

Scenic Pacifica  
Incorporated Nov. 22, 1957

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## PLANNING COMMISSION Staff Report

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**DATE:** December 7, 2015

**FILE:** UP-59-15

**ITEM:** 2.e

**PUBLIC NOTICE:** Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

**APPLICANT:** Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
(913) 458-9148

**OWNER:** Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)  
Site: Public right-of-way

**PROJECT LOCATION:** Utility pole within the public right-of-way adjacent to 648 Reina Del Mar Avenue (APN 018-086-190) – Vallemar

**PROJECT DESCRIPTION:** Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

**SITE DESIGNATIONS:** General Plan: Low Density Residential (LDR)  
Zoning: R-1 (Single-Family Residential)

**RECOMMENDED CEQA STATUS:** Class 3 Categorical Exemption, Section 15303.

**ADDITIONAL REQUIRED APPROVALS:** None. Subject to appeal to the City Council.

**RECOMMENDED ACTION:** Approve as conditioned.

**PREPARED BY:** Christian Murdock, Associate Planner

## **PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS**

### **PROJECT SUMMARY**

#### **1. General Plan, Zoning, and Surrounding Land Uses**

Section 1 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **2. Municipal Code**

Section 2 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **3. Project Description**

##### *A. Antennas and Equipment*

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 34'-4" tall and contains electrical, cable, telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 25'-0" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E. Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).

The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

#### *B. Alternative Site Analysis*

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing “macro site,” or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). None of the alternative utility poles were suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; pole height cannot meet coverage objectives; and/or, the location of the pole not meeting the applicant’s coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant’s modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

#### *C. Article 26 Wireless Communications Facility Standards*

Section 3.C of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **4. Required Findings**

Section 4 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **5. Public Comments Received**

Section 5 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **6. CEQA Recommendation**

Section 6 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **7. Staff Analysis**

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

## **8. Summary:**

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.



## **COMMISSION ACTION**

### **MOTION FOR APPROVAL:**

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-59-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

### **Attachments:**

- A. Land Use and Zoning Exhibit
- B. Resolution of Approval
- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant's letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Reference Attachment K to the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, which is hereby incorporated by reference

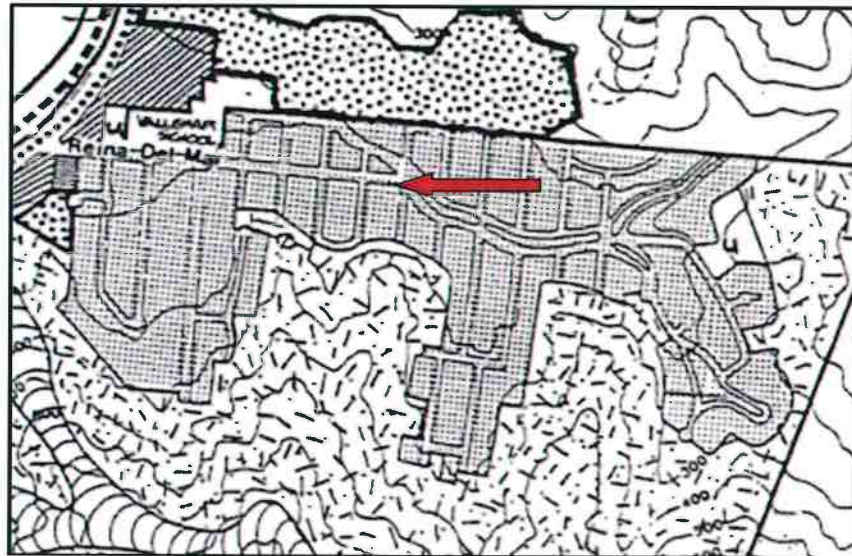
# Land Use & Zoning Exhibit

City of Pacifica Planning Department

## General Plan Diagram

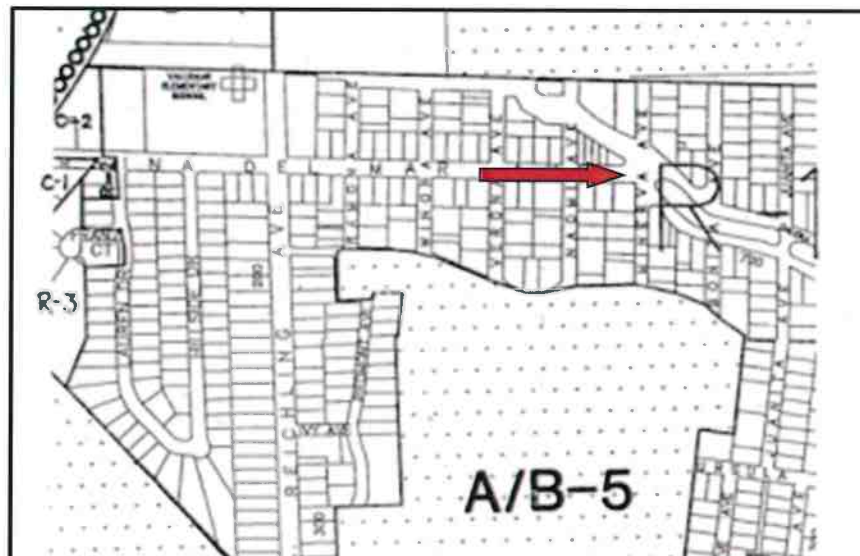
Neighborhood: Vallemar

Land Use Designation: Low Density Residential



## Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)



(Maps Not to Scale)

RESOLUTION NO. \_\_\_\_\_

**A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-59-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 648 REINA DEL MAR AVENUE (APN 018-086-190), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).**

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Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)  
("Applicant").

**WHEREAS**, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 648 Reina Del Mar Avenue (APN 018-086-190); and

**WHEREAS**, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

**WHEREAS**, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

**NOW, THEREFORE, BE IT RESOLVED** that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-59-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
  - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
  - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
  - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
    - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: Encourage the upgrading and maintenance of existing neighborhoods.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the



installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. Design. *The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

*Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.*

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.



- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

*A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.*

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
  - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
  - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
  - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
  - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to

requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
  - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
  - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
  - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
  - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

**NOW, THEREFORE, BE IT FURTHER RESOLVED** that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-59-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 648 Reina Del Mar Avenue (APN 018-086-190), subject to conditions of approval included as Exhibit A to this resolution.

\* \* \* \* \*

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

\_\_\_\_\_  
Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

\_\_\_\_\_  
Tina Wehrmeister, Planning Director

\_\_\_\_\_  
Michelle Kenyon, City Attorney

## **Exhibit A**

**Conditions of Approval: Use Permit UP-59-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 648 Reina Del Mar Avenue (APN 018-086-190)**

**Planning Commission Meeting of December 7, 2015**

### **Planning Division of the Planning Department**

1. Development shall be substantially in accord with the plans entitled "Small Cell - ZD," dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director's sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director's satisfaction.



9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

#### **Building Division of the Planning Department**

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

#### **Engineering Division of Public Works Department**

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."



17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

\*\*\*END\*\*\*

**STATEMENT OF SPECIAL INSPECTION**

THE ENGINEER OF RECORD, BEING FULLY ADVISED OF THE SPECIAL REQUIREMENTS OF THE CALIFORNIA SPECIAL INSPECTION ACT AND THE CALIFORNIA SPECIAL INSPECTION REGULATIONS, HAS CONDUCTED A VISUAL INSPECTION OF THE WORK IN CONFORMANCE WITH THE 2013 CBC 1705.11.6. THE SPECIAL INSPECTION REPORT CONSISTS OF THE ENGINEER'S OBSERVATIONS AND COMMENTS, INCLUDING PHOTOGRAPHS SHOWING THE ATTACHMENTS ON THE DESIGN AND SEALING THE DESIGN DOCUMENTS. THE SPECIAL INSPECTION REPORT SHALL BE MADE AVAILABLE TO THE BUILDING OFFICIAL WITHIN TWO WEEKS OF RECEIPT OF REQUEST (CBC 1704.2.4).

**ENGINEERING**

2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE  
 2013 CALIFORNIA ELECTRIC CODE OR ADOPTED CODE  
 TIA/EIA-222-G OR ADOPTED CODE NESC  
 CALIFORNIA RULES FOR OVERHEAD ELECTRIC LINE CONSTRUCTION - 6923

**GENERAL NOTES**

THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION. A TECHNICIAN WILL VISIT THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE. PROJECT WILL NOT PROVIDE ANY SENSITIVE DATA, DISTURBANCE, OR WELLS OR DRINKING AND SANITARY SEWER SERVICE, POTABLE WATER, OR TRASH DISPOSAL IS REQUIRED AND NO COMMERCIAL SIGNAGE IS PROPOSED.

**PROJECT DESCRIPTION**

THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF ANTENNAS AND ASSOCIATED EQUIPMENT CABINETS FOR AIRTS. WIRELESS TELECOMMUNICATIONS NETWORK.

**PROJECT INFORMATION**

COUNTY: SAN MATEO  
 ZONING JURISDICTION: CITY OF PACIFICA  
 ZONING DISTRICT: PUBLIC RIGHT-OF-WAY  
 OCCUPANCY GROUP: U  
 CONSTRUCTION TYPE: V-H  
 CONSTRUCTION MANAGER: ARON INGRAM (913) 458-8993  
 INGRAM@INGRAMCONSTRUCTING.COM  
 SITE ACQUISITION MANAGER: ANA LOPEZ-ADARCA (913) 458-8993 GOMEZ@BARCABBY.COM  
 RF ENGINEER: BRIAN WILLIAMS (925) 582-8349 BWE@2000att.com  
 APPLICANT: AIRTS MOBILITY (925) 898-6547 1587@att.com  
 CASHR PTR: -  
 FA LOCATION: -

**CONTACT INFORMATION**

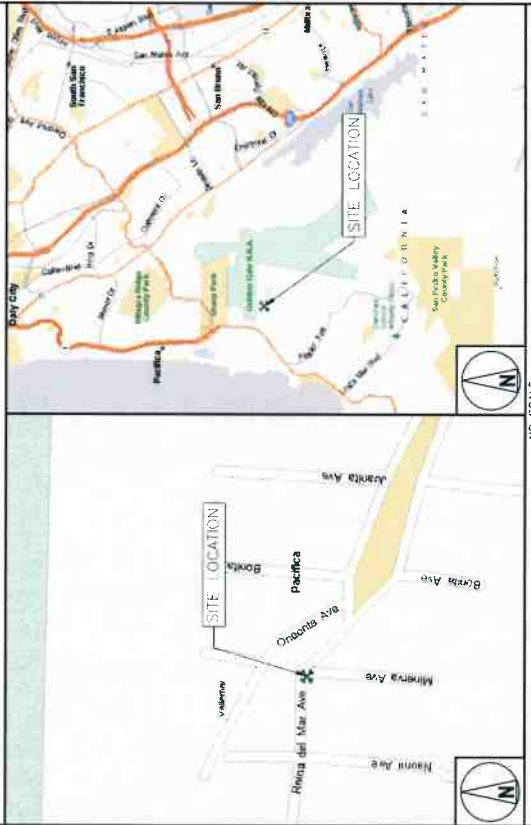
ENGINEER: BLACK & VEATCH  
 2999 OAK ROAD  
 WALNUT CREEK, CA 94597  
 CONTACT: CHRIS WIRTH  
 PHONE: (913) 458-4821



