.



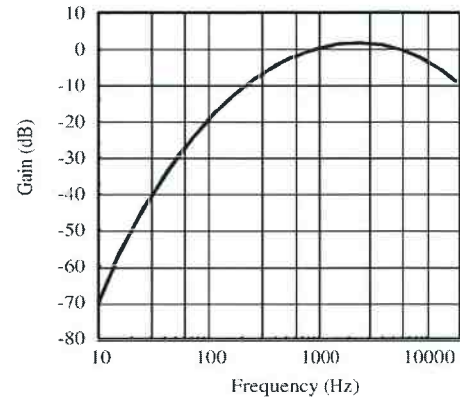
William F. Hammett

William F. Hammett, P.E.
707/996-5200

July 28, 2015

Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“L_p”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20 μPa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where L_P is the sound pressure level at distance D_P and L_K is the known sound pressure level at distance D_K.

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where L_T is the total sound pressure level and L₁, L₂, etc are individual sound pressure levels.

$$L_T = 10 \log (10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.



PROVIDED

JUL 24 2015

CITY OF PACIFICA

Small Cell SCC-CC0004-2 – In front of 160 Calaveras Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request

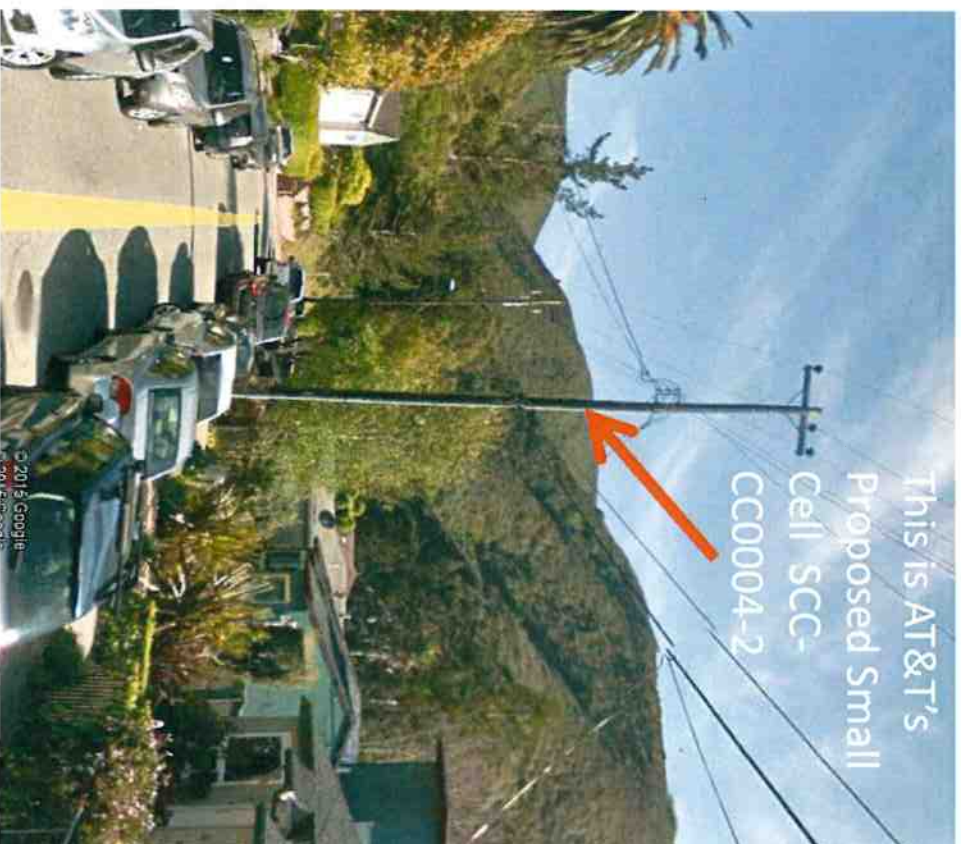
ATTACHMENT H



On the map above, the proposed AT&T wireless facility in the public right-of-way in front of 160 Calaveras Avenue (37.611461, -122.472719) is indicated as Small Cell "SCC-CC0004-2." The six alternative locations that AT&T analyzed are marked by pins AP2B, AP2C, AP2D, AP2E, AP2F and AP2G.

Small Cell SCC-CC0004-2 – Proposed

Location



- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-2) is in the public right-of-way at a joint utility pole identified by pole number 110066027 in front of 160 Calaveras Avenue (37.611461, -122.472719).
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.

Small Cell AP2B – Alternative 1



- Small Cell AP2B (Alternative 1) is in the public right-of-way at a joint utility pole in front of 172 Calaveras Avenue (37.611196°, -122.472507°).
- The pole location is a viable alternative to close this portion of the service coverage gap.
- Further, the pole is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.

Small Cell AP2C – Alternative 2



- Small Cell AP2C (Alternative 2) is in the public right-of-way at a joint utility pole located between 130 and 142 Calaveras Avenue (37.611796° , - 122.473012°)
- This pole cannot be ruled out as an alternative. The pole location is a viable alternative to close this portion of the service coverage gap.



Small Cell AP2D – Alternative 3



- Small Cell AP2D (Alternative 3) is in the public right-of-way at a joint utility pole located between 106 and 118 Calaveras Avenue. (37.612018°, -122.473185°)
- The pole does not conform to CPUC General Order-95 Regulation. There is an illegal appurtenance attached to the pole.
- Further, the pole location is not optimal to close this portion of the service coverage gap.



Small Cell AP2E – Alternative 4



- Small Cell AP2E (Alternative 4) is in the public right-of-way at a joint utility pole located between 35 and 40 Aurora Court. (37.611078°, -122.473233°)
- The pole location is not optimal to close this portion of the service coverage gap.



Small Cell AP2F-- Alternative 5



- Small Cell AP2F (Alternative 5) is in the public right-of-way at a joint utility pole located between 1115 and 115 Vallecito Lane. (37.611492° , -122.472042°)
- The pole location is not optimal to close this portion of the service coverage gap given it is isolated by surrounding terrain that would block the signal.



Small Cell AP2G – Alternative 6



- Small Cell AP2G (Alternative 6) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393°, -122.484573°)
- Macro Antennas mounted at estimated available heights on the existing telecommunications tower would fail to close the significant service coverage gap, and would therefore require a new taller, more intrusive structure. Further, without a new taller structure, the height of neighboring buildings and trees surrounding this property will block antenna signals contributing to the inability to use this location to close AT&T's significant service coverage gap.





Small Cell SCC-CC0004-2 – Alternative Site Analysis Conclusion

Based on AT&T's analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a “minor antenna”, the proposed location in front of 160 Calaveras Avenue (Small Cell SCC-CC0004-2) is the least intrusive means to close AT&T's significant service coverage gap.



SCC-CC0004-2: 37.611461°, -122.472719° (Proposed Site)

AP2B: 37.611196°, -122.472507°

AP2C: 37.611796°, -122.473012°

AP2D: 37.612018°, -122.473185°

AP2E: 37.611078°, -122.473233°

AP2F: 37.611492°, -122.472042°

AP2G: 37.615393°, -122.484573°

Statement of Hammett & Edison, Inc., Consulting Engineers City of Pacifica

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 160 Calaveras Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

Executive Summary

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 160 Calaveras Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm ²	1.00 mW/cm ²
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

General Facility Requirements

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.

**AT&T Mobility • Small Cell No. SCC-CC0004-2
160 Calaveras Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by AT&T, including drawings by Black and Veatch, dated June 23, 2015, that carrier proposes to install a new small cell on the existing 43½-foot utility pole sited in the public right-of-way in front of the residence located at 160 Calaveras Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 18 feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

Study Results

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0063 mW/cm², which is 1.3% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.0089 mW/cm², which is 1.8% of the applicable public limit.

Recommended Mitigation Measures

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC

**AT&T Mobility • Small Cell No. SCC-CC0004-2
160 Calaveras Avenue • Pacifica, California**

occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 160 Calaveras Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge **except**, where noted, when data has been supplied by others, which data she believes to be correct.



Andrea L. Bright

Andrea L. Bright, P.E.
707/996-5200

July 24, 2015

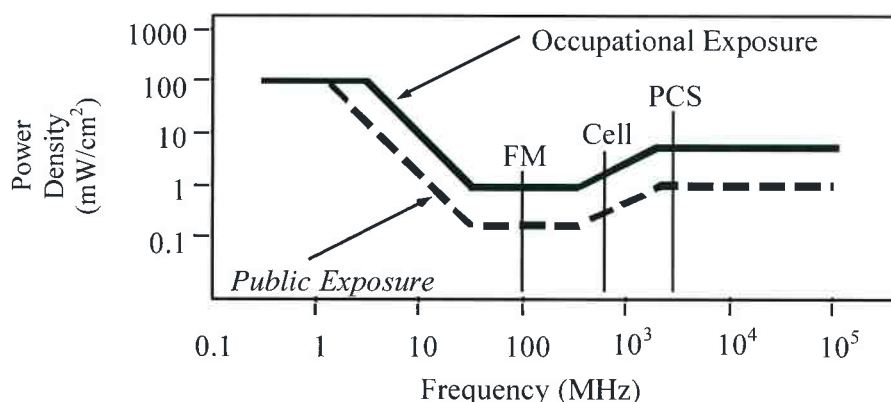
* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (e.g., a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (<i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm ²)	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f²</i>
3.0 – 30	1842/ <i>f</i>	<i>823.8/f</i>	4.89/ <i>f</i>	<i>2.19/f</i>	900/ <i>f²</i>	<i>180/f²</i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	<i>f</i> /300	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



RFR.CALC™ Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

P_{net} = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$, in mW/cm²,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 x 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





ANA GOMEZ-ABARCA
Sr. Site Acquisition Manager, Telecom Division
2999 Oak Road, Suite 490
Walnut Creek, CA 94597
+1 913-458-9148 | GomezAbarcaA@BV.com

November 19, 2015

Christian Murdock, AICP
Associate Planner
City of Pacifica Planning Department
1800 Francisco Blvd
Pacifica, CA 94044

Re: **Proposed AT&T Mobility Small Cell Installation**
Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)
Planning Application: UP-55-15
Site Address: 160 Calaveras Avenue
Site ID: SCC-CC0004-2
Latitude/Longitude: 37.611461, -122.472719

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

Pacifica Municipal Code Sec. 9-4.2608(b)(1):

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the



pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca
Sr. Site Acquisition Manager
For AT&T Mobility

RECEIVED
JUL 30 2015
City of Pacifica

BATTALIO

877 Reina Del Mar, Pacifica, California, 94044, USA
650.738.0935

July 26, 2015

RECEIVED

City of Pacifica
170 Santa Maria Avenue
Pacifica, CA 94044

JUL 29 2015

Attention: City Manager's Office cmoffice@ci.pacifica.ca.us
Community & Economic Development econdev@ci.pacifica.ca.us

City Manager

Subject: Installation of wireless facilities in Vallemar

Dear Staff of the City of Pacifica, and others to Whom it may concern:

I do not want cell phone wireless facilities installed in Vallemar.

I have the following specific concerns:

1. The installation will make utility undergrounding more difficult: You may be aware that some residents of Vallemar have advocated for relocation of pole-supported utilities underground: I am concerned that installation of wireless facilities on the utility poles will increase the difficulty in achieving this long term community goal.
2. The installation will add to the clutter and view obstruction, degrading our neighborhood.
3. Increased electromagnetic radiation may degrade our environment, owing in particular to the proximity to residents and the Calera Creek park.
4. Construction – installation impacts may be negative.

This letter is in response to a letter I received this past week, entitled "Notice of Community Meeting" and dated July 17, 2015 from AT&T and or Black & Veatch Corporation of Walnut Creek, CA (copy attached to mailed letter). The notice indicates a community meeting July 29 from 7:30-8:30pm, and that there are 12 zoning applications involved. I called the phone number listed (415-646-0972) and left a message at what sounded like a generic message box for AT&T. I don't plan to attend that meeting and therefore am seeking this alternative means of voicing my opposition, and my concerns for your further consideration. I am requesting denial of the zoning applications and any other action needed to prevent installation.

Sincerely,



Robert (Bob) Battalio

Copy:

Black & Veatch Corporation
2999 Oak Road, Suite 490
Walnut Creek, CA 94597

AT&T Mobility
2410 Mission Street
San Francisco, CA 94118

Caitlin Chu and Sean Pastori

160 Hiawatha Ave
Pacifica, CA 94044
415.624.4506
ccgoodness@gmail.com

22nd October 2015

Christian Murdock

Associate Planner
Planning Department
City of Pacifica
1800 Francisco Blvd.
Pacifica, CA 94044

Dear Mr Murdock,

Thank you for updating us on the progress of the proposed wireless communications facilities within Vallemar. Our home is located adjacent to the proposed site outside 172 Hiawatha Ave. As I'm sure you have heard from many residents of our community we have continuous issues with cell coverage in the area. When inside our home we have no service and only occasionally have very poor service when outdoors on our property. As long term AT&T customers we are pleased to hear that improving coverage is the primary focus of the project.

As residents of Vallemar we strongly encourage the City of Pacifica to support the installation of the wireless communications facilities which would enable us to contact emergency services, friends, family and local businesses while enjoying our neighborhood and home, ultimately creating a safer more connected community. We urge you to to action immediately as crime rates tend to increase in the holiday season which is fast approaching. Thank you for your consideration of improving our lives as residents of Pacifica and the Vallemar community.