**SCC-CC0004-6  
 PACIFICA**

**648 REINA DEL MAR AVE.  
 SMALL CELL - ZD**

**LOCATION MAPS**



NO SCALE

**DRIVING DIRECTIONS**

DIRECTIONS FROM LOCAL AIRTS OFFICE: FROM 2800 CAMINO RAMON, HEAD SOUTHEAST ON CAMINO RAMON TOWARD BISHOP DR. TAKE THE 3RD RIGHT ONTO BOLLINGER CANYON RD. MERGE ONTO I-680 N VIA THE RAMP TO SACRAMENTO. TAKE THE STATE ROUTE 24 EXIT FORWARD OAKLAND/VALATELLE. MERGE ONTO CA-24 N. TAKE THE 2ND RIGHT ONTO REINA DEL MAR AVE. TAKE THE 1ST RIGHT ONTO SAN JOSE/US-101 S/AIRPORT AND MERGE ONTO US-101 S. TAKE THE INTERSTATE 280 S EXIT TOWARD DAILY CITY. MERGE ONTO I-280 S. TURN RIGHT ONTO CA-1 S (SIGNS FOR PACIFICA). TURN LEFT ONTO REINA DEL MAR AVE. TURN LEFT ONTO HIWATHA AVE. THE SITE WILL BE ON YOUR LEFT.

**DRAWING INDEX**

SHEET NO:	SHEET TITLE
T-1	SCC-CC0004-6 TITLE SHEET
PL-1.1	SCC-CC0004-6 LOCATION MAP
PL-2.1	SCC-CC0004-6 INFORMATION DATASHEET
APB-1	SCC-CC0004-6 ELEVATIONS
APB-2	SCC-CC0004-6 ISOMETRIC ELEVATIONS
APB-3	SCC-CC0004-6 OVERALL SITE PLAN
C-1.0	EQUIPMENT DETAILS AND SPECIFICATIONS

REV	DATE	DESCRIPTION
A	07/29/15	ISSUED FOR REVIEW
B	07/13/15	ISSUED FOR ZONING



2999 OAK ROAD  
 SUITE 480  
 WALNUT CREEK, CA 94597  
 (925) 357-0243  
 WWW.BLACKANDVEATCH.COM



**BLACK & VEATCH**

2999 OAK ROAD  
 SUITE 480  
 WALNUT CREEK, CA 94597  
 (925) 357-0243  
 WWW.BLACKANDVEATCH.COM

PROJECT NO: 128092  
 DRAWN BY: LEW  
 CHECKED BY: BAE

REV	DATE	DESCRIPTION
A	07/29/15	ISSUED FOR REVIEW
B	07/13/15	ISSUED FOR ZONING

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SCC-CC0004-6  
 PACIFICA  
 648 REINA DEL MAR AVE  
 PACIFICA, CA 94044  
 SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-6**  
 TITLE SHEET

SHEET NUMBER  
**T-1**

JUL 24 2015  
 City of Pacifica

**DO NOT SCALE DRAWINGS**

SUBMITTANTS SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME.



**UNDERGROUND SERVICE ALERT**  
 UTILITIES PROTECTION CENTER, INC.  
 811

46 HOUR RESPONSE TIME



2600 CAMINO RAMON  
SAN RAMON, CA 94583



**BLACK & VEATCH**

2999 OAK ROAD  
SUITE 180  
IRVINE, CA 92614-5013  
TEL: 949.222.1234  
WWW.BV.COM

PROJECT NO. 129082  
DRAWN BY: LEW  
CHECKED BY: FAC

REV	DATE	DESCRIPTION
E	07/12/15	REVISION FOR ZONING
A	06/29/15	ISSUED FOR PERMITS

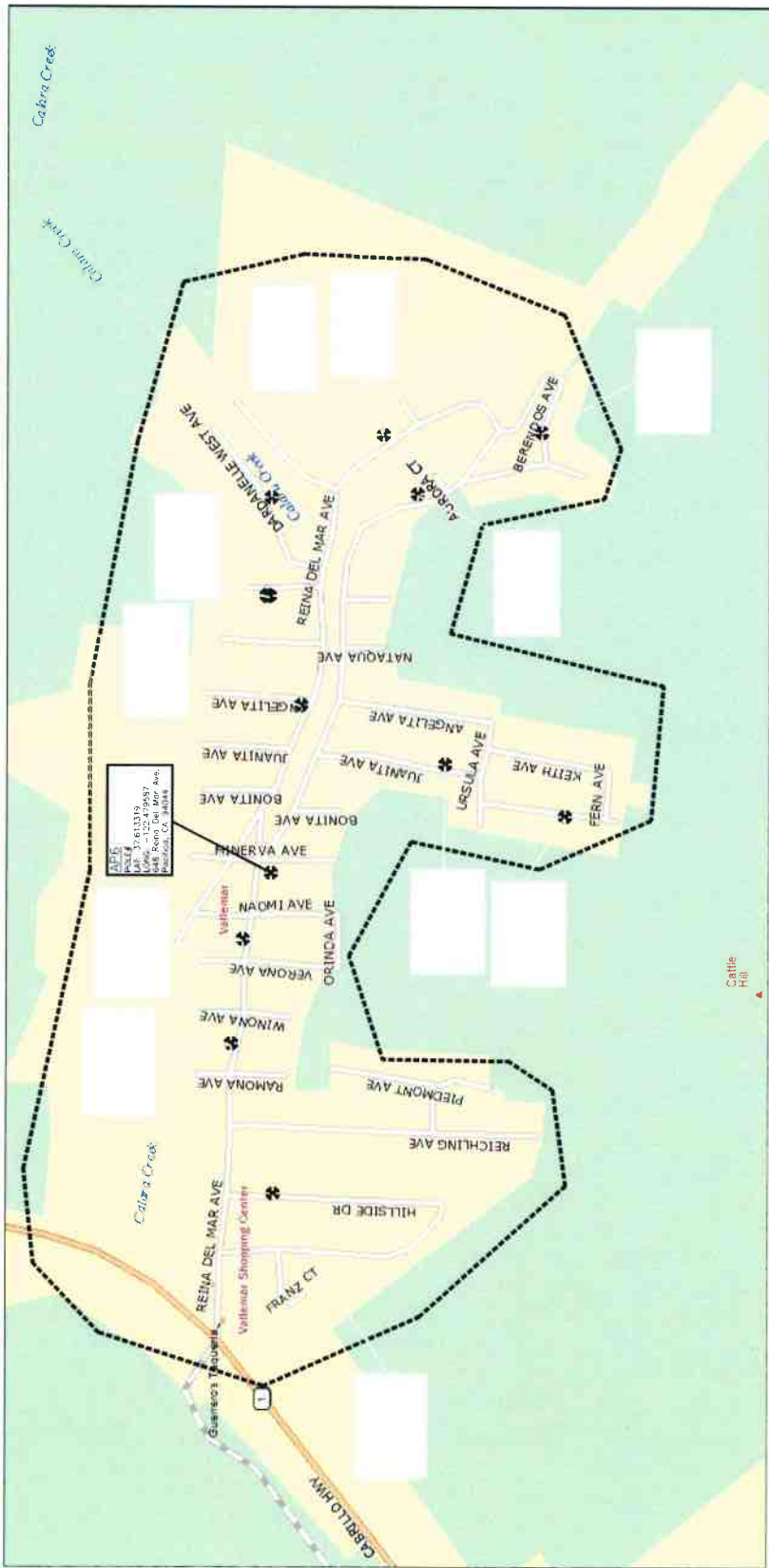
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FOR ANY PURPOSE.

SCC-CC0004-6  
PACIFICA  
648 REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
SCC-CC0004-6  
LOCATION MAP

SHEET NUMBER  
PL-1.1

THIS DRAWING IS  
NOT A SITE SURVEY  
THE PURPOSE OF THIS DRAWING IS  
TO LOCATE THE SMALL CELL  
RELATIVE TO THE PARCEL BOUNDARIES  
AND ADJACENT PROPERTIES.



POLYGON MAP





2995 OAK ROAD  
SAN FRANCISCO, CA 94133



**BLACK & VEATCH**

2995 OAK ROAD  
SUITE 400  
SAN FRANCISCO, CA 94133  
(415) 774-2500  
WWW.BV.COM

PROJECT NO: 129992  
DRAWN BY: LEW  
CHECKED BY: RAE

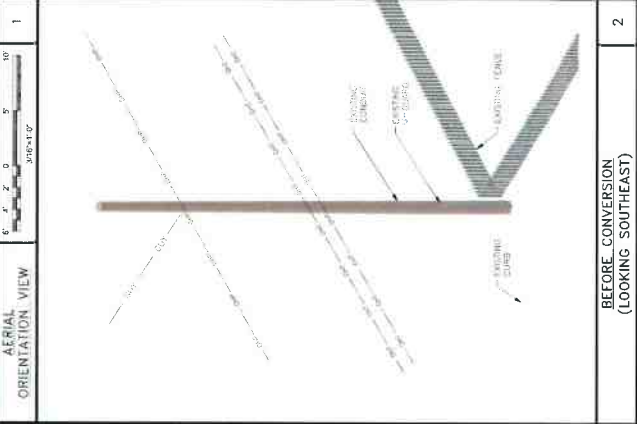
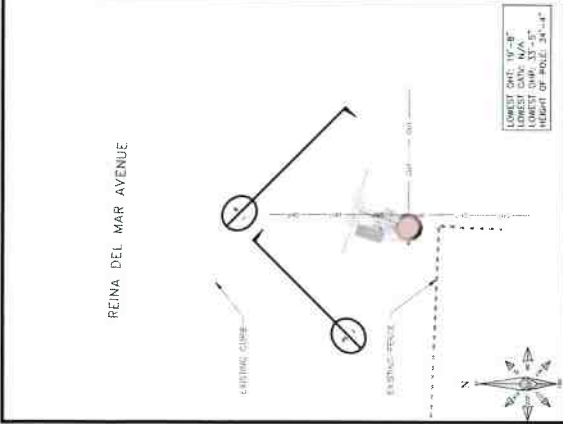
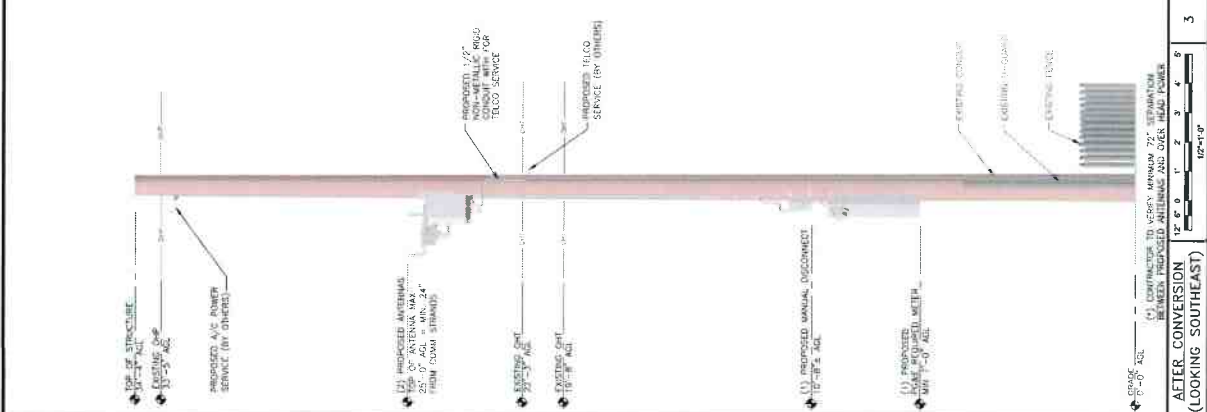
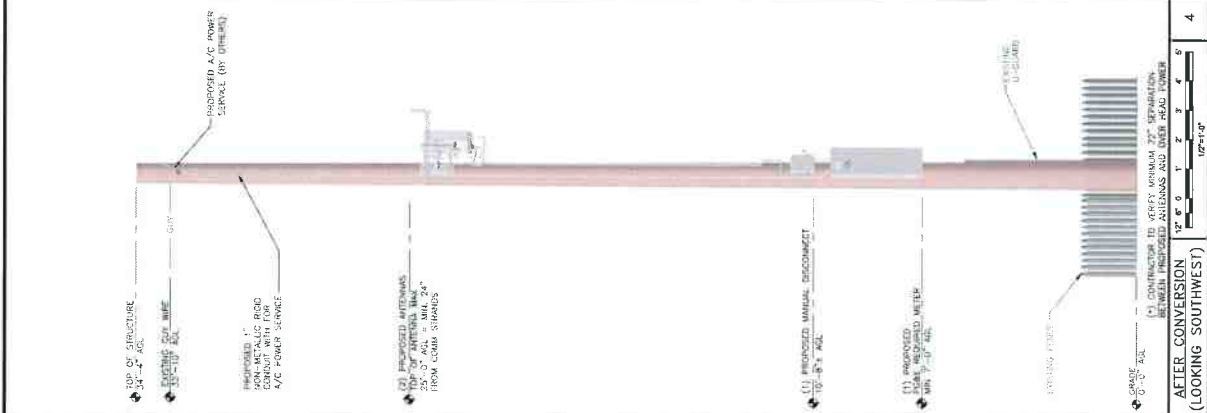
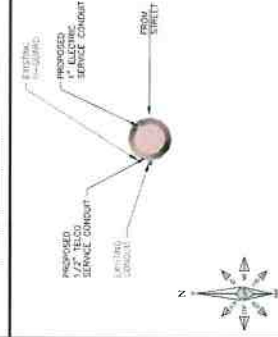
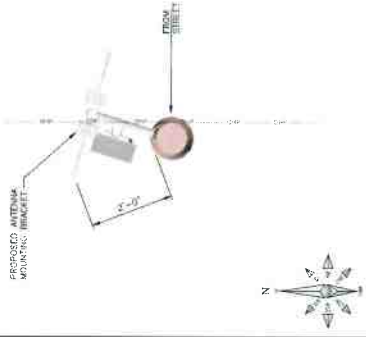
REV	DATE	DESCRIPTION
B	07/24/15	ISSUED FOR PERMITS
A	06/29/15	ISSUED FOR REVIEW

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SCC-CC0004-6  
PACIFICA  
648 REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-6  
ELEVATIONS**

SHEET NUMBER  
**AP6-1**







20000 CENTRAL EXPANDED  
SAN FRANCISCO, CA 94133



**BLACK & VEATCH**

2999 OAK ROAD  
SUITE 400  
WALNUT CREEK, CA 94597  
(925) 337-0243  
FACSIMILE: (925) 337-0243  
WWW.BLACKANDVEATCH.COM

PROJECT NO: 128092  
DRAWN BY: LEV  
CHECKED BY: BAE

REV	DATE	DESCRIPTION
B	07/24/15	ISSUED FOR BIDDING
A	04/29/15	ISSUED FOR REVIEW

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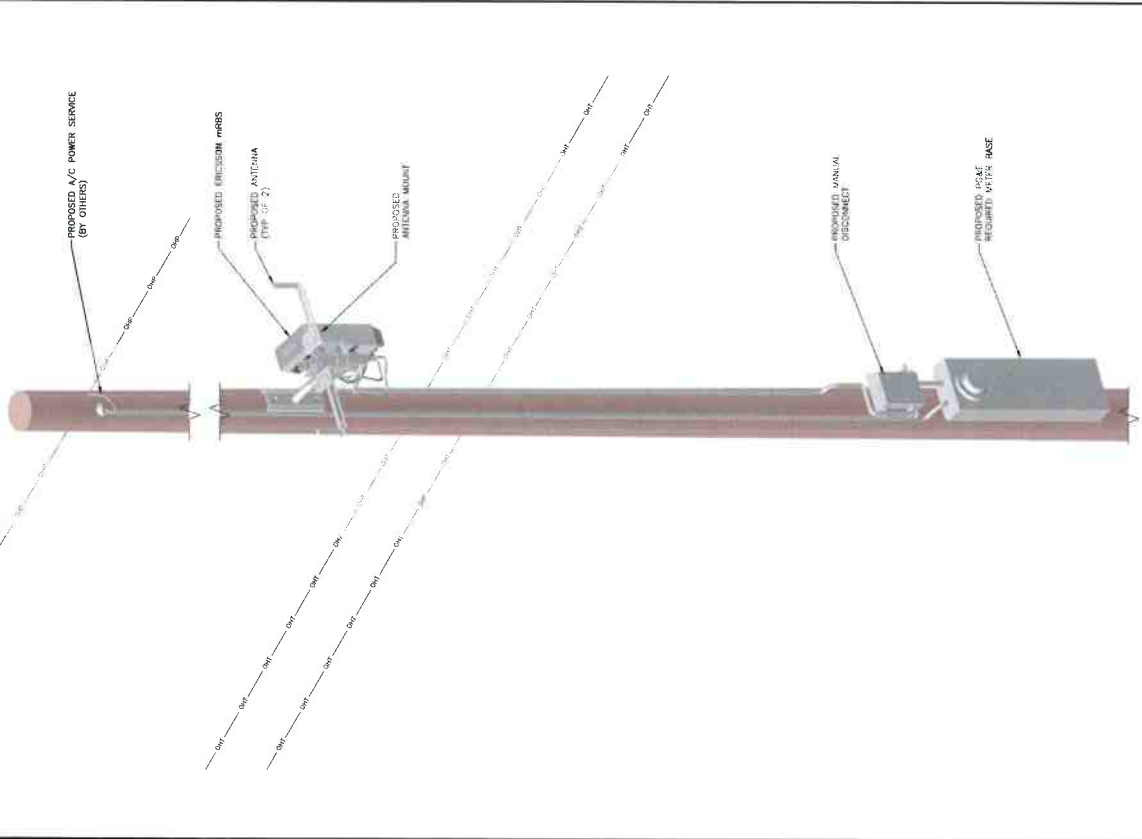
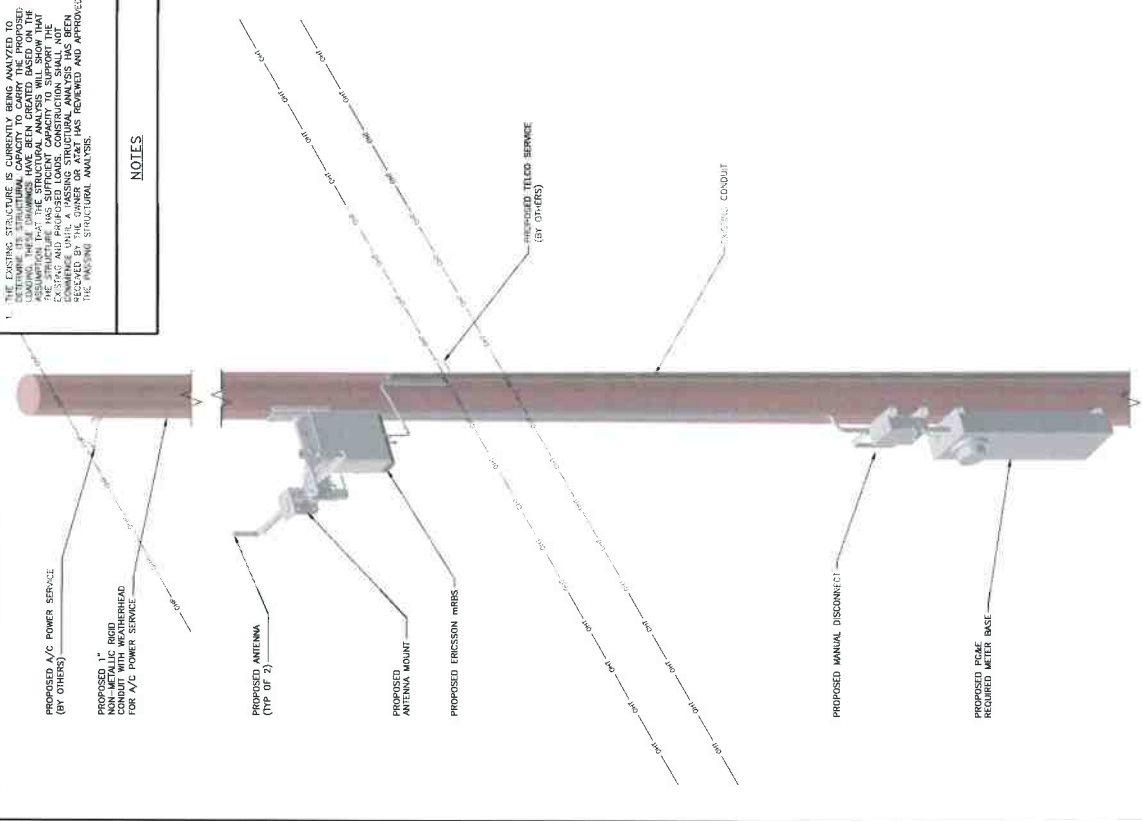
SCC-CC0004-6  
PACIFICA  
648 REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - 7D

SHEET TITLE  
**SCC-CC0004-6**  
ISOMETRIC ELEVATIONS

SHEET NUMBER  
**AP6-2**

1. THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO DETERMINE THE MAXIMUM LOADS FROM THE PROPOSED EQUIPMENT. THE STRUCTURAL ANALYSIS WILL SHOW THAT EXISTING AND PROPOSED LOADS. CONSTRUCTION SHALL NOT BE PERMITTED UNTIL A PASSING STRUCTURAL ANALYSIS HAS BEEN COMPLETED AND APPROVED BY THE ENGINEER AND THE ARCHITECT.