Sincerely,

A handwritten signature in black ink, appearing to read "Caitlin Chu". The signature is fluid and cursive, with the first name "Caitlin" and the last name "Chu" clearly distinguishable.

Caitlin Chu and Sean Pastori

RECEIVED

NOV 05 2015

City of Pacifica

Mark Andrews
150 Bonita Avenue
Pacifica, CA 94044
10/15/15

City of Pacifica Planning Commission
c/o City of Pacifica Planning Department
1800 Francisco Blvd
Pacifica, CA 94044

RE: Proposed AT&T Mobility Wireless Facilities in Vallemar

I am writing as a Vallemar resident to express my support for installation of the wireless communication facilities proposed by ATT Mobility to improve the cellular coverage in the Vallemar neighborhood.

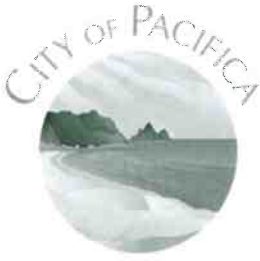
Currently the poor AT&T wireless coverage in the Vallemar neighborhood makes my cell phone nearly unusable when at home. Even living near the front of the valley approximately 1/2 mile from Hwy 1 calls rarely make it in or out unless I stand outside in the yard, and text messages may take an hour or two to get through. This is inconvenient for me personally and it is a significant business disruption for my wife, a Marriage and Family Therapist with offices in Pacifica, who uses her mobile phone as her primary business phone line.

I believe the installation of these facilities in the Vallemar neighborhood will provide a much needed improvement to the communications infrastructure within the community. I strongly urge the Pacifica Planning Commission to approve this application as soon as possible.

Sincerely



Mark Andrews



Scenic Pacifica
Incorporated Nov. 22, 1957

PLANNING COMMISSION Staff Report

DATE: December 7, 2015

FILE: UP-60-15

ITEM: 1.b

PUBLIC NOTICE: Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

APPLICANT: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)
2999 Oak Road, Suite 490
Walnut Creek, CA 94597
(913) 458-9148

OWNER: Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)
Site: Public right-of-way

PROJECT LOCATION: Utility pole within the public right-of-way adjacent to 293 Juanita Avenue (APN 018-123-120) – Vallemar

PROJECT DESCRIPTION: Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

SITE DESIGNATIONS: General Plan: Low Density Residential (LDR)
Zoning: R-1 (Single-Family Residential)

RECOMMENDED CEQA STATUS: Class 3 Categorical Exemption, Section 15303.

ADDITIONAL REQUIRED APPROVALS: None. Subject to appeal to the City Council.

RECOMMENDED ACTION: Approve as conditioned.

PREPARED BY: Christian Murdock, Associate Planner

PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS

PROJECT SUMMARY

1. General Plan, Zoning, and Surrounding Land Uses

Section 1 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

2. Municipal Code

Section 2 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

3. Project Description

A. Antennas and Equipment

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 42'-6" tall and contains electrical, cable, telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 19'-9" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E. Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).

The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

B. Alternative Site Analysis

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing "macro site," or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). None of the alternative utility poles were suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; and/or, the location of the pole not meeting the applicant's coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant's modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

C. Article 26 Wireless Communications Facility Standards

Section 3.C of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

4. Required Findings

Section 4 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

5. Public Comments Received

Section 5 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

6. CEQA Recommendation

Section 6 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

7. Staff Analysis

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

8. Summary:

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.

COMMISSION ACTION

MOTION FOR APPROVAL:

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-60-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

Attachments:

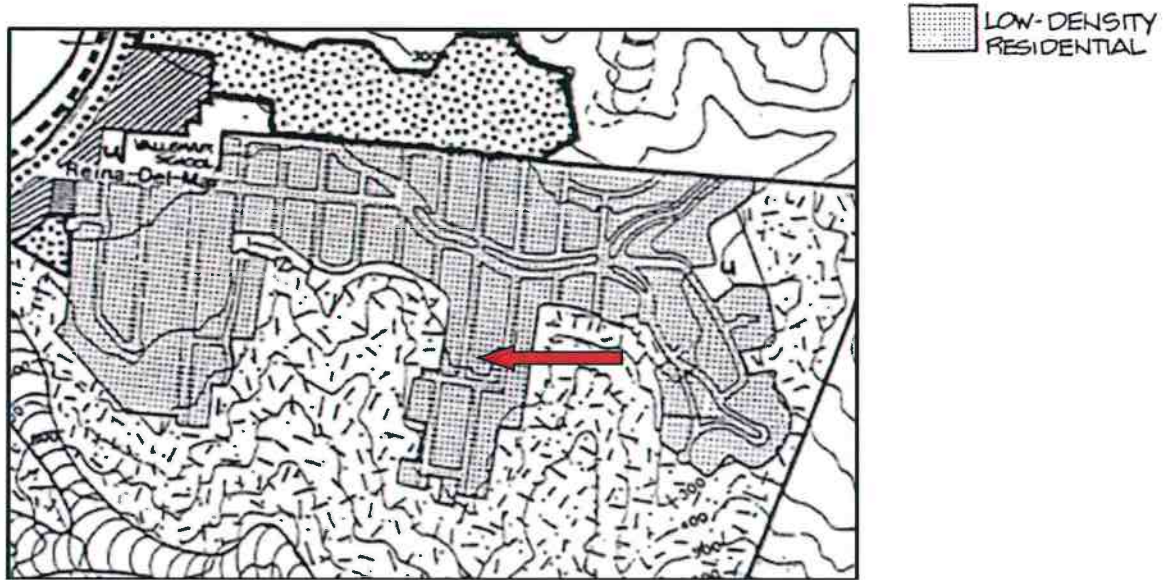
- A. Land Use and Zoning Exhibit
- B. Resolution of Approval
- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant's letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Reference Attachment K to the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, which is hereby incorporated by reference

Land Use & Zoning Exhibit

City of Pacifica Planning Department

General Plan Diagram

Neighborhood: Vallemar
Land Use Designation: Low Density Residential



Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)



Attachment A

RESOLUTION NO. _____

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-60-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 293 JUANITA AVENUE (APN 018-123-120), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).

Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)
("Applicant").

WHEREAS, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 293 Juanita Avenue (APN 018-123-120); and

WHEREAS, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

WHEREAS, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-60-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
 - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
 - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
 - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
 - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: *Encourage the upgrading and maintenance of existing neighborhoods.*

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: *Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.*

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: *Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.*

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the

installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. *Design. The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.

- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
 - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
 - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
 - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
 - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to

requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
 - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
 - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
 - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
 - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-60-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 293 Juanita Avenue (APN 018-123-120), subject to conditions of approval included as Exhibit A to this resolution.

* * * * *

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

Tina Wehrmeister, Planning Director

Michelle Kenyon, City Attorney

Exhibit A

Conditions of Approval: Use Permit UP-60-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 293 Juanita Avenue (APN 018-123-120)

Planning Commission Meeting of December 7, 2015

Planning Division of the Planning Department

1. Development shall be substantially in accord with the plans entitled "Small Cell - ZD," dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director's sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director's satisfaction.

9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

Building Division of the Planning Department

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

Engineering Division of Public Works Department

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."

17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

END

STATEMENT OF SPECIAL INSPECTION
 THE ENGINEER OF RECORD, BEING FULLY ADVISED OF THE SPECIAL INSPECTION REQUIREMENTS OF THE CALIFORNIA ELECTRICAL CODE IN CONFORMANCE WITH THE 2013 CEC, 7205.1.1.6, THE ENGINEER OF RECORD DESIGNING THE ELECTRICAL COMPONENT ATTACHMENTS SHOWING THE ATTACHMENTS ON THE DESIGN AND SEALING THE CONSTRUCTION MANAGER, THE AS-BUILTS SHALL BE MADE WITHIN TWO WEEKS OF RECEIPT OF REQUEST (CDE 17042.4).

ENGINEERING
 2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE
 2013 CALIFORNIA ELECTRIC CODE OR ADOPTED CODE
 TIA/EIA-232-G OR ADOPTED CODE NESC
 OVERHEAD ELECTRIC LINE CONSTRUCTION - CODES

GENERAL NOTES
 THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION. A TECHNICIAN WILL VISIT THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE AND REPAIRS. THE ENGINEER OF RECORD WILL NOT BE RESPONSIBLE FOR ANY SIGNIFICANT DISTURBANCE OR EFFECT ON DRAINAGE, NO SANITARY SEWER SERVICE, POTABLE WATER, OR TRASH DISPOSAL. NO PERMITS REQUIRED AND NO COMMERCIAL SIGNAGE IS PROPOSED.

PROJECT DESCRIPTION
 THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF ANTENNAS AND ASSOCIATED EQUIPMENT CABINETS FOR AT&T'S WIRELESS TELECOMMUNICATIONS NETWORK.

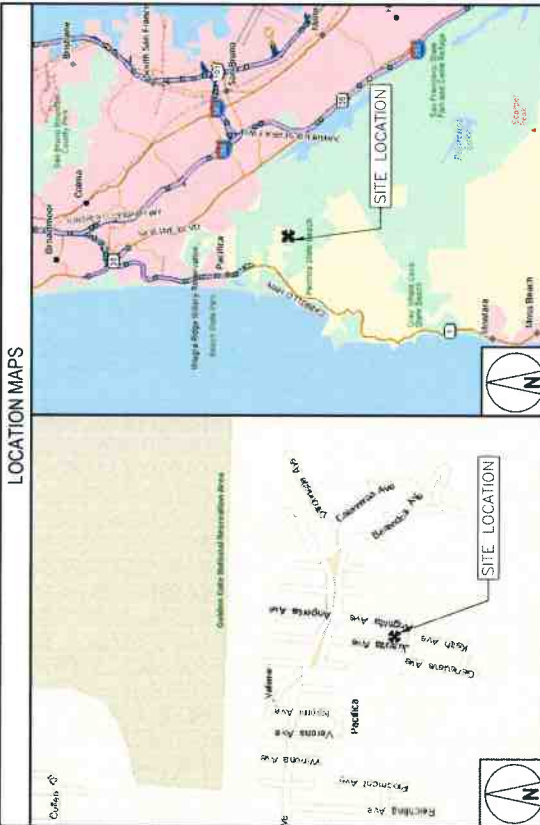
PROJECT INFORMATION
 COUNTY: SAN MATEO
 ZONING JURISDICTION: CITY OF PACIFICA
 ZONING DISTRICT: PUBLIC RIGHT-OF-WAY
 OCCUPANCY GROUP: U
 V-B
 CONSTRUCTION TYPE: ANSON INGRAM
 CONSTRUCTION MANAGER: ANSON INGRAM (813) 438-8983
 INFORMATION@ANSONCONTRACTING.COM
 SITE ACQUISITION MANAGER: ANA DOMEZ-ABARCA
 ANA.DOMEZ@AT&T.COM
 COLLEZABARCA@AT&T.COM
 RF ENGINEER: BRIAN WILLIAMS
 (925) 302-8349
 BWILLIAMS@AT&T.COM
 APPLICANT: AT&T MOBILITY
 TASHA STACK
 TASHA.STACK@AT&T.COM
 1557@AT&T.COM
 CASPR P/N: 2401878313
 PA LOCATION: 1302204

CONTACT INFORMATION
 ENGINEER: BLACK & VEATCH
 2999 OAK ROAD
 WALNUT CREEK, CA 94597
 CONTACT: CHRIS WIRTH
 PHONE: (913) 458-4521

at&t
SCC-CC0004-7
PACIFICA
BETWEEN 293 & 297 JUANITA AVE
SMALL CELL - ZD

DRAWING INDEX

SHEET NO:	SHEET TITLE
T-1	SCC-CC0004-7 TITLE SHEET
PL-1.1	SCC-CC0004-7 LOCATION MAP
PL-2.1	SCC-CC0004-7 INFORMATION DATASHEET
AP7-1	SCC-CC0004-7 ELEVATIONS
AP7-2	SCC-CC0004-7 ISOMETRIC ELEVATIONS
AP7-3	SCC-CC0004-7 OVERALL SITE PLAN
C-1.0	EQUIPMENT DETAILS AND SPECIFICATIONS



DRIVING DIRECTIONS
 DIRECTIONS FROM LOCAL AT&T OFFICE: FROM 2600 CAMINO RAMON, HEAD SOUTHEAST ON CAMINO RAMON TOWARD BISHOP DR., TAKE BISHOP DR. WEST ON BISHOP DR. TO THE INTERSECTION OF BISHOP DR. AND STATE ROUTE 24. TURN LEFT ON BISHOP DR. TOWARD DALLAWAY/LODGEVILLE MARGINAL ONTO CA-101 S. TAKE THE RIGHT TURN ON BISHOP DR. TOWARD STATE ROUTE 24. TAKE STATE ROUTE 24 TOWARD JOSE/J.S. 101 S/PORT AND MERGE ONTO US-101 S. TAKE THE INTERSTATE 280 S EXIT TOWARD DALY CITY. MERGE ONTO I-280 S. TURN RIGHT ONTO CA-1 S (SIGNS FOR PACIFICA). TURN LEFT ONTO REINA DEL MAR AVE. TURN RIGHT ONTO S. REINA DEL MAR AVE. TURN RIGHT ONTO JUANITA AVE. SITE WILL BE ON YOUR LEFT.