**NOTES**



2

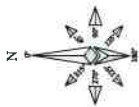
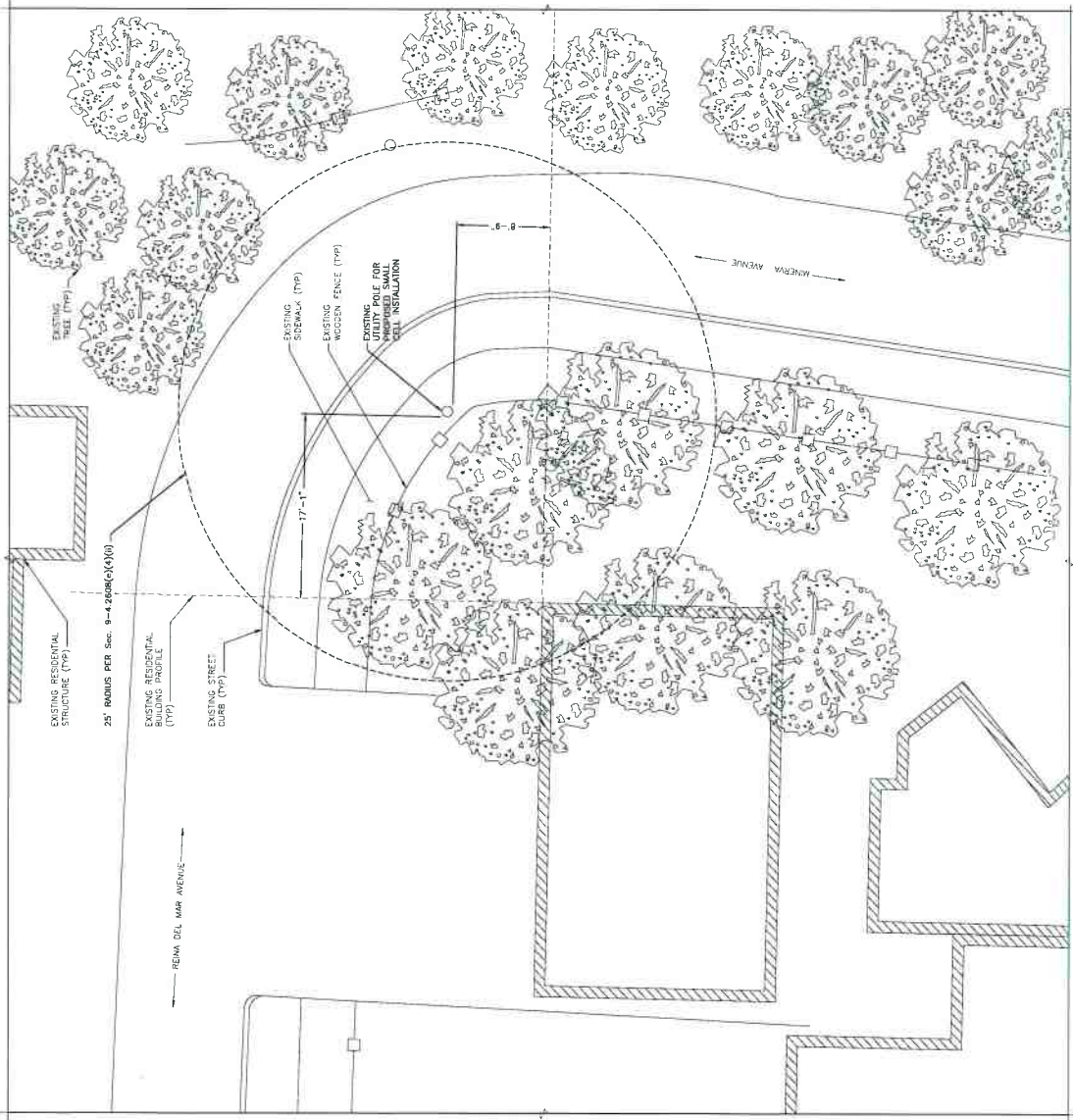
ISOMETRIC EQUIPMENT ELEVATION (LOOKING SOUTHEAST)

1

ISOMETRIC EQUIPMENT ELEVATION (LOOKING SOUTHWEST)



THIS DRAWING IS NOT A SITE SURVEY. THE PURPOSE OF THIS DRAWING IS TO SHOW HOW THE DEVELOPED SITE RELATES TO THE PARENT PARCEL AND ADJACENT PROPERTIES.



0' 4' 2' 0' 5' 10'  
3/16"=1'-0"

OVERALL SITE PLAN

1



2600 BERING AVENUE  
SAN FRANCISCO, CA 94133



**BLACK & VEATCH**

2999 OAK ROAD  
SAN FRANCISCO, CA 94107  
WALNUT CREEK, CA 94597  
(925) 357-0243  
OUR OFFICE IS AN EQUAL OPPORTUNITY EMPLOYER

PROJECT NO: 129692  
DRAWN BY: LEW  
CHECKED BY: BNE

REV	DATE	DESCRIPTION
B	07/15/15	ISSUED FOR PERMITS
A	04/27/15	ISSUED FOR PERMITS

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SCC-CC0004-6  
PACIFICA  
648 REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
SCC-CC0004-6  
OVERALL SITE PLAN

SHEET NUMBER  
AP6-3



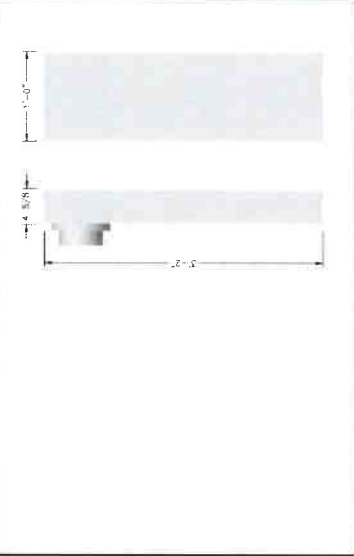
PROJECT NO:	129092	
DRAWN BY:	LEW	
CHECKED BY:	RAE	
REV	DATE	DESCRIPTION
B	07/17/15	ISSUED FOR ZONING
A	06/26/15	ISSUED FOR RUMOR

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SCC-CC0004-6  
PACIFICA  
648 REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
EQUIPMENT DETAILS  
AND SPECIFICATIONS

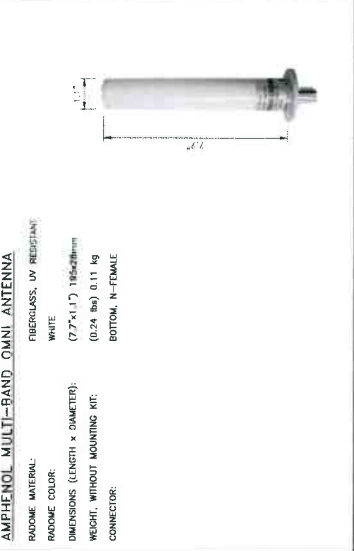
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**C-1.0**



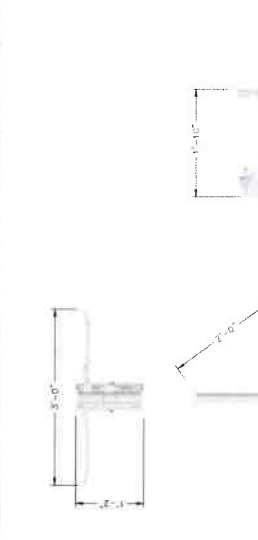
PROPOSED POWER METER C  
NO SCALE



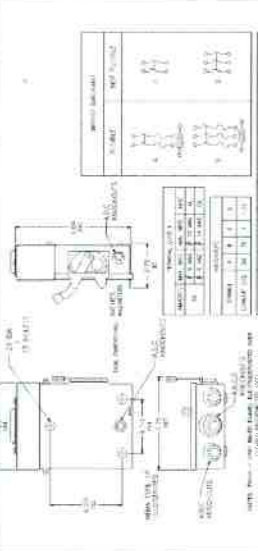
PROPOSED MICRO\_RBS B  
NO SCALE



PROPOSED ANTENNA SPECIFICATIONS A  
NO SCALE



PROPOSED BRACKET MOUNT E  
NO SCALE

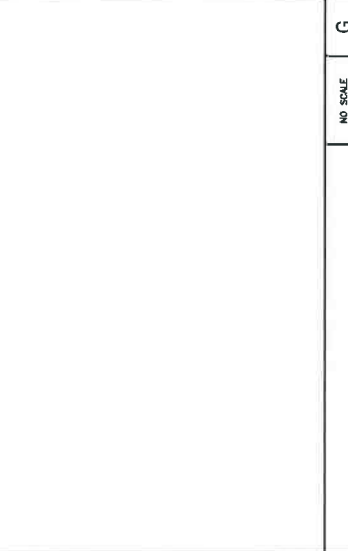
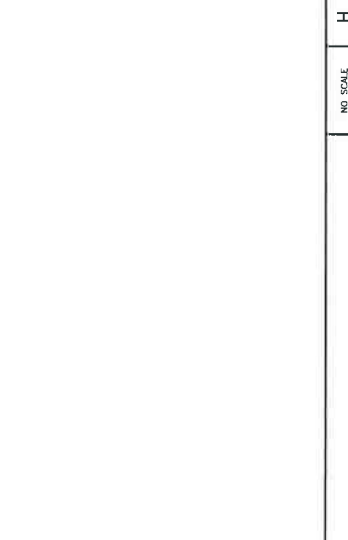
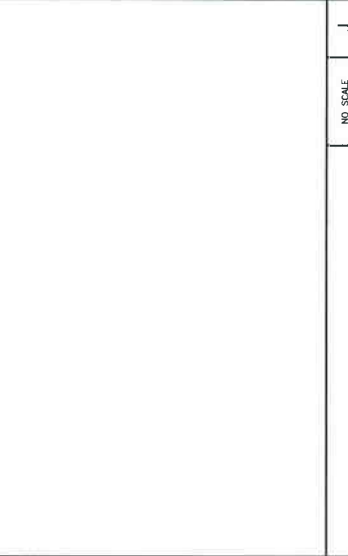