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PROJECT NO: 129092
 DRAWN BY: LEW
 CHECKED BY: RAE

REV	DATE	DESCRIPTION
B	07/17/15	ISSUED FOR ZONING
A	06/29/15	ISSUED FOR REVIEW

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 SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-7
 TITLE SHEET

SHEET NUMBER
T-1

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 JUL 24 2015
 City of Pacifica

DO NOT SCALE DRAWINGS
 SUBCONTRACTOR SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME.

UNDERGROUND
 UTILITIES PROTECTION CENTER, INC.
 811
 48 HOURS BEFORE YOU DIG

Attachment D



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SAN RAMON, CA 94583



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REGULATORY SERVICES DIVISION

PROJECT NO: 120092
DRAWN BY: LEB
CHECKED BY: RAE

NO.	DATE	DESCRIPTION
1	07/23/15	ISSUED FOR PERMITS
2	09/27/15	ISSUED FOR REVIEW

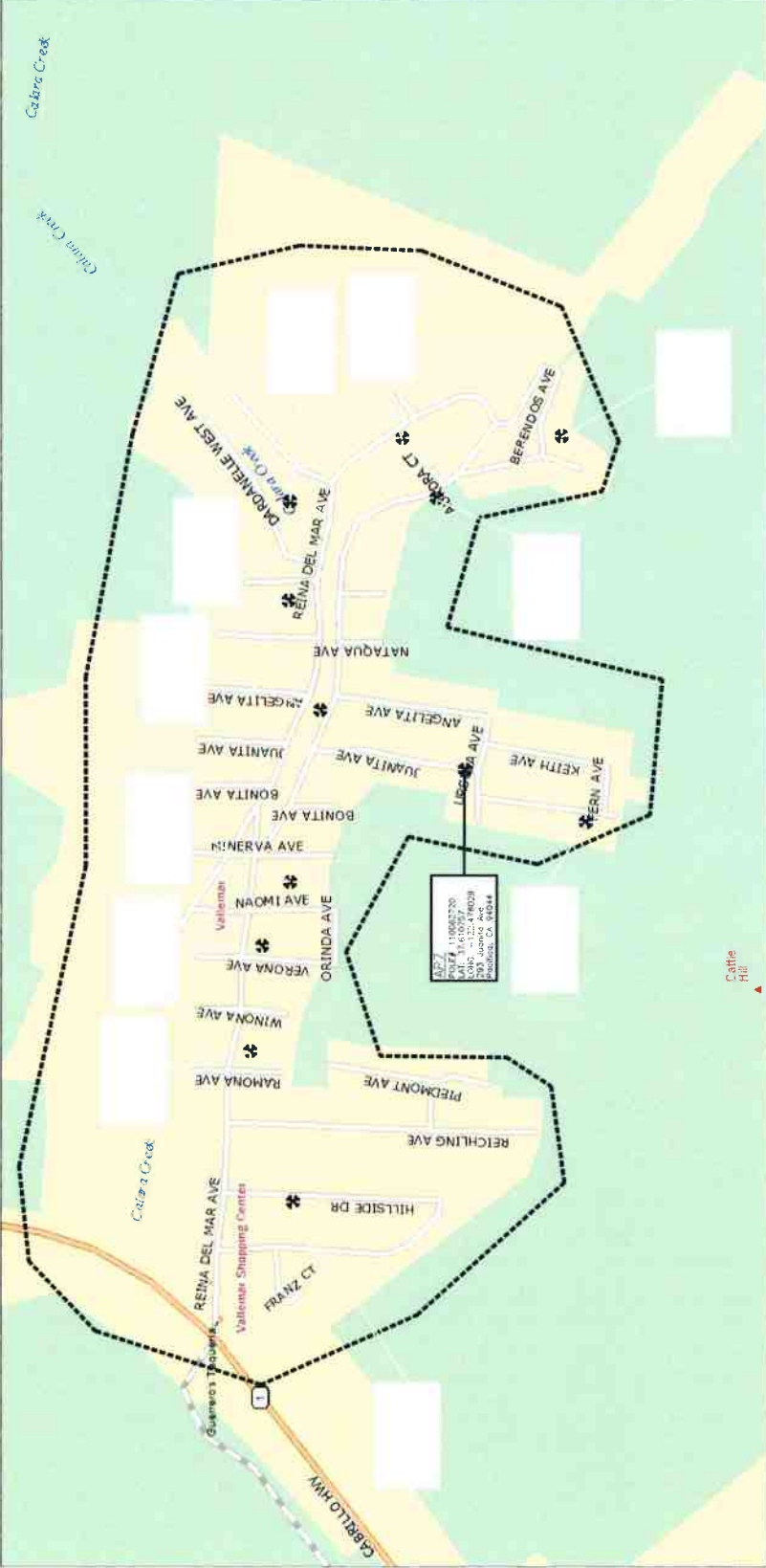
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SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-7
LOCATION MAP

SHEET NUMBER
PL-1.1

THIS DRAWING IS NOT A SITE SURVEY. THE PURPOSE OF THIS DRAWING IS TO SHOW FROM THE DEVELOPER SITE REGIONS OF THE PROPERTY AND ADJACENT PROPERTIES.



POLYGON MAP



2000 CARING RAMON
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CHECKED BY: PACE

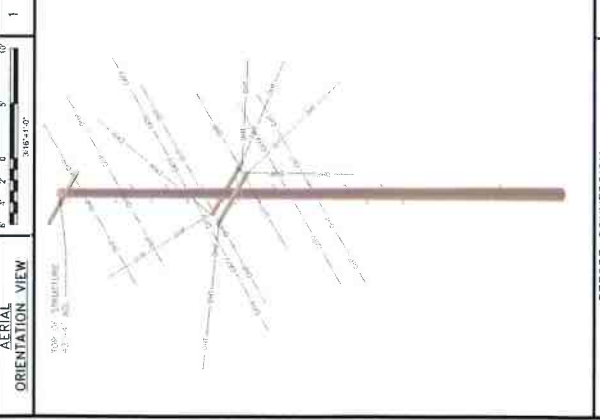
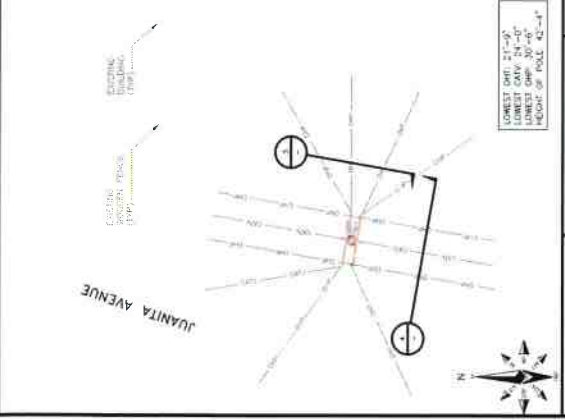
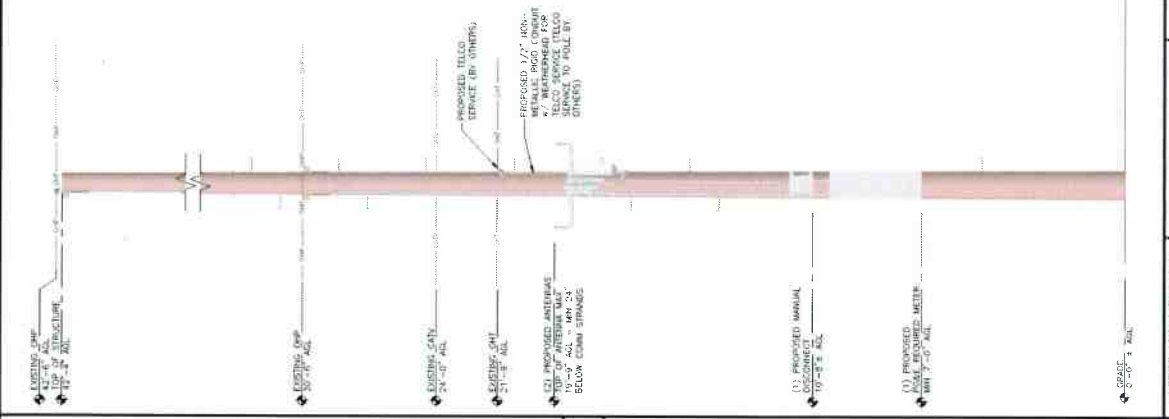
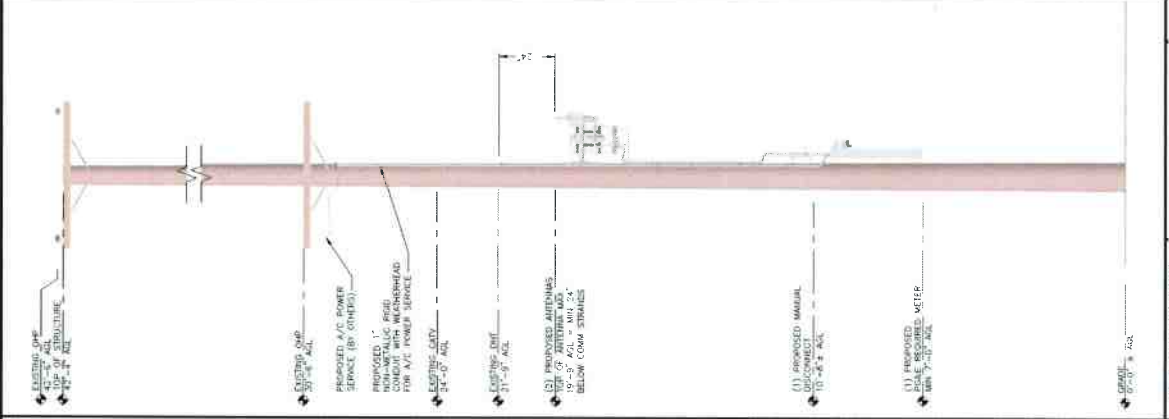
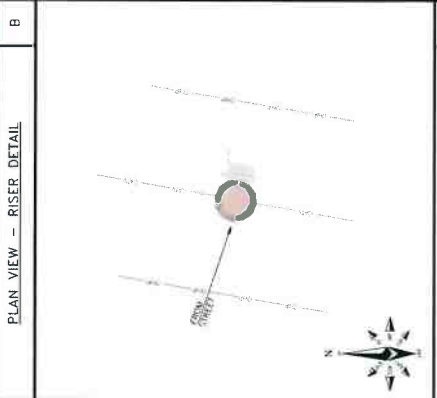
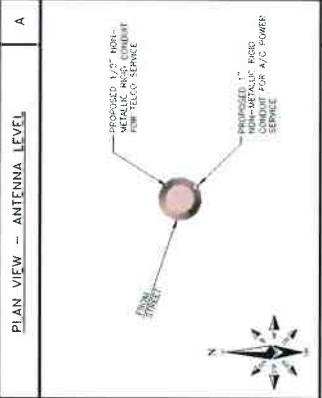
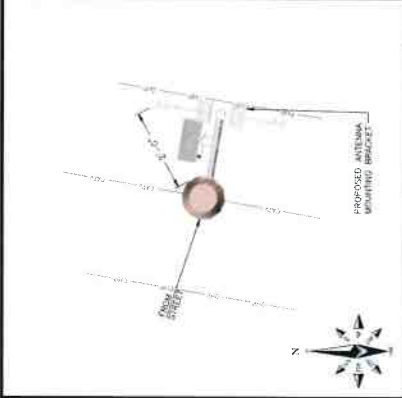
REV	DATE	DESCRIPTION
B	07/23/13	SHIELD FOR DRAWING
A	06/27/13	ISSUED FOR REVIEW

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PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-7
ELEVATIONS

SHEET NUMBER
AP7-1



PLAN VIEW - ANTENNA LEVEL	PLAN VIEW - RISER DETAIL	PLAN VIEW - EQUIPMENT LEVEL
4	3	2
AFTER CONVERSION (LOOKING NORTH)	AFTER CONVERSION (LOOKING WEST)	BEFORE CONVERSION (LOOKING NORTHWEST)



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SAN RAMON, CA 94593



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PROJECT NO: 129092
DRAWN BY: LEW
CHECKED BY: RAE

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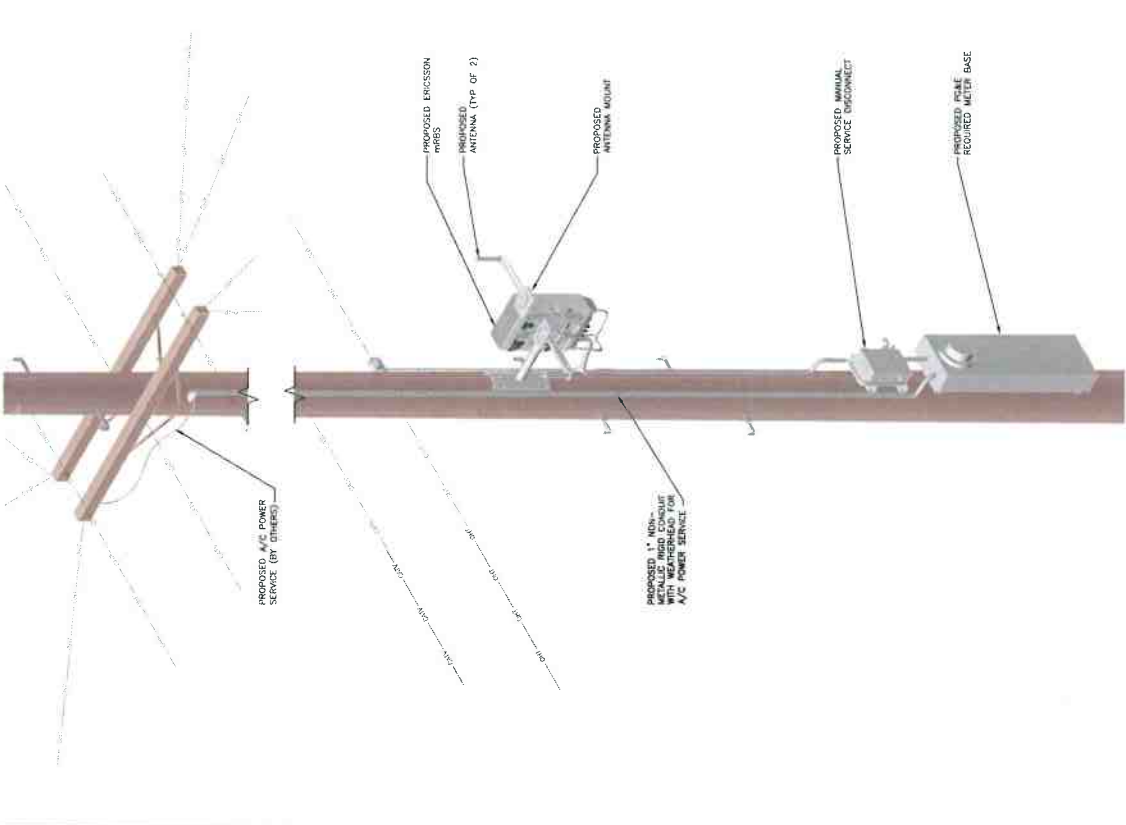
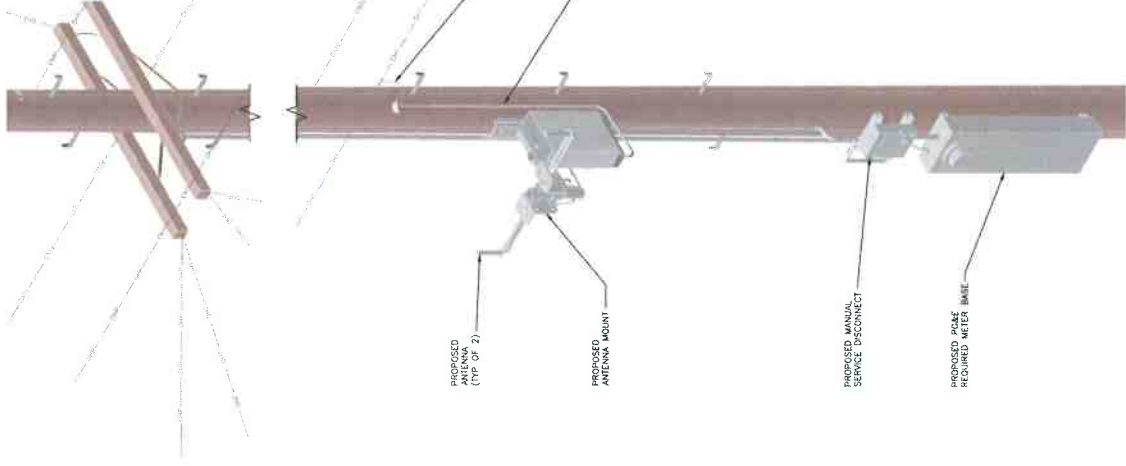
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PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-7
ISOMETRIC ELEVATIONS

SHEET NUMBER
AP7-2

1. THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO DETERMINE THE LOADS THAT WILL BE APPLIED TO THE STRUCTURE. THESE LOADS HAVE BEEN CREATED BASED ON THE ASSUMPTION THAT THE STRUCTURE ANALYSIS WILL BE DONE ON THE EXISTING AND PROPOSED LEVEL. CONSTRUCTION SHALL NOT BE PROCEED UNTIL THE ANALYSIS HAS BEEN COMPLETED AND RECORDED BY THE OWNER OR AT&T HAS REVIEWED AND APPROVED THE PASSING STRUCTURAL ANALYSIS.

NOTES





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SAN RAMON, CA 94583



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REGISTERED PROFESSIONAL ENGINEER - CIVIL

PROJECT NO: 129092
DRAWN BY: LEW
CHECKED BY: RAE

REV	DATE	DESCRIPTION
1	06/29/13	ISSUED FOR REVIEW
2	07/12/13	ISSUED FOR ZONING

IT IS A VIOLATION OF LAW FOR ANY PERSON, OTHER THAN THE REGISTERED PROFESSIONAL ENGINEER, TO REPRODUCE THIS DOCUMENT.

SCC-CC0004-7
PACIFICA
BETWEEN 293 & 297
JULIETTE AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-7
OVERALL SITE PLAN

SHEET NUMBER
AP7-3

THIS DRAWING IS
NOT A SITE SURVEY
IT IS THE USER'S RESPONSIBILITY
TO SHOW HOW THE PROPOSED SITE
RELATES TO THE PARENT PARCEL
AND ADJACENT PROPERTIES.



OVERALL SITE PLAN



2600 CAMINO RAMON
SAN RAMON, CA 94583



BLACK & VEATCH

2999 DAK ROAD
WALKER SUITE 400
IRVINE, CA 92614
(949) 377-0213
FAX (949) 377-0214
WWW.BV.COM

PROJECT NO: 120692
DRAWN BY: LEW
CHECKED BY: RAE

REV	DATE	DESCRIPTION
B	07/31/13	ISSUED FOR CONING
A	06/29/13	ISSUED FOR REVIEW

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SCC-CC0004-7
PACIFICA
BETWEEN 793 & 297
JUNCTION VE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
EQUIPMENT DETAILS
AND SPECIFICATIONS

SHEET NUMBER
C-1.0

AMPHENOL MULTI-BAND OMNI ANTENNA

RADIOME MATERIAL: FIBERGLASS, UV RESISTANT
RADIOME COLOR: WHITE
DIMENSIONS (LENGTH x DIAMETER): (7.7"x1.1") 195x28mm
WEIGHT, WITHOUT MOUNTING KIT: (0.24 lbs) 0.11 kg
CONNECTOR: BOTTOM, N-FEMALE

MICRO_RBS

DIMENSIONS (LENGTH x DIAMETER): (17.7"x1.9"x3.1")
WEIGHT: (11 lbs) 5 kg

PROPOSED POWER METER

PROPOSED ANTENNA SPECIFICATIONS

PARAMETER	UNIT	VALUE
Frequency Range	MHz	800 - 2170
Gain	dBi	2.5
SWR		1.5
Power Handling	W	10
Impedance	Ohms	50
Connector		N-Female
Material		Fiberglass
Weight	kg	0.11
Dimensions (L x D)	mm	195 x 28

PROPOSED MICRO_RBS

PROPOSED POWER METER

PROPOSED MANUAL DISCONNECT

PROPOSED BRACKET MOUNT

PROPOSED POWER METER

NO SCALE

NO SCALE

NO SCALE

G

H

J



ANA GOMEZ-ABARCA
Sr. Site Acquisition Manager, Telecom Division
2999 Oak Road, Suite 490
Walnut Creek, CA 94598
+1 913-458-9148 | GomezAbarcaA@bv.com@BV.com

July 24, 2015

Tina Wehrmeister
Planning Director
City of Pacifica Planning Department
1800 Francisco Blvd
Pacifica, CA 94044

RECEIVED
JUL 24 2015
City of Pacifica

Re: Proposed AT&T Mobility Small Cell Installation
Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)
Site Address: Between 293 & 297 Juanita Ave
Site ID: SCC-CC0004-7
Latitude/Longitude: 37.610753, -122.478014

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility ("AT&T"), this letter and attached materials are to apply for a Conditional Use Permit, to install a small cell in the public right-of-way between 293 & 297 Juanita Ave (Small Cell SCC-CC0004-7).¹ The following is an explanation of the existing site, a project description of the facility, the project purpose and justifications in support of this proposal.

A. Project Description.

The existing site consists of an approximate 42 feet four inch tall wooden utility pole in the public right-of-way on the northwest side of way between 297 Juanita Avenue. Primary and secondary power lines are attached to a cross-arm at about 42 feet six inches high and 30 feet six inches high respectively. Communication lines are attached to the pole at 24 feet and 21 feet nine inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7" x 1.1") and one remote radio head (17.7"x11.9"x5.3") 19'9" high on the pole. Below that at about 8'AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T's proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by closing an existing service coverage gap in the area.

B. Project Purpose.

¹ AT&T expressly reserves all rights concerning the city's jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way.



The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

C. Project Justification, Design and Placement.

Small Cell SCC-CC0004-7 is an integral part of the overall small cell solution to close the service coverage gap. It is located in a difficult coverage area because of its winding roads and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Juanita, Ursula Avenues and surrounding areas. SCC-CC0004-7 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-7 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As proposed, Small Cell SCC-CC0004-7 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good



coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.

The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order² requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca

Sr. Site Acquisition Manager
For AT&T Mobility

² See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).



at&t



PHOTOGRAPHIC SIMULATION

RECEIVED
JUL 24 2015
City of Pacifica

PROPOSED SMALL CELL SITE

SITE NUMBER: SCC-CC0004-7

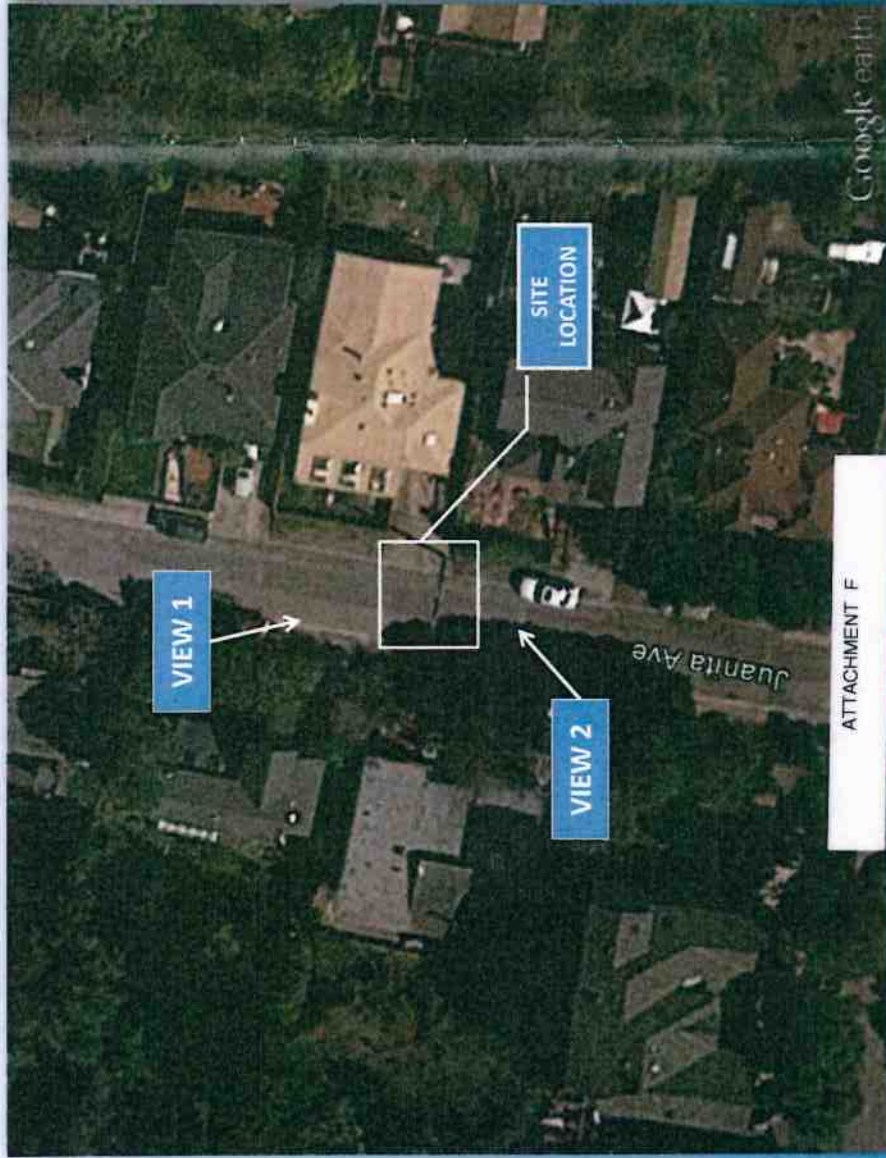
SITE NAME: PACIFICA

SITE ADDRESS: 258 297
291 JUANITA AVE
PACIFICA, CA 94044

DATE: 07/23/15

APPLICANT: AT&T WIRELESS

CONTACT: ANA GOMEZ-ABARCA
BLACK & VEATCH
(913) 458-9148



ATTACHMENT F

The included Photographic Simulation(s) are intended as visual representations only and should not be used for construction purposes. The materials represented within the included Photographic Simulation(s) are subject to change.



at&t

VIEW 1



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

PHOTOGRAPHIC SIMULATION

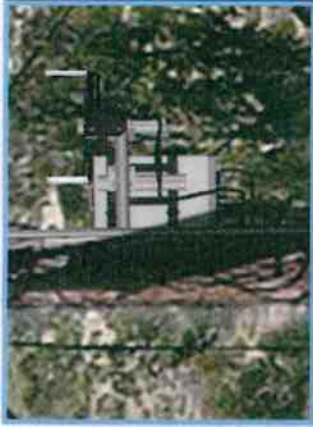


at&t

VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

PHOTOGRAPHIC SIMULATION

**AT&T Mobility • Small Cell No. SCC-CC0004-7
293 and 297 Juanita Avenue • Pacifica, California**

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 293 and 297 Juanita Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

Executive Summary

AT&T proposes to install a new small cell on the utility pole located near 293 and 297 Juanita Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

Prevailing Standard

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

General Facility Requirements

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.