PROPOSED MANUAL\_DISCONNECT D  
NO SCALE

PROPOSED BRACKET MOUNT F  
NO SCALE

PROPOSED BRACKET MOUNT H  
NO SCALE

PROPOSED BRACKET MOUNT G  
NO SCALE





ANA GOMEZ-ABARCA  
 Sr. Site Acquisition Manager, Telecom Division  
 2999 Oak Road, Suite 490  
 Walnut Creek, CA 94598  
 +1 913-458-9148 | GomezAbarcaA@bv.com@BV.com

July 24, 2015

RECEIVED  
 JUL 24 2015  
 City of Pacifica

Tina Wehrmeister  
 Planning Director  
 City of Pacifica Planning Department  
 1800 Francisco Blvd  
 Pacifica, CA 94044

**Re: Proposed AT&T Mobility Small Cell Installation**  
Applicant: **New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
Site Address: **648 Reina del Mar Avenue**  
Site ID: **SCC-CC0004-6**  
Latitude/Longitude: **37.61336, -122.479535**

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility ("AT&T"), this letter and attached materials are to apply for a Conditional Use Permit, to install a small cell in the public right-of-way near 648 Reina del Mar Avenue (Small Cell SCC-CC0004-6).<sup>1</sup> The following is an explanation of the existing site, a project description of the facility, the project purpose and justifications in support of this proposal.

**A. Project Description.**

The existing site consists of an approximate 34 feet four inch tall wooden utility pole in the public right-of-way on the northeast side of 648 Reina del Mar Avenue. A primary power lines is attached to a cross-arm at about 33 feet five inches high. Communication lines are attached to the pole at 22 feet three inches and 19 feet eight inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7" x 1.1") and one remote radio head (17.7"x11.9"x5.3") 25'0" high on the pole. Below that at about 8'AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T's proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by closing an existing service coverage gap in the area.

**B. Project Purpose.**

---

<sup>1</sup> AT&T expressly reserves all rights concerning the city's jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way.



The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

### **C. Project Justification, Design and Placement.**

Small Cell SCC-CC0004-6 is an integral part of the overall small cell, and it is located in a difficult coverage area because of its winding roads and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Reina del Mar, Minerva Avenues and surrounding areas. SCC-CC0004-6 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-6 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.

As proposed, Small Cell SCC-CC0004-6 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good



coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.

The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order<sup>2</sup> requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

**Ana Gomez-Abarca**

Sr. Site Acquisition Manager  
For AT&T Mobility

---

<sup>2</sup> See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).





at&t



BLACK & VEATCH  
Building a world of difference.  
RECEIVED

JUL 24 2015

# PHOTOGRAPHIC SIMULATION

## PROPOSED SMALL CELL SITE

SITE NUMBER:	SCC-CC0004-6
SITE NAME:	PACIFICA
SITE ADDRESS:	648 REINA DEL MAR AVE PACIFICA, CA 94044
DATE:	07/23/15
APPLICANT:	AT&T WIRELESS
CONTACT:	ANA GOMEZ-ABARCA BLACK & VEATCH (913) 458-9148



The included Photographic Simulation(s) are intended as visual representations. Only and should not be used for construction purposes. The materials represented within the included Photographic Simulation(s) are subject to change.

ATTACHMENT F





at&t

# VIEW 1



EXISTING CONDITIONS



PHOTOGRAPHIC SIMULATION

PROPOSED AT&T  
SMALL CELL  
EQUIPMENT

PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT





at&t

# VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T  
SMALL CELL  
EQUIPMENT

PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT

PHOTOGRAPHIC SIMULATION

**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 648 Reina Del Mar Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

**Executive Summary**

AT&T proposes to install a new small cell on the utility pole located near 648 Reina Del Mar Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

**Prevailing Standard**

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

**General Facility Requirements**

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.

**AT&T Mobility • Small Cell No. SCC-CC0004-6  
648 Reina Del Mar Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

**Site & Facility Description**

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated July 8, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 648 Reina Del Mar Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 25 feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

**Study Results**

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 648 Reina Del Mar Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.



**Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.



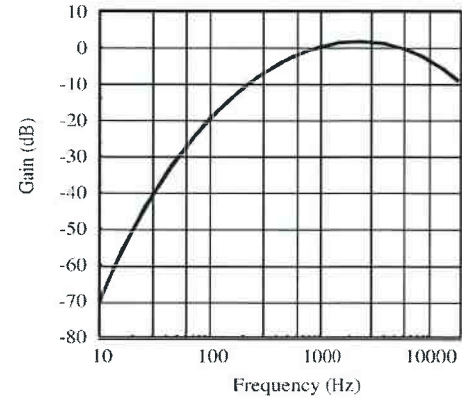
*William F. Hammett*  
\_\_\_\_\_  
William F. Hammett, P.E.  
707/996-5200

July 28, 2015



## Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“ $L_p$ ”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20  $\mu$ Pa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where  $L_P$  is the sound pressure level at distance  $D_P$  and  $L_K$  is the known sound pressure level at distance  $D_K$ .

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where  $L_T$  is the total sound pressure level and  $L_1, L_2,$  etc are individual sound pressure levels.

$$L_T = 10 \log (10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.



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ATTACHMENT H

# **Small Cell SCC-CC0004-6 – In front of 648 Reina Del Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request**

RECEIVED

JUL 24 2015

City of Pacifica

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On the map above, the proposed AT&T wireless facility in the public right-of-way in front of 648 Reina Del Mar Avenue (37.613319°, -122.479587° ) is indicated as Small Cell "SCC-CC0004-6". The six alternative locations that AT&T analyzed are marked by pins AP6B, AP6C, AP6D, AP6E, AP6F and AP6G.

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# Small Cell SCC-CC0004-6 – Proposed Location

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- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-6) is in the public right-of-way at a joint utility pole in front of 648 Reina Del Mar Avenue. (37.613319°, -122.479587°)
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.



# Small Cell AP6B – Alternative 1

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- Small Cell AP6B (Alternative 1) is in the public right-of-way at a joint utility pole located across the street from 648 Reina Del Mar Avenue and Winona Avenue. (37.613485°, -122.479565°)
- This pole is not a viable alternative to close this portion of AT&T's significant service coverage gap because the minimum antenna height needed at this pole would violate CPUC General Order-94 Regulation safety clearances. This configuration does not allow AT&T the proper 6' safety clearance below the power conductor while maintaining 2' of separation from the communication lines.





# Small Cell AP6C – Alternative 2



- Small Cell AP6C (Alternative 2) is in the public right-of-way at a joint utility pole located at the intersection of Bonita Avenue and Reina Del Mar Avenue. (37.612994°, -122.478452°)
- This pole is not a viable alternative to close this portion of AT&T's significant service coverage gap because the minimum antenna height needed at this pole would violate CPUC General Order-94 Regulation safety clearances. This configuration does not allow AT&T the proper 6' safety clearance below the power conductor while maintaining 2' of separation from the communication lines.
- Further, The pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP6D – Alternative 3

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- Small Cell AP6D (Alternative 3) is in the public right-of-way at a joint utility pole located at the intersection of Oneonta Avenue and Reina Del Mar Avenue. (37.613108°, -122.479072°)
- The pole location is a viable alternative to close this portion of the service coverage gap, but is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.



# Small Cell AP6E – Alternative 4



- Small Cell AP6E (Alternative 4) is in the public right-of-way at a joint utility pole located across the street from 164 Bonita Avenue. (37.613105°, -122.478959°)
- This pole is not a viable alternative to close this portion of AT&T's significant service coverage gap because the minimum antenna height needed at this pole would violate CPUC General Order-94 Regulation safety clearances. This configuration does not allow AT&T the proper 6' safety clearance below the power conductor while maintaining 2' of separation from the communication lines.
- Further, the pole location is not optimal to close this portion of the service coverage gap.





# Small Cell AP6F – Alternative 5

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- Small Cell AP6F (Alternative 5) is in the public right-of-way at a joint utility pole located in front of 225 Winona Avenue. (37.612643°, -122.478324°)
- The pole location and pole height is not optimal to close this portion of the service coverage gap.



# Small Cell AP6G – Alternative 6



- Small Cell AP6G (Alternative 6) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393° , -122.484573°)
- Macro Antennas mounted at estimated available heights on the existing telecommunications tower would fail to close the significant service coverage gap, and would therefore require a new taller, more intrusive structure. Further, without a new taller structure, the height of neighboring buildings and trees surrounding this property will block antenna signals contributing to the inability to use this location to close AT&T's significant service coverage gap.





# Small Cell SCC-CC0004-6 – Alternative Site

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## Analysis Conclusion



Based on AT&T's analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a "minor antenna", the proposed location in front of 648 Reina Del Mar Avenue (Small Cell SCC-CC0004-6) is the least intrusive means to close AT&T's significant service coverage gap.

**SCC-CC0004-6: 37.613319°, -122.479587° (Proposed Site)**

**AP6B: 37.613485°, -122.479565°**

**AP6C: 37.612994°, -122.478452°**

**AP6D: 37.613108°, -122.479072°**

**AP6E: 37.613105°, -122.478959°**

**AP6F: 37.612643°, -122.478324°**

**AP6G: 37.615393°, -122.484573°**



**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 648 Reina Del Mar Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

**Executive Summary**

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 648 Reina Del Mar Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

**Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

**General Facility Requirements**

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.



**AT&T Mobility • Small Cell No. SCC-CC0004-6  
648 Reina Del Mar Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

### **Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

### **Site and Facility Description**

Based upon information provided by AT&T, including drawings by Black and Veatch, dated July 8, 2015, that carrier proposes to install a new small cell on the existing 34½-foot utility pole sited in the public right-of-way in front of the residence located at 648 Reina Del Mar Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 25 feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

### **Study Results**

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0024 mW/cm<sup>2</sup>, which is 0.50% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.0060 mW/cm<sup>2</sup>, which is 1.2% of the applicable public limit.