**AT&T Mobility • Small Cell No. SCC-CC0004-7
293 and 297 Juanita Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

Site & Facility Description

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated June 23, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 293 and 297 Juanita Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 19½ feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

Study Results

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 293 and 297 Juanita Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.

AT&T Mobility • Small Cell No. SCC-CC0004-7
293 and 297 Juanita Avenue • Pacifica, California

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.



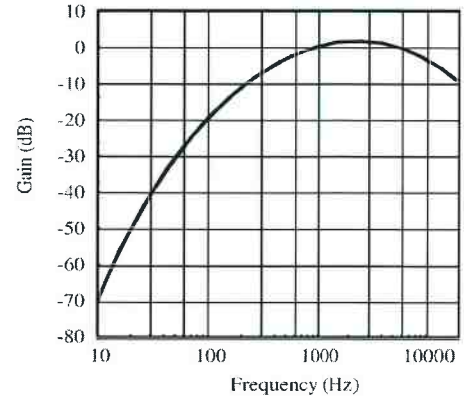
William F. Hammett

William F. Hammett, P.E.
707/996-5200

July 28, 2015

Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“L_P”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20 μPa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where L_P is the sound pressure level at distance D_P and L_K is the known sound pressure level at distance D_K.

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where L_T is the total sound pressure level and L₁, L₂, etc are individual sound pressure levels.

$$L_T = 10 \log(10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.



Rethink Possible®

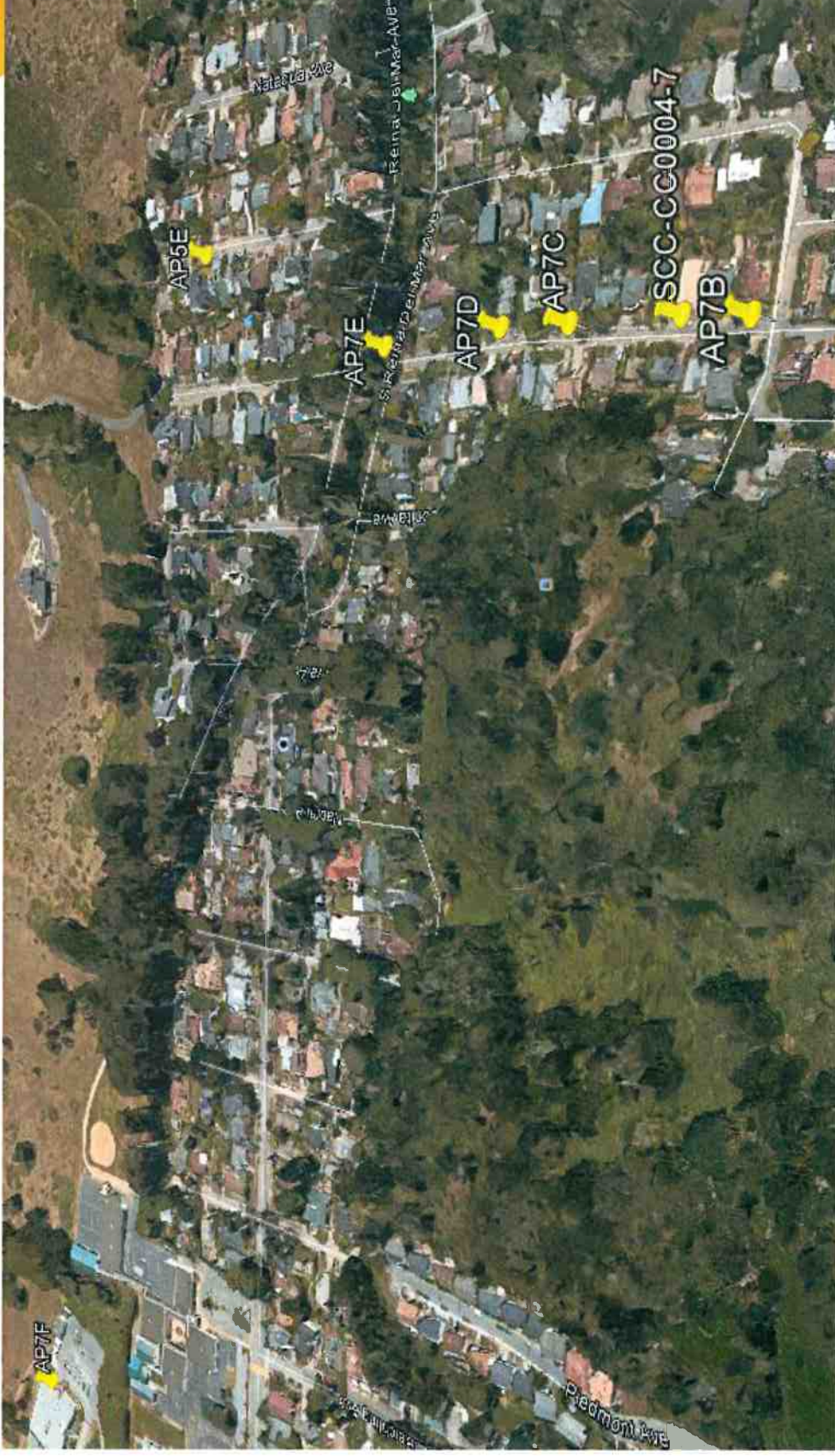
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JUL 24 2015

City of Pasadena

Small Cell SCC-CC0004-7 – Between 293 and 297 Juanita Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request

ATTACHMENT H



On the map above, the proposed AT&T wireless facility in the public right-of-way between 293 and 297 Juanita Avenue (37.610753°, -122.478014°) is indicated as Small Cell “SCC-CC0004-7.” The five alternative locations that AT&T analyzed are marked by pins AP7B, AP7C, AP7D, AP7E and AP7F.

Small Cell SCC-CC0004-7 – Proposed Location



- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-7) is in the public right-of-way at a joint utility pole identified by pole number 110062720 between 293 and 297 Juanita Avenue. (37.610753°, -122.478014°)
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.



Small Cell AP7B – Alternative 1



- Small Cell AP7B (Alternative 1) is in the public right-of-way at a joint utility pole located at the intersection of Ursula Avenue and Juanita Avenue (37.610433°, -122.478103°).
- The pole location is a viable alternative to close this portion of the service coverage gap, but is more intrusive than the current proposal, because the pole's location at an intersection, visually exposed to two streets.

Small Cell AP7C – Alternative 2



- Small Cell AP7C (Alternative 2) is in the public right-of-way at a joint utility pole located in front of 261 Juanita Avenue (37.611313°, -122.477904°)
- The pole does not close this portion of AT&T's significant service coverage gap because the signal would be blocked by trees.



Small Cell AP7D – Alternative 3



- Small Cell AP7D (Alternative 3) is in the public right-of-way at a joint utility pole located in front of 235 Juanita Avenue. (37.611717°, -122.477810°)
- The pole does not close this portion of AT&T's significant service coverage gap because the signal would be blocked by trees.
- Further, The pole location is not optimal to close this portion of the service coverage gap.



Small Cell AP7E – Alternative 4



- Small Cell AP7E (Alternative 4) is in the public right-of-way at a joint utility pole located at the intersection of Juanita Avenue and S. Reina Del Mar Avenue. (37.612436°, -122.477731°)
- The pole location is not optimal to close this portion of the service coverage gap.
- Further, the pole is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.



Small Cell AP7F – Alternative 5



- Small Cell AP7F (Alternative 5) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393° , -122.484573°)
- Macro Antennas mounted at estimated available heights on the existing telecommunications tower would fail to close the significant service coverage gap, and would therefore require a new taller, more intrusive structure. Further, without a new taller structure, the height of neighboring buildings and trees surrounding this property will block antenna signals contributing to the inability to use this location to close AT&T's significant service coverage gap.



Small Cell SCC-CC0004-7 – Alternative Site

Analysis Conclusion

Based on AT&T's analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a "minor antenna", the proposed location between 293 and 297 Juanita Avenue (Small Cell SCC-CC0004-7) is the least intrusive means to close AT&T's significant service coverage gap.





SCC-CC0004-7: 37.610753°, -122.478014° (Proposed Site)

AP7B: 37.610433°, -122.478103°

AP7C: 37.611313°, -122.477904°

AP7D: 37.611717°, -122.477810°

AP7E: 37.612436°, -122.477731°

AP7F: 37.615393°, -122.484573°

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 293 and 297 Juanita Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

Executive Summary

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 293 and 297 Juanita Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm ²	1.00 mW/cm ²
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

General Facility Requirements

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.

**AT&T Mobility • Small Cell No. SCC-CC0004-7
293 and 297 Juanita Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by AT&T, including drawings by Black and Veatch, dated June 23, 2015, that carrier proposes to install a new small cell on the existing 42½-foot utility pole sited in the public right-of-way in front of the residences located at 293 and 297 Juanita Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 19½ feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

Study Results

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0058 mW/cm², which is 1.2% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.015 mW/cm², which is 3.1% of the applicable public limit.

Recommended Mitigation Measures

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC



**AT&T Mobility • Small Cell No. SCC-CC0004-7
293 and 297 Juanita Avenue • Pacifica, California**

occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 293 and 297 Juanita Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge except, where noted, when data has been supplied by others, which data she believes to be correct.



Andrea L. Bright

Andrea L. Bright, P.E.
707/996-5200

July 24, 2015

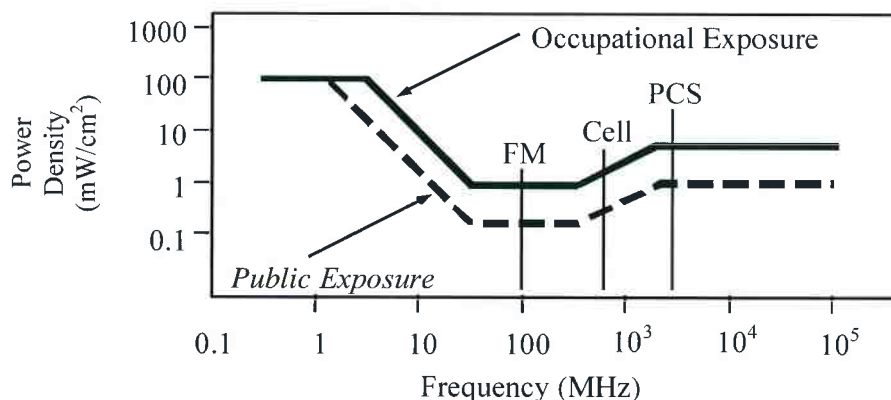
* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (e.g., a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (<i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm ²)	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f²</i>
3.0 – 30	1842/ <i>f</i>	<i>823.8/f</i>	4.89/ <i>f</i>	<i>2.19/f</i>	900/ <i>f²</i>	<i>180/f²</i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	<i>f/300</i>	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



RFR.CALC™ Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

P_{net} = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$, in mW/cm²,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 x 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





ANA GOMEZ-ABARCA
Sr. Site Acquisition Manager, Telecom Division
2999 Oak Road, Suite 490
Walnut Creek, CA 94597
+1 913-458-9143 | GomezAbarcaA@BV.com

November 19, 2015

Christian Murdock, AICP
Associate Planner
City of Pacifica Planning Department
1800 Francisco Blvd
Pacifica, CA 94044

Re: **Proposed AT&T Mobility Small Cell Installation**
Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)
Planning Application: UP-60-15
Site Address: Between 293 & 297 Juanita Ave
Site ID: SCC-CC0004-7
Latitude/Longitude: 37.610753, -122.478014

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

Pacifica Municipal Code Sec. 9-4.2608(b)(1):

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the



pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca
Sr. Site Acquisition Manager
For AT&T Mobility



Scenic Pacifica
Incorporated Nov. 22, 1957

PLANNING COMMISSION Staff Report

DATE: December 7, 2015

FILE: UP-54-15

ITEM: 2.a

PUBLIC NOTICE: Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

APPLICANT: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)
2999 Oak Road, Suite 490
Walnut Creek, CA 94597
(913) 458-9148

OWNER: Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)
Site: Public right-of-way

PROJECT LOCATION: Utility pole within the public right-of-way adjacent to 244 Berendos Avenue (APN 018-133-190) – Vallemar

PROJECT DESCRIPTION: Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

SITE DESIGNATIONS: General Plan: Low Density Residential (LDR)
Zoning: R-1 (Single-Family Residential)

RECOMMENDED CEQA STATUS: Class 3 Categorical Exemption, Section 15303.