### **Recommended Mitigation Measures**

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC

**AT&T Mobility • Small Cell No. SCC-CC0004-6  
648 Reina Del Mar Avenue • Pacifica, California**

occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs\* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 648 Reina Del Mar Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

**Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge except, where noted, when data has been supplied by others, which data she believes to be correct.



*Andrea L. Bright*  
\_\_\_\_\_  
Andrea L. Bright, P.E.  
707/996-5200

July 24, 2015

\* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (e.g., a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

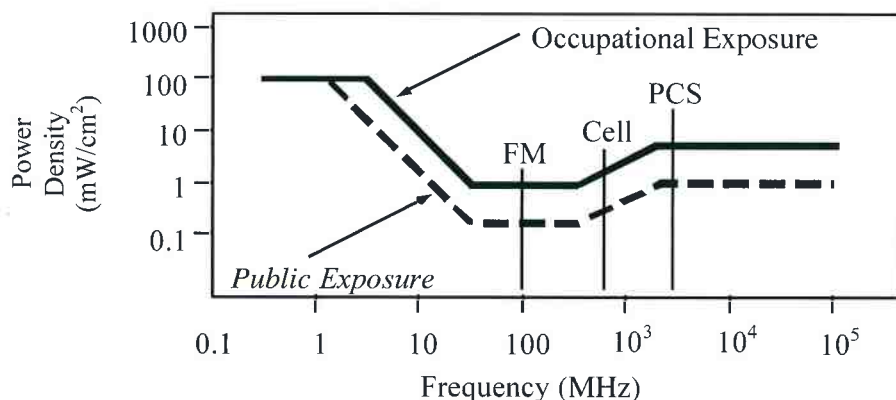


## FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields ( <i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f<sup>2</sup></i>
3.0 – 30	1842/ <i>f</i>	<i>823.8/f</i>	4.89/ <i>f</i>	<i>2.19/f</i>	900/ <i>f<sup>2</sup></i>	<i>180/f<sup>2</sup></i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	<i>f/300</i>	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



## RFR.CALC™ Calculation Methodology

### Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

#### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density  $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$ , in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density  $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$ , in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and

$P_{net}$  = net power input to the antenna, in watts,

$D$  = distance from antenna, in meters,

$h$  = aperture height of the antenna, in meters, and

$\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

#### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density  $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$ , in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

$D$  = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 × 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.





ANA GOMEZ-ABARCA  
Sr. Site Acquisition Manager, Telecom Division  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
+1 913-458-9148 | GomezAbarcaA@BV.com

November 19, 2015

Christian Murdock, AICP  
Associate Planner  
City of Pacifica Planning Department  
1800 Francisco Blvd  
Pacifica, CA 94044

Re: **Proposed AT&T Mobility Small Cell Installation**  
**Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
**Planning Application: UP-59-15**  
**Site Address: 648 Reina del Mar Avenue**  
**Site ID: SCC-CC0004-6**  
**Latitude/Longitude: 37.613319, -122.479587**

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

**Pacifica Municipal Code Sec. 9-4.2608(b)(1):**

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the



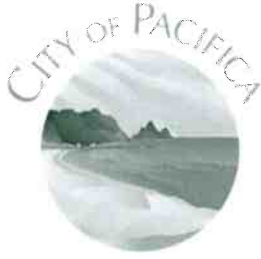
pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca  
Sr. Site Acquisition Manager  
For AT&T Mobility





Scenic Pacifica  
Incorporated Nov. 22, 1957

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## PLANNING COMMISSION Staff Report

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**DATE:** December 7, 2015

**FILE:** UP-61-15

**ITEM:** 2.f

**PUBLIC NOTICE:** Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

**APPLICANT:** Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
(913) 458-9148

**OWNER:** Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)  
Site: Public right-of-way

**PROJECT LOCATION:** Utility pole within the public right-of-way adjacent to 351 Genevieve Avenue (APN 018-124-120) – Vallemar

**PROJECT DESCRIPTION:** Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

**SITE DESIGNATIONS:** General Plan: Low Density Residential (LDR)  
Zoning: R-1 (Single-Family Residential)

**RECOMMENDED CEQA STATUS:** Class 3 Categorical Exemption, Section 15303.

**ADDITIONAL REQUIRED APPROVALS:** None. Subject to appeal to the City Council.

**RECOMMENDED ACTION:** Approve as conditioned.

**PREPARED BY:** Christian Murdock, Associate Planner

## **PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS**

### **PROJECT SUMMARY**

#### **1. General Plan, Zoning, and Surrounding Land Uses**

Section 1 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **2. Municipal Code**

Section 2 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **3. Project Description**

##### *A. Antennas and Equipment*

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 29'-6" tall and contains electrical, cable, and telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 18'-0" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E. Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).

The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

#### *B. Alternative Site Analysis*

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing “macro site,” or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). None of the alternative utility poles were suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; violation of a zoning standard; pole height cannot meet coverage objectives; and/or, the location of the pole not meeting the applicant’s coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant’s modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

#### *C. Article 26 Wireless Communications Facility Standards*

Section 3.C of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **4. Required Findings**

Section 4 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **5. Public Comments Received**

Section 5 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **6. CEQA Recommendation**

Section 6 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **7. Staff Analysis**

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

## **8. Summary:**

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.



**COMMISSION ACTION**

**MOTION FOR APPROVAL:**

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-61-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

**Attachments:**

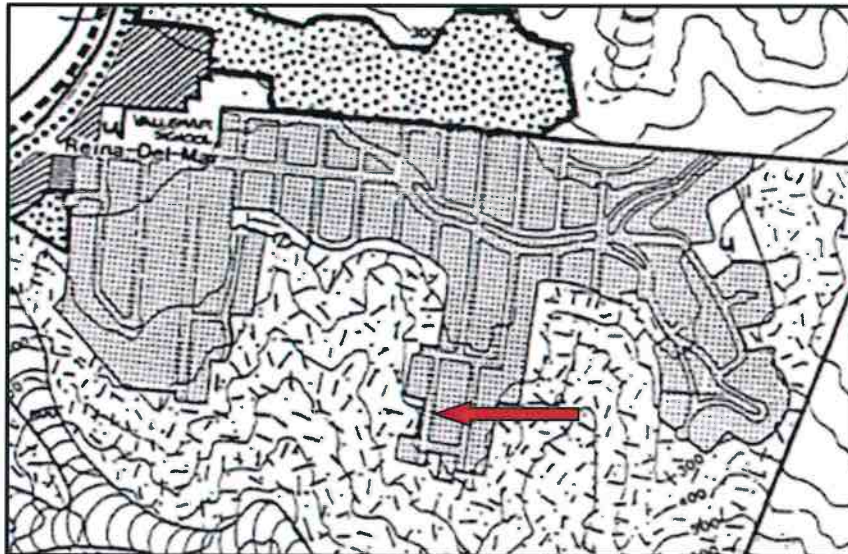
- A. Land Use and Zoning Exhibit
- B. Resolution of Approval
- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant’s letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Reference Attachment K to the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, which is hereby incorporated by reference

# Land Use & Zoning Exhibit

City of Pacifica Planning Department

## General Plan Diagram

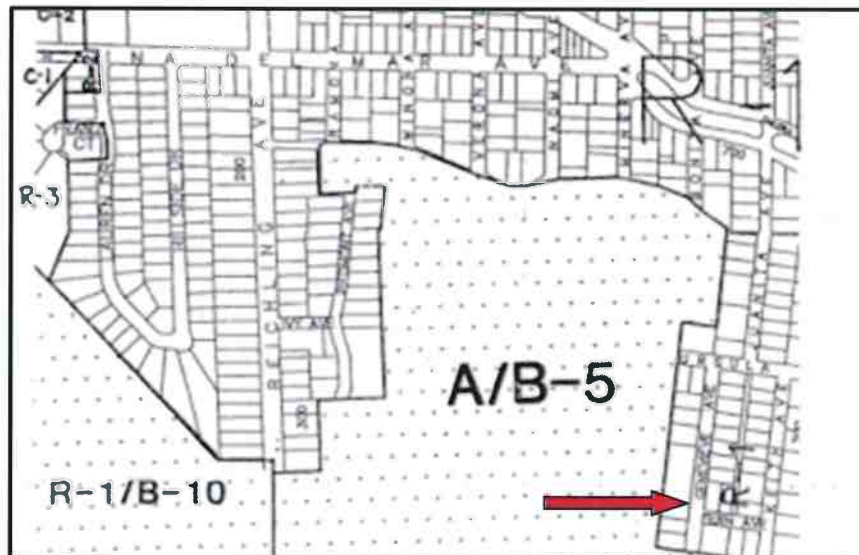
Neighborhood: Vallemar  
Land Use Designation: Low Density Residential



LOW-DENSITY  
RESIDENTIAL

## Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)



(Maps Not to Scale)

**RESOLUTION NO. \_\_\_\_\_**

**A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-61-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 351 GENEVIEVE AVENUE (APN 018-124-120), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).**

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Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility) (“Applicant”).

**WHEREAS**, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 351 Genevieve Avenue (APN 018-124-120); and

**WHEREAS**, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

**WHEREAS**, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

**NOW, THEREFORE, BE IT RESOLVED** that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-61-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
  - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
  - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
  - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
    - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result it in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.



iii. Community Design Element, Policy No. 2: Encourage the upgrading and maintenance of existing neighborhoods.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the

installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. *Design. The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

*Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.*

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.

- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

*A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.*

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
  - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
  - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
  - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
  - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to



requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
  - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
  - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
  - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
  - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

**NOW, THEREFORE, BE IT FURTHER RESOLVED** that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-61-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 351 Genevieve Avenue (APN 018-124-120), subject to conditions of approval included as Exhibit A to this resolution.

\* \* \* \* \*

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

\_\_\_\_\_  
Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

\_\_\_\_\_  
Tina Wehrmeister, Planning Director

\_\_\_\_\_  
Michelle Kenyon, City Attorney

## Exhibit A

**Conditions of Approval: Use Permit UP-61-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 351 Genevieve Avenue (APN 018-124-120)**

**Planning Commission Meeting of December 7, 2015**

### **Planning Division of the Planning Department**

1. Development shall be substantially in accord with the plans entitled "Small Cell - ZD," dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director's sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director's satisfaction.

9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

#### **Building Division of the Planning Department**

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

#### **Engineering Division of Public Works Department**

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."



17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

\*\*\*END\*\*\*

**STATEMENT OF SPECIAL INSPECTION**  
 THE ENGINEER OF RECORD, BEING FULLY ADVISED OF THE REQUIREMENTS OF THE PUBLIC UTILITIES ACT AND THE ELECTRICAL CODE, HAS CONDUCTED VISUAL INSPECTIONS OF THE SUBJECT WORK IN CONFORMANCE WITH THE 2013 CEC 7705.11.8. THE RECORD DRAWINGS, INCLUDING ALL ATTACHMENTS, SHOWING THE ATTACHMENTS ON THE DESIGN AND SEALING THE ELECTRICAL COMPONENTS SHALL BE THE AS-BUILT REVISION DRAWINGS PREPARED BY THE CONSTRUCTION MANAGER. THE AS-BUILTS SHALL BE MADE WITHIN TWO WEEKS OF RECEIPT OF REQUEST (CDS 17042.1).

**ENGINEERING**  
 2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE  
 2013 CALIFORNIA ELECTRIC CODE OR ADOPTED CODE  
 TIA/EIA-222-G OR ADOPTED CODE NESC  
 CONSTRUCTION - 6095 OVERHEAD ELECTRIC LINE

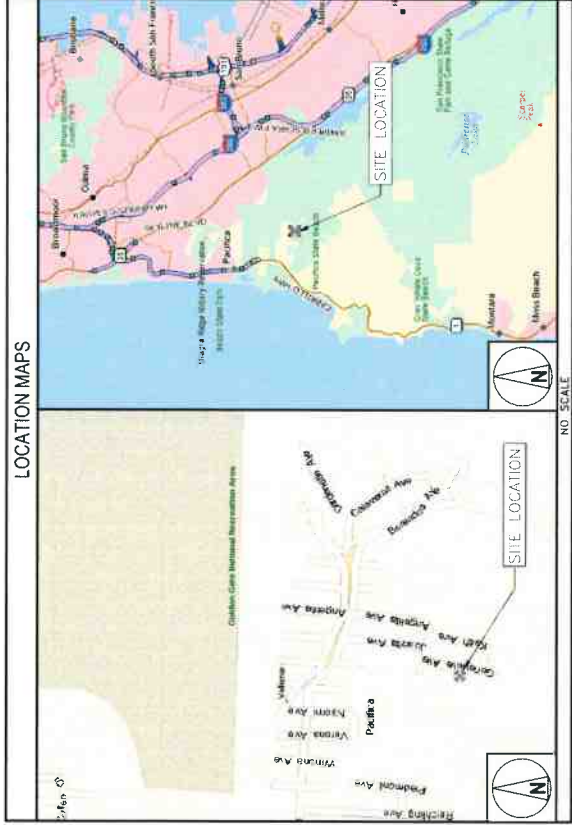
**GENERAL NOTES**  
 THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION.  
 A TECHNICIAN WILL VISIT THE SITE AS REQUIRED FOR ROUTINE MAINTENANCE AND REPAIRS.  
 SIGNIFICANT DISTURBANCE OR EFFECT ON DRAINAGE, NO SANITARY SEWER SERVICE, POTABLE WATER OR TRASH IS REQUIRED AND NO COMMERCIAL SOURCE IS PROPOSED.

**PROJECT DESCRIPTION**  
 THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF ANTENNAS AND ASSOCIATED EQUIPMENT CABINETS FOR AT&T'S WIRELESS TELECOMMUNICATIONS NETWORK.

**PROJECT INFORMATION**  
 COUNTY: SAN MATEO  
 ZONING JURISDICTION: CITY OF PACIFICA  
 ZONING DISTRICT: PUBLIC RIGHT-OF-WAY  
 OCCUPANCY GROUP: U  
 CONSTRUCTION TYPE: V-B  
 CONSTRUCTION MANAGER: ARON INGRAM (913) 458-1693  
 SITE ACQUISITION MANAGER: ANA GOMEZ-AMERICA (913) 458-1693  
 RF ENGINEER: BRAN WILLIAMS (925) 582-8149  
 APPLICANT: AT&T MOBILITY (925) 582-8149  
 CASPER PTN: 2401676313  
 FA LOCATION: 13022004

**CONTACT INFORMATION**  
 ENGINEER: BLACK & VEATCH  
 2015 GARDNER ROAD  
 WALNUT CREEK, CA 94597  
 CONTACT: CHRIS WIRTH  
 PHONE: (913) 458-4321

**at&t**  
**SCC-CC0004-8**  
**PACIFICA**  
**NEXT TO 351 GENEVIEVE AVE**  
**SMALL CELL - ZD**



**DRIVING DIRECTIONS**  
 DIRECTIONS FROM LOCAL AT&T OFFICE: FROM 2800 CAMINO RAMON, HEAD SOUTHEAST ON CAMINO RAMON TOWARD BISHOP DRIVE. TAKE 3RD RIGHT ONTO BOLLINGER CANYON ROAD, MERGE ONTO I-680 N. TAKE CA-24 EXIT. MERGE ONTO CA-24 W. TAKE I-58D SOUTH ONTO MAR AVENUE. TAKE 1ST LEFT ONTO MAR AVENUE. TURN RIGHT ONTO JUANIITA AVENUE. TURN LEFT ONTO REINA DEL MAR AVENUE. TURN RIGHT ONTO S. REINA DEL MAR AVENUE. TURN RIGHT ONTO GENEVIEVE AVENUE. TURN RIGHT ONTO URSULA AVENUE. TAKE 1ST LEFT ONTO GENEVIEVE AVENUE. THE SITE WILL BE ON THE LEFT.

**DRAWING INDEX**

SHEET NO.	SHEET TITLE
T-1	SCC-CC0004-8 TITLE SHEET
PL-1.1	SCC-CC0004-8 LOCATION MAP
PL-2.1	SCC-CC0004-8 INFORMATION DATASHEET
APB-1	SCC-CC0004-8 ELEVATIONS
APB-2	SCC-CC0004-8 ISOMETRIC ELEVATIONS
APB-3	SCC-CC0004-8 OVERALL SITE PLAN
C-1.0	EQUIPMENT DETAILS AND SPECIFICATIONS

REV	DATE	DESCRIPTION
1	07/15/15	ISSUED FOR BIDDING
2	07/29/15	ISSUED FOR BIDDING

THIS IS NOT A CONTRACT. IT IS A PRELIMINARY DRAWING. IT IS SUBJECT TO CHANGE WITHOUT NOTICE. THE CONTRACTOR SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME.

**DO NOT SCALE DRAWINGS**

SCC-CC0004-8  
 PACIFICA  
 NEXT TO 351 GENEVIEVE AVE  
 PACIFICA, CA 94044  
 SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-8**  
 TITLE SHEET

SHEET NUMBER  
**T-1**

RECEIVED  
 JUL 24 2015  
 City of Pacifica

UTILITY PROTECTION CENTER, INC.  
 811  
 48 Hours before you dig



**BLACK & VEATCH**  
 2855 OAK ROAD  
 WALNUT CREEK, CA 94597  
 (925) 337-0243  
 FAX: (925) 337-0243  
 WWW.BLACKANDVEATCH.COM  
 CALIFORNIA STATE CONTRACTOR LICENSE # 70509

PROJECT NO: 129092  
 DRAWN BY: LEM  
 CHECKED BY: BAE

REV	DATE	DESCRIPTION
1	07/15/15	ISSUED FOR BIDDING
2	07/29/15	ISSUED FOR BIDDING

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SCC-CC0004-8  
 PACIFICA  
 NEXT TO 351 GENEVIEVE AVE  
 PACIFICA, CA 94044  
 SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-8**  
 TITLE SHEET

SHEET NUMBER  
**T-1**



2600 CAMINO RAMON,  
SAN RAMON, CA 94583



### BLACK & VEATCH

2990 OAK BLVD  
SUITE 100  
WALNUT CREEK, CA 94597  
(925) 337-3213  
WWW.BV.COM

PROJECT NO: 125092  
DRAWN BY: LEM  
CHECKED BY: RAE

REV	DATE	DESCRIPTION
6	07/15/15	SSDC FOR ZONING
5	06/15/15	SSDC FOR ROCK

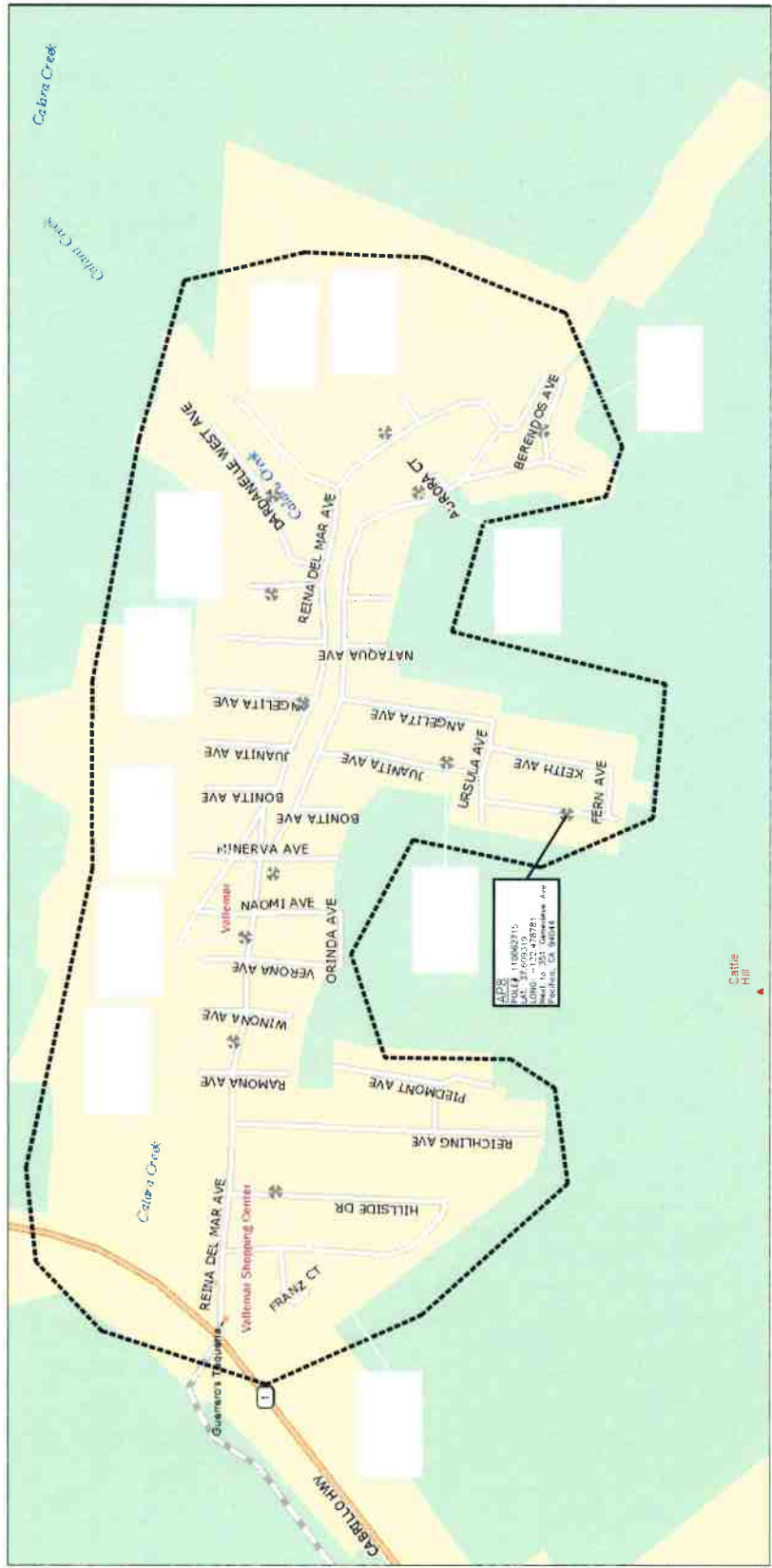
THIS DRAWING IS THE PROPERTY OF BLACK & VEATCH. IT IS TO BE USED ONLY FOR THE PROJECT AND SITE SPECIFICALLY IDENTIFIED HEREON. NO PART OF THIS DRAWING IS TO BE REPRODUCED OR TRANSMITTED IN ANY FORM OR BY ANY MEANS, ELECTRONIC OR MECHANICAL, WITHOUT THE WRITTEN PERMISSION OF BLACK & VEATCH.