ADDITIONAL REQUIRED APPROVALS: None. Subject to appeal to the City Council.

RECOMMENDED ACTION: Approve as conditioned.

PREPARED BY: Christian Murdock, Associate Planner

PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS

PROJECT SUMMARY

1. General Plan, Zoning, and Surrounding Land Uses

Section 1 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

2. Municipal Code

Section 2 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

3. Project Description

A. Antennas and Equipment

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 43'-1" tall and contains electrical, cable, telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 23'-6" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E. Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).

The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

B. Alternative Site Analysis

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing "macro site," or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). None of the alternative utility poles were suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; and/or, the location of the pole not meeting the applicant's coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant's modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

C. Article 26 Wireless Communications Facility Standards

Section 3.C of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

4. Required Findings

Section 4 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

5. Public Comments Received

Section 5 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

6. CEQA Recommendation

Section 6 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

7. Staff Analysis

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

8. Summary:

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.

COMMISSION ACTION

MOTION FOR APPROVAL:

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-54-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

Attachments:

- A. Land Use and Zoning Exhibit
- B. Resolution of Approval
- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant's letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Reference Attachment K to the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, which is hereby incorporated by reference

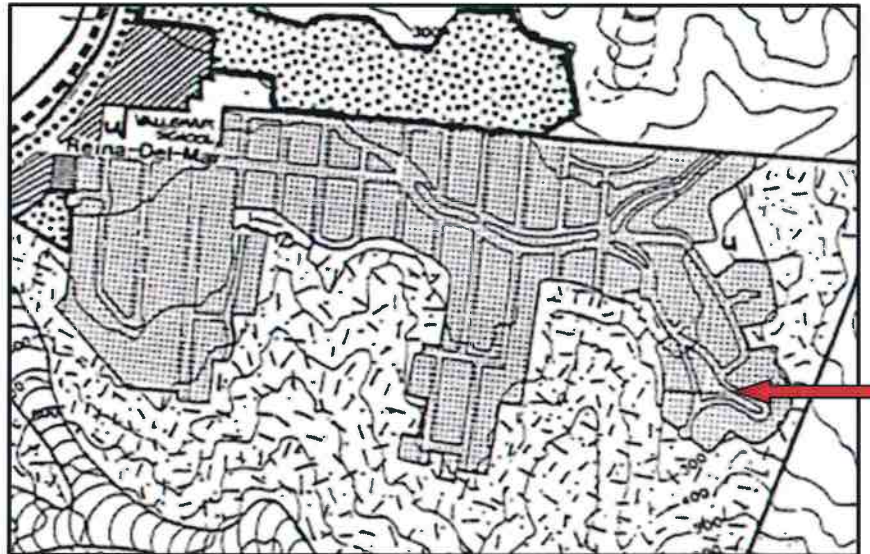
Land Use & Zoning Exhibit

City of Pacifica Planning Department

General Plan Diagram

Neighborhood: Vallemar

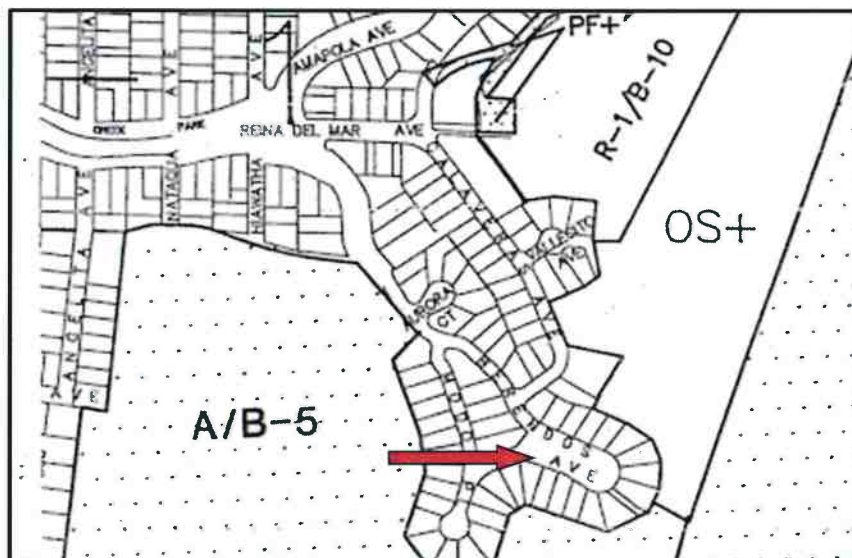
Land Use Designation: Low Density Residential



LOW-DENSITY
RESIDENTIAL

Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)



(Maps Not to Scale)

RESOLUTION NO. _____

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-54-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 244 BERENDOS AVENUE (APN 018-133-190), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).

Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)
("Applicant").

WHEREAS, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 244 Berendos Avenue (APN 018-133-190); and

WHEREAS, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

WHEREAS, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-54-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
 - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
 - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
 - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
 - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: Encourage the upgrading and maintenance of existing neighborhoods.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the

installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. Design. *The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.

- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
 - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
 - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
 - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
 - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to

requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
 - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
 - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
 - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
 - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-54-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 244 Berendos Avenue (APN 018-133-190), subject to conditions of approval included as Exhibit A to this resolution.

* * * * *

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

Tina Wehrmeister, Planning Director

Michelle Kenyon, City Attorney

Exhibit A

Conditions of Approval: Use Permit UP-54-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 244 Berendos Avenue (APN 018-133-190)

Planning Commission Meeting of December 7, 2015

Planning Division of the Planning Department

1. Development shall be substantially in accord with the plans entitled “Small Cell - ZD,” dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director’s sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director’s satisfaction.

9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

Building Division of the Planning Department

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

Engineering Division of Public Works Department

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."

17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

END

STATEMENT OF SPECIAL INSPECTION

THE ENGINEER OF RECORD, BEING FULLY ADVISED OF THE CONTENTS AND SCOPE OF THE PROJECT, HAS REVIEWED THE CODES AND REGULATIONS APPLICABLE TO THE PROJECT AND HAS DETERMINED THAT THE PROJECT IS IN COMPLIANCE WITH THE 2013 CBC, 100811.6, THE WORKING DRAWINGS, AND THE PROJECT'S COMPLIANCE ATTACHMENTS. THE ENGINEER OF RECORD'S COMPLIANCE ATTACHMENTS, SHOWING THE ATTACHMENTS ON THE DESIGN AND SEALING THE WORKING DRAWINGS, SHALL BE THE DESIGN'S RESPONSIBILITY. THE ENGINEER OF RECORD SHALL BE THE DESIGN'S RESPONSIBILITY FOR THE DESIGN AND SEALING OF THE CONSTRUCTION PERMITS. THE AS-BUILTS SHALL BE MADE BY THE CONTRACTOR AND SHALL BE SUBJECT TO THE RECEIPT OF RECORD (CDD, 1704.2.4).

ENGINEERING

2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE
 2013 CALIFORNIA ELECTRIC CODE OR ADOPTED CODE
 CALIFORNIA ELECTRICAL REGULATIONS
 CALIFORNIA RULES FOR FIRE-RESISTANT ELECTRICAL CONSTRUCTION - 0992

GENERAL NOTES

THE FACILITY IS UNMANNED AND NOT FOR REGULAR MAINTENANCE. THE PROJECT WILL NOT RESULT IN ANY MAINTENANCE OF THE FACILITY. THE PROJECTOR SHALL BE RESPONSIBLE FOR THE PROTECTION OF ALL UTILITIES AND STRUCTURES. THE PROJECTOR SHALL BE RESPONSIBLE FOR THE PROTECTION OF ALL UTILITIES AND STRUCTURES. THE PROJECTOR SHALL BE RESPONSIBLE FOR THE PROTECTION OF ALL UTILITIES AND STRUCTURES.

PROJECT DESCRIPTION

THE PROJECT CONSISTS OF THE DESIGN AND INSTALLATION OF UNMANNED AND ASSOCIATED EQUIPMENT CABINETS FOR GARTS BUSINESS TELECOMMUNICATIONS NETWORK.

PROJECT INFORMATION

COUNTY: SAN MATEO
 ZONING: ADRS100
 PUBLIC RIGHT-OF-WAY: U
 OCCUPANCY GROUP: V-H
 CONSTRUCTION TYPE: ARD04 (WOOD)
 CONSTRUCTION MANAGER: ARD04 (WOOD)
 SITE ACQUISITION MANAGER: ARD04 (WOOD)
 RF ENGINEER: ROBERT WILLIAMS
 APPROVAL: ARD04 (WOOD)
 CASH: PER
 FA LOCATIONS: 13022064

CONTACT INFORMATION

ENGINEER: NEREA A. WATSON
 2309 OAK ROAD
 WALNUT GREEN, CA 94597
 CONTACT: CHRIS WIRTH
 PHONE: (415) 434-0211

at&t

SCC-CC0004-1

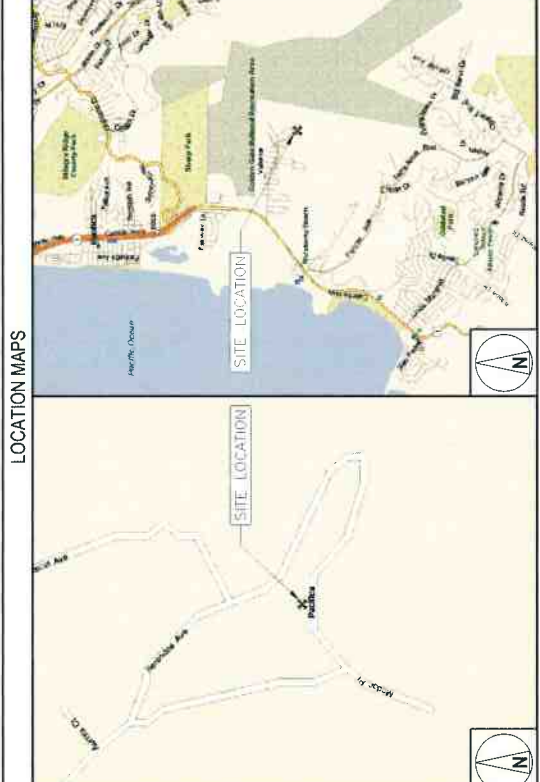
PACIFICA

BETWEEN 244 & 248 BERENDOS AVE

SMALL CELL - ZD

DRAWING INDEX

SHEET NO.	SHEET TITLE
T-1	SCC-CC0004-1 TITLE SHEET
PT-1-1	SCC-CC0004-1 UTILITIES MAP
PT-1-2	SCC-CC0004-1 INFORMATION DATASHEET
AD-1-1	SCC-CC0004-1 ELEVATIONS
AD-1-2	SCC-CC0004-1 GEOMETRIC ELEVATIONS
AD-1-3	SCC-CC0004-1 OVERALL SITE PLAN
C-1-0	EQUIPMENT DETAILS AND SPECIFICATIONS
C-1-1	TOPOGRAPHIC SURVEY



DRIVING DIRECTIONS

DIRECTIONS FROM LOCAL AT&T OFFICE: FROM 2800 CAMINO RAMON, HEAD SOUTHEAST ON CAMINO RAMON TOWARD BISHOP DR. TAKE THE 3RD RIGHT ONTO BOLLINGER CANYON RD. MERGE ONTO I-680 N VIA THE RAMP TO SACRAMENTO. TAKE THE STATE ROUTE 24 EXIT TOWARD OAKLAND/LAUREL/CLAYVILLE. MERGE ONTO CA-24 S. TAKE THE INTERSTATE 280 S. EXIT TOWARD DALY CITY. MERGE LEFT FOR SAN JOSE/US. 101 S/AIRPORT AND MERGE ONTO US-101 S. TAKE THE INTERSTATE 280 S. EXIT TOWARD DALY CITY. MERGE ONTO I-280 S. TURN RIGHT ONTO CA-1 S (SIGNS FOR PACIFICA). TURN LEFT ONTO REINA DEL MAR AVE. TURN RIGHT ONTO S. REINA DEL MAR AVE. CONTINUE ONTO BERENDOS AVE. SITE WILL BE ON YOUR RIGHT.



BLACK & VEATCH

2309 OAK ROAD
 WALNUT GREEN, CA 94597
 (925) 337-0243
 WWW.BLACKANDVEATCH.COM

PROJECT NO.	1302064
DRAWN BY	
CHECKED BY	

REV	DATE	DESCRIPTION
1	09/25/15	ISSUED FOR PERMITS
2	09/25/15	ISSUED FOR PERMITS

IT IS A VIOLATION OF LAW FOR ANY PERSON, FIRM OR CORPORATION TO REPRODUCE, COPIY, OR TRANSMIT THIS DOCUMENT WITHOUT THE WRITTEN PERMISSION OF BLACK & VEATCH.

SCC-CC0004-1
 PACIFICA
 BETWEEN 244 & 248
 BERENDOS AVE
 PACIFICA, CA 94044
 SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-1
TITLE SHEET

SHEET NUMBER
T-1

DO NOT SCALE DRAWINGS

SUBCONTRACTOR SHALL VERIFY ALL BEARS & FINDING DIMENSIONS & CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK. ON SITE RESPONSIBLE FOR SAME.

UNDERGROUND UTILITIES PROVIDED BY UTILITIES CENTER, INC.
 811
 44 10000 00000 000 000



2800 CAMINO REAL
SUIT 1400
PACIFIC, CA 94044



BLACK & VEATCH

2800 CAMINO REAL
SUIT 1400
PACIFIC, CA 94044
PHONE: (415) 947-1000
FAX: (415) 947-1010
WWW.BV.COM

PROJECT NO. 13-002
FORM NO. LEV
CHECKED BY: RAE

REV.	DATE	DESCRIPTION
1	02/14/13	ISSUED FOR PERMITS
2	02/14/13	ISSUED FOR PERMITS
3	02/14/13	ISSUED FOR PERMITS
4	02/14/13	ISSUED FOR PERMITS

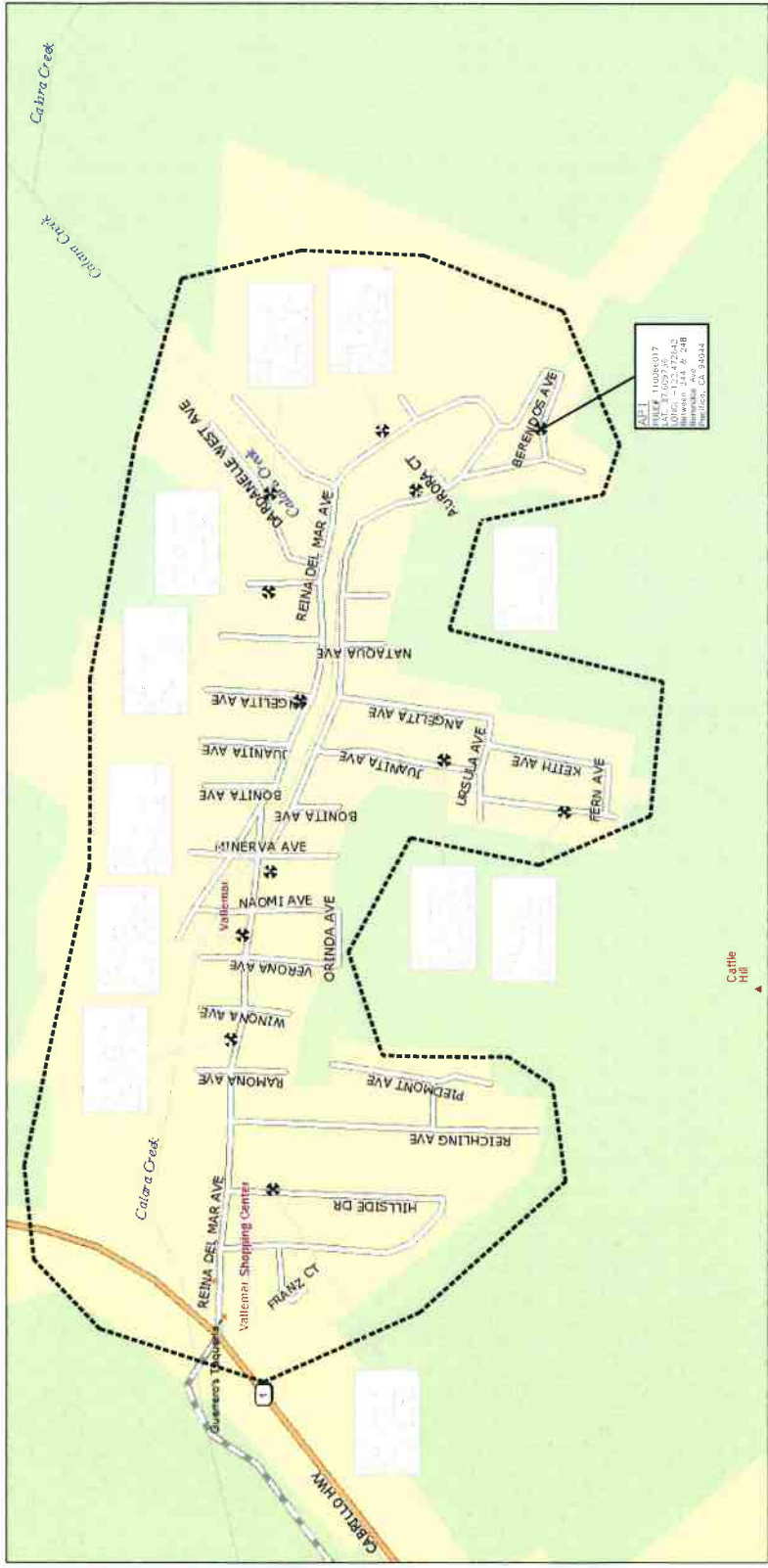
IT IS A VIOLATION OF LAW FOR ANY PERSON
WHOSE NAME APPEARS ON THIS DRAWING
TO SIGN THE DRAWING
UNLESS HE OR SHE IS A LICENSED PROFESSIONAL ENGINEER
OR ARCHITECT IN THE STATE OF CALIFORNIA

SCC-CC0004-1
PACIFICA
BETWEEN 244 & 248
BERENDOS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-1
LOCATION MAP

SHEET NUMBER
PL-1.1

THIS DRAWING IS
NOT A SITE SURVEY
THE PURPOSE OF THIS DRAWING IS
TO SHOW HOW THE DEVELOPED SITE
RELATES TO THE UNDEVELOPED SITE
AND ADJACENT PROPERTIES.



POLYGON MAP



2000 CAMINO RAMON
SAN RAFAEL, CA 94583



BLACK & VEATCH

7900 16th Street, Suite 400
San Francisco, CA 94103
415.774.2500 | 415.774.2597
www.bv.com | www.blackveatch.com

PROJECT NO. 18552
DRAWN BY: LEW
CHECKED BY: RAE

NO.	DATE	DESCRIPTION
1	07/14/15	ISSUED FOR PERMITS
2	07/14/15	ISSUED FOR CONSTRUCTION
3	07/14/15	ISSUED FOR CONSTRUCTION
4	07/14/15	ISSUED FOR CONSTRUCTION
5	07/14/15	ISSUED FOR CONSTRUCTION
6	07/14/15	ISSUED FOR CONSTRUCTION
7	07/14/15	ISSUED FOR CONSTRUCTION
8	07/14/15	ISSUED FOR CONSTRUCTION
9	07/14/15	ISSUED FOR CONSTRUCTION
10	07/14/15	ISSUED FOR CONSTRUCTION

IT IS A WARRANTY OF THE DRAWING FOR THE DESIGN AND CONSTRUCTION OF THE PROJECT AND NOT A WARRANTY OF THE PERFORMANCE OF THE PROJECT OR THE RESULTS OF THE PROJECT.

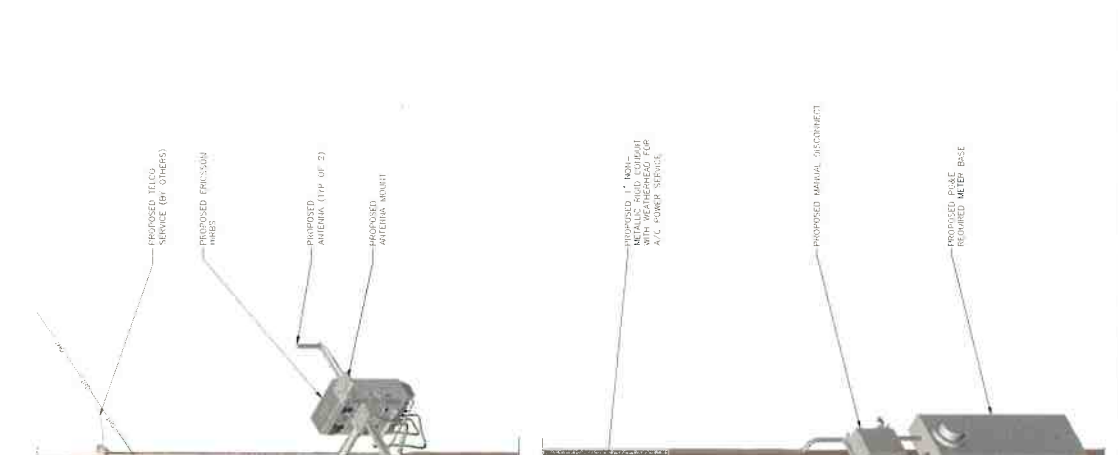
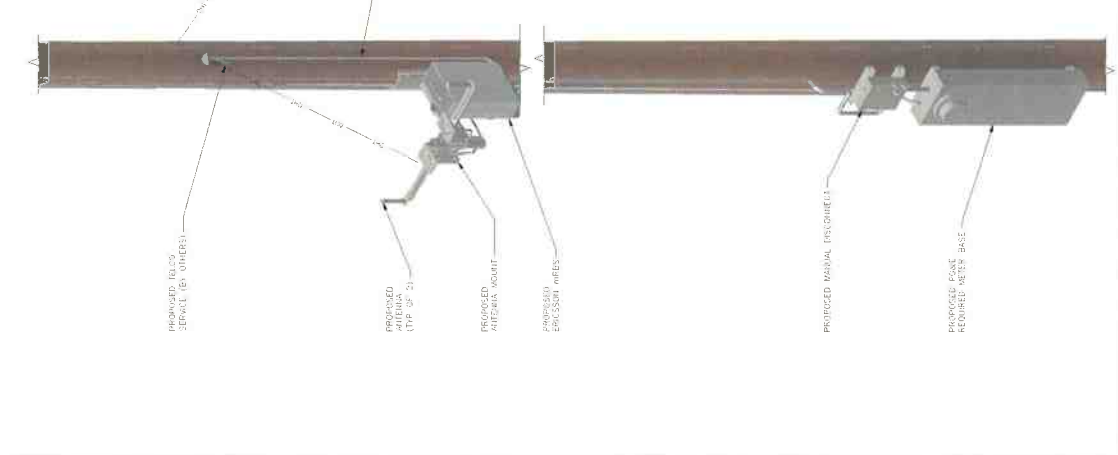
SCC-CC0004-1
PACIFICA
BETWEEN 244 & 248
BERENDUS AVE
PACIFICA, CA 94044
SMALL CELL - ZD

SHEET TITLE
SCC-CC0004-1
ISOMETRIC ELEVATIONS

SHEET NUMBER
AP1-2

NOTES

1. THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO DETERMINE THE LOADS AND STRESSES. THE ANALYSIS IS BASED ON THE ASSUMPTION THAT THE STRUCTURAL ANALYSIS WILL BE BASED ON THE EXISTING AND PROPOSED LOADS. CORRECTIONS SHALL NOT BE REQUIRED BY THE OWNER OR THE CONTRACTOR UNLESS APPROVED BY THE STRUCTURAL ANALYST.





ANA GOMEZ-ABARCA
 Sr. Site Acquisition Manager, Telecom Division
 2999 Oak Road, Suite 490
 Walnut Creek, CA 94598
 +1 913-458-9148 | GomezAbarcaA@bv.com@BV.com

July 24, 2015

Tina Wehrmeister
 Planning Director
 City of Pacifica Planning Department
 1800 Francisco Blvd
 Pacifica, CA 94044

RECEIVED
 JUL 24 2015
 City of Pacifica

Re: Proposed AT&T Mobility Small Cell Installation
Applicant: **New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**
Site Address: **ACROSS FROM 244 & 248 BERENDOS**
Site ID: **SCC-CC0004-1**
Latitude/Longitude: **37.609736, -122.472642**

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility ("AT&T"), this letter and attached materials are to apply for a Conditional Use Permit to install a small cell in the public right-of-way between 244 & 248 Berendos Ave (Small Cell SCC-CC0004-1).¹ The following is an explanation of the existing site, a project description of the facility, the project purpose, and justifications in support of this proposal.

A. Project Description.

The existing site consists of an approximate 43 feet one inch tall wooden utility pole in the public right-of-way on the north side of 244 Berendos Avenue. Secondary power lines are attached to a cross-arm at about 35 feet high. Communication lines are attached to the pole at 27 feet eleven inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7" x 1.1") and one remote radio head (17.7"x11.9"x5.3")23'6" high on the pole. Below that at about 8' AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T's proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by closing an existing service coverage gap in the area.

B. Project Purpose.

The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications,

¹ AT&T expressly reserves all rights concerning the city's jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way.



wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

C. Project Justification, Design and Placement.

Small Cell SCC-CC0004-1 is an integral part of the overall small cell solution to close the service coverage gap. It is located in a difficult coverage area because of its winding roads terrain and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Berendos Avenue, Modoc Place and surrounding areas. Small Cell SCC-CC0004-1 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-1 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As proposed, Small Cell SCC-CC0004-1 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.



The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order² requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca
Sr. Site Acquisition Manager
For AT&T Mobility

² See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).



at&t

PHOTOGRAPHIC SIMULATION



The included Photographic Simulation is for informational purposes only and should not be used for construction purposes. The materials represented within the included Photograph

ATTACHMENT F

PROPOSED SMALL CELL SITE

SITE NUMBER: SCC-CC0004-1

SITE NAME: PACIFICA

SITE ADDRESS: 247 BERENDOS AVE
PACIFICA, CA 94044

DATE: 07/24/15

APPLICANT: AT&T WIRELESS

CONTACT: ANA GOMEZ-ABARCA
BLACK & VEATCH
(913) 458-9148



at&t

VIEW 1



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

PHOTOGRAPHIC SIMULATION



at&t

VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T
SMALL CELL
EQUIPMENT

PROPOSED PG&E
METER AND SERVICE
DISCONNECT

PHOTOGRAPHIC SIMULATION

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 244 Berendos Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

Executive Summary

AT&T proposes to install a new small cell on the utility pole located near 244 Berendos Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

Prevailing Standard

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

General Facility Requirements

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.



**AT&T Mobility • Small Cell No. SCC-CC0004-1
244 Berendos Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

Site & Facility Description

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated June 23, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 244 Berendos Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 23 feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

Study Results

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 244 Berendos Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.

AT&T Mobility • Small Cell No. SCC-CC0004-1
244 Berendos Avenue • Pacifica, California

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

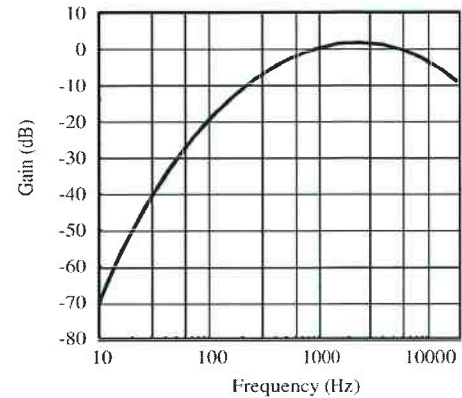


William F. Hammett, P.E.
707/996-5200

July 28, 2015

Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“L_p”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20 μPa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where L_P is the sound pressure level at distance D_P and L_K is the known sound pressure level at distance D_K.

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where L_T is the total sound pressure level and L₁, L₂, etc are individual sound pressure levels.

$$L_T = 10 \log (10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.

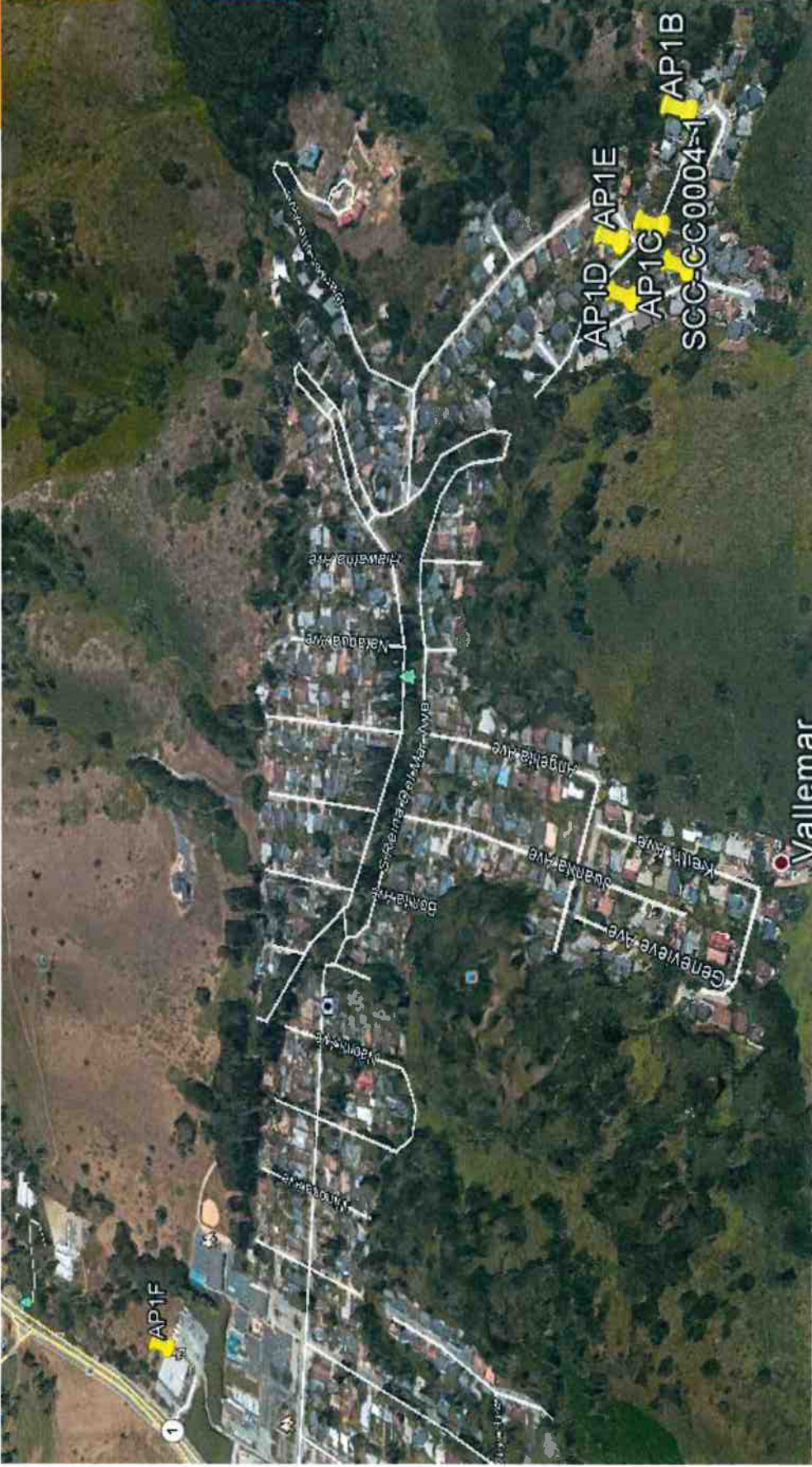


Rethink Possible®



Small Cell SCC-CC0004-1 – Across from 244 & 248 Berendos Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request

ATTACHMENT H



On the map above, the proposed AT&T wireless facility in the public right-of-way across from 244 & 248 Berendos Avenue (37.609736, -122.472642) is indicated as Small Cell “SCC-CC0004-1.” The five alternative locations that AT&T analyzed are marked by pins AP1B, AP1C, AP1D, AP1E and AP1F.

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Small Cell SCC-CC0004-1 – Proposed Location



- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-1) is in the public right-of-way at a joint utility pole identified by pole number 110066017 between 244 and 248 Berendos Avenue (37.609736, -122.472642).
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.
- This photo shows screening provided by surrounding foliage and the backdrop of trees minimizing view impact by the proposed facility.



Small Cell AP1B – Alternative 1



- Small Cell AP1B (Alternative 1) is in the public right-of-way at a joint utility pole across the street from 247 Berendos Avenue (37.609526, -122.471753).
- The pole location is not optimal to close this portion of the service coverage gap, and is more visually intrusive than the present proposal because it is visible from multiple viewpoints.



Small Cell AP1C – Alternative 2



- Small Cell AP1C (Alternative 2) is in the public right-of-way at a joint utility pole located at the intersection of Modoc Place and Berendos Avenue (37.609466° , - 122.473067°)
- This pole is not a viable alternative to close AT&T's significant service coverage gap. Placing wireless equipment on this pole would likely violate CPUC General Order-95 Regulation because all four quadrants of the pole appear occupied.
- Further, the pole is more intrusive than the current proposal because the pole is located at an intersection visually exposed to two streets.



Small Cell AP1D – Alternative 3



- Small Cell AP1D (Alternative 3) is in the public right-of-way at a joint utility pole located between 220 and 224 Modoc Place. (37.609941°, -122.473197°)
- This pole is not a viable alternative to close AT&T's significant service coverage gap. Placing wireless equipment on this pole would likely violate CPUC General Order-95 Regulation because all four quadrants of the pole appear occupied.
- The pole location is not optimal to close this portion of the service coverage gap.



Small Cell AP1E – Alternative 4



- Small Cell AP1E (Alternative 4) is in the public right-of-way at a joint utility pole located at the intersection of Berendos Avenue and Calaveras Avenue. (37.610083°, -122.472664°)
- The pole location is not optimal to close this portion of the service coverage gap.
- Further, the pole is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.



Small Cell AP1F – Alternative 5



- Small Cell AP1F (Alternative 5) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393°, -122.484573°)
- Subsequent to the original 7-24-2015 application submittal, AT&T's RF Engineering department completed an in-depth analysis evaluating whether collocating on the existing wireless structure at the Police Station can close AT&T's service coverage gap. AT&T also examined the viability of closing the coverage gap using a taller structure.
- AT&T determined that neither a collocated facility nor a new 200' macro facility erected at the Police Station could close AT&T's service coverage gap due to the signal blockage caused by topography challenges in the area.
- Specifically, the eastern and southeastern areas of the service coverage objective are characterized by a series of canyons, and hills as high as 580' in elevation. The valley floor increases in elevation moving east starting at approximately 103ft at the Police Station tower, reaching 183ft at Hiawatha Ave at the valley floor, and further increases in elevation continuing eastward. There are residential dwellings within AT&T's service coverage objective located throughout the eastern valley canyon floor. Because wireless signals require line of sight to serve the intended service coverage objective, signals originating from the Police Station would be blocked by the surrounding hilly terrain. In essence, six of the twelve proposed small cell proposed installations located east of SCC-CC0004-6 are impacted by the increased elevation (see PL-1.1 of Plans that depict locations of AP 5,4,3,2,1,and 14).

Small Cell SCC-CC0004-1 – Alternative Site

Analysis Conclusion

Based on AT&T's analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a "minor antenna", the proposed location across from 244 and 248 Berendos Avenue (Small Cell SCC-CC0004-1) is the least intrusive means to close AT&T's significant service coverage gap.





SCC-CC0004-1: 37.609736°, -122.472642° (Proposed Site)

AP1B: 37.609526°, -122.471753°

AP1C: 37.609466°, -122.473067°

AP1D: 37.609941°, -122.473197°

AP1E: 37.610083°, -122.472664°

AP1F: 37.615393°, -122.484573°

JUL 24 2015

**AT&T Mobility • Small Cell No. SCC-CC0004-1
244 Berendos Avenue • Pacifica, California**

City of Pacifica

Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 244 Berendos Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

Executive Summary

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 244 Berendos Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

Prevailing Exposure Standards

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm ²	1.00 mW/cm ²
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

General Facility Requirements

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.

**AT&T Mobility • Small Cell No. SCC-CC0004-1
244 Berendos Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

Computer Modeling Method

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

Site and Facility Description

Based upon information provided by AT&T, including drawings by Black and Veatch, dated June 23, 2015, that carrier proposes to install a new small cell on the existing 43-foot utility pole sited in the public right-of-way across the street from the residence located at 244 Berendos Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 23 feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

Study Results

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0029 mW/cm², which is 0.60% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.0022 mW/cm², which is 0.47% of the applicable public limit.

Recommended Mitigation Measures

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC

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occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 244 Berendos Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge except, where noted, when data has been supplied by others, which data she believes to be correct.



Andrea L. Bright

Andrea L. Bright, P.E.
707/996-5200

July 24, 2015

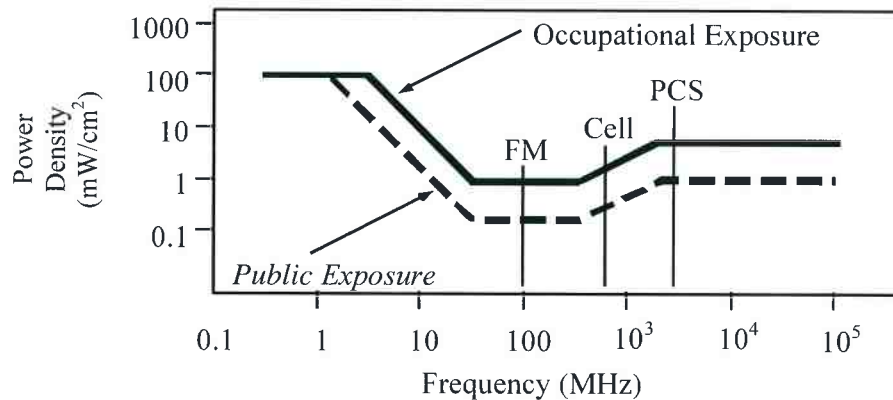
* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (e.g., a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (<i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm ²)	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f²</i>
3.0 – 30	1842/f	<i>823.8/f</i>	4.89/f	<i>2.19/f</i>	900/f ²	<i>180/f²</i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	f/300	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



RFR.CALC™ Calculation Methodology

Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$, in mW/cm²,

and for an aperture antenna, maximum power density $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$, in mW/cm²,

where θ_{BW} = half-power beamwidth of the antenna, in degrees, and

P_{net} = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

η = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$, in mW/cm²,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 x 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





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November 19, 2015

Christian Murdock, AICP
Associate Planner
City of Pacifica Planning Department
1800 Francisco Blvd
Pacifica, CA 94044

Re: Proposed AT&T Mobility Small Cell Installation
Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)
Planning Application: UP-54-15
Site Address: Across from 244 & 248 Berendos Avenue
Site ID: SCC-CC0004-1
Latitude/Longitude: 37.609736, -122.472642

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

Pacifica Municipal Code Sec. 9-4.2608(b)(1):

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the



pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca
Sr. Site Acquisition Manager
For AT&T Mobility