SCC-CC0004-8  
PACIFICA  
NEXT TO 351 GENEVIEVE AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
SCC-CC0004-8  
LOCATION MAP

SHEET NUMBER  
PL-1.1

THIS DRAWING IS  
NOT A SITE SURVEY  
THE PURPOSE OF THIS DRAWING IS  
TO SHOW HOW THE DEVELOPED SITE  
RELATES TO THE ADJACENT CREEK  
AND ADJACENT PROPERTIES.



ALERS 11/06/2015  
JAN 31/2016  
JUNE 15/2016  
PROJECT: CC 0004-8  
PROJECT: CC 0004-8

POLYGON MAP



8000 CALIFORNIA AVENUE  
SAN PABLO, CA 94603



**BLACK & VEATCH**

2999 OAK ROAD  
WALNUT SUITE 400  
WALNUT, CA 94597  
(925) 337-0243  
FAX (925) 337-0243  
AN EQUAL OPPORTUNITY AND AFFIRMATIVE ACTION  
EMPLOYER

PROJECT NO: 128002  
DRAWN BY: LEW  
CHECKED BY: RAE

REV	DATE	DESCRIPTION
B	07/13/15	ISSUED FOR ZONING
A	06/29/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON,  
FIRM OR CORPORATION TO REPRODUCE OR  
DISTRIBUTE ANY INFORMATION CONTAINED  
HEREIN WITHOUT THE WRITTEN PERMISSION  
OF BLACK & VEATCH.

SCC-CC0004-8  
PACIFICA  
NEXT TO 351 GENEVIEVE AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-8**  
INFORMATION DATASHEET

SHEET NUMBER  
**PL-2.1**

Site Number	Site Name	USD (MIS)	USD (LIT)	ESRI Address	County	Latitude	Longitude	Pole ID	Structure Type	Structure Height	Rad Center
SCC-CC0004-8	Pacifica	165296	165292	Next to 351 Genevieve Ave, 94044	San Mateo	37.695119	-122.478781	110062715	Utility Pole	24'-5"	16'-0"





AT&T COMMUNICATIONS  
SAN RAMON, CA 94583



**BLACK & VEATCH**

2999 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 327-0243  
A BLACK & VEATCH COMPANY  
A WATSON GROUP COMPANY

PROJECT NO: 129092  
DRAWN BY: LEW  
CHECKED BY: RAE

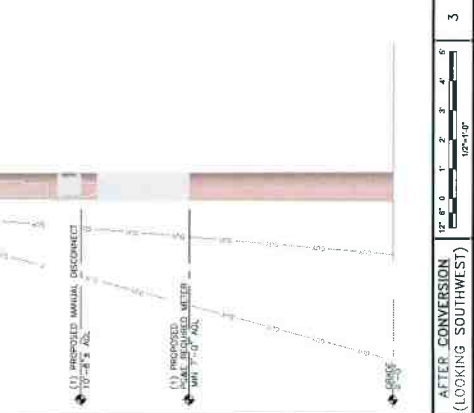
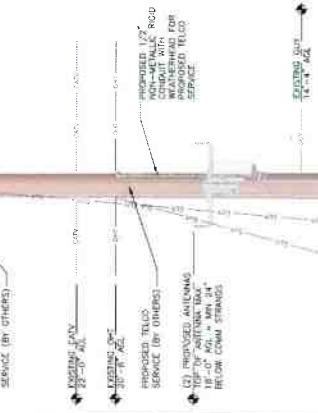
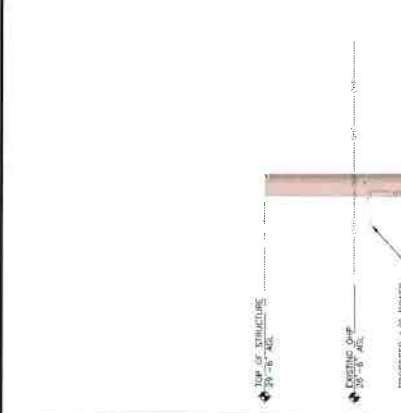
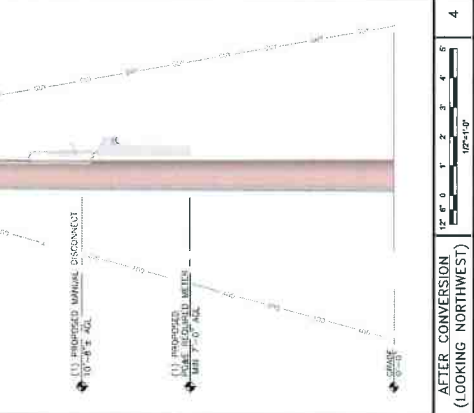
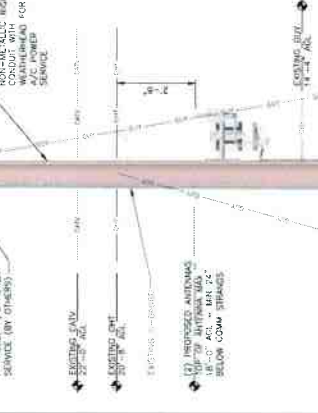
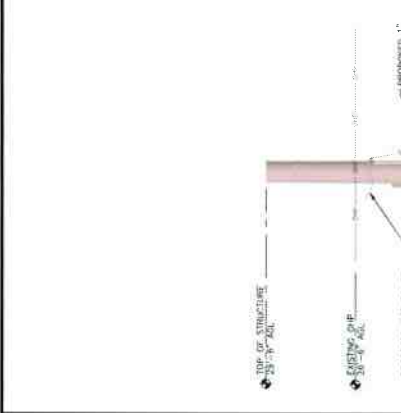
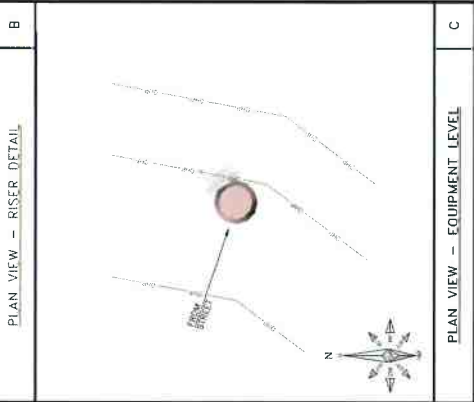
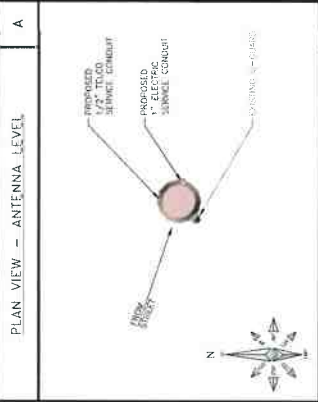
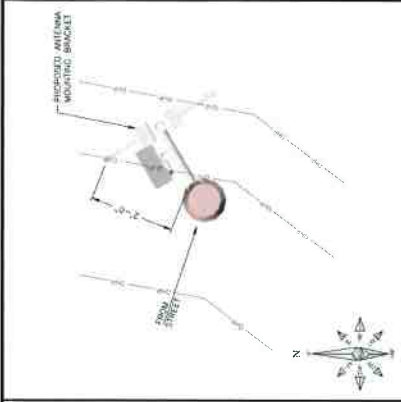
REV	DATE	DESCRIPTION
1	07/13/15	ISSUED FOR ZONING
2	08/27/15	ISSUED FOR RECORD

NO. 10. APPROVED BY THE CITY OF PACIFIC  
PACIFIC, CALIFORNIA, UNDER LICENSE  
NO. 10. APPROVED BY THE CITY OF PACIFIC  
PACIFIC, CALIFORNIA, UNDER LICENSE

SCC-CC0004-B  
PACIFIC  
NEXT TO 351 GENEVIEVE AVE  
PACIFIC, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
SCC-CC0004-B  
ELEVATIONS

SHEET NUMBER  
AP8-1



17' 6" 0' 1' 2' 3' 4' 5' 6'  
10'-11\"/>

17' 6" 0' 1' 2' 3' 4' 5' 6'  
10'-11\"/>

17' 6" 0' 1' 2' 3' 4' 5' 6'  
10'-11\"/>



2800 CALIFORNIA PARKWAY  
SAN RAMON, CA 94583



**BLACK & VEATCH**

2989 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 327-0243  
WWW.BK&V.COM  
BLACK & VEATCH IS AN EQUAL OPPORTUNITY EMPLOYER

PROJECT NO.: 129092  
DRAWN BY: LEW  
CHECKED BY: RAE

REV	DATE	DESCRIPTION
9	07/17/15	ISSUED FOR ZONING
8	06/29/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON  
NOT A LICENSED PROFESSIONAL ENGINEER  
TO SEAL THIS DOCUMENT.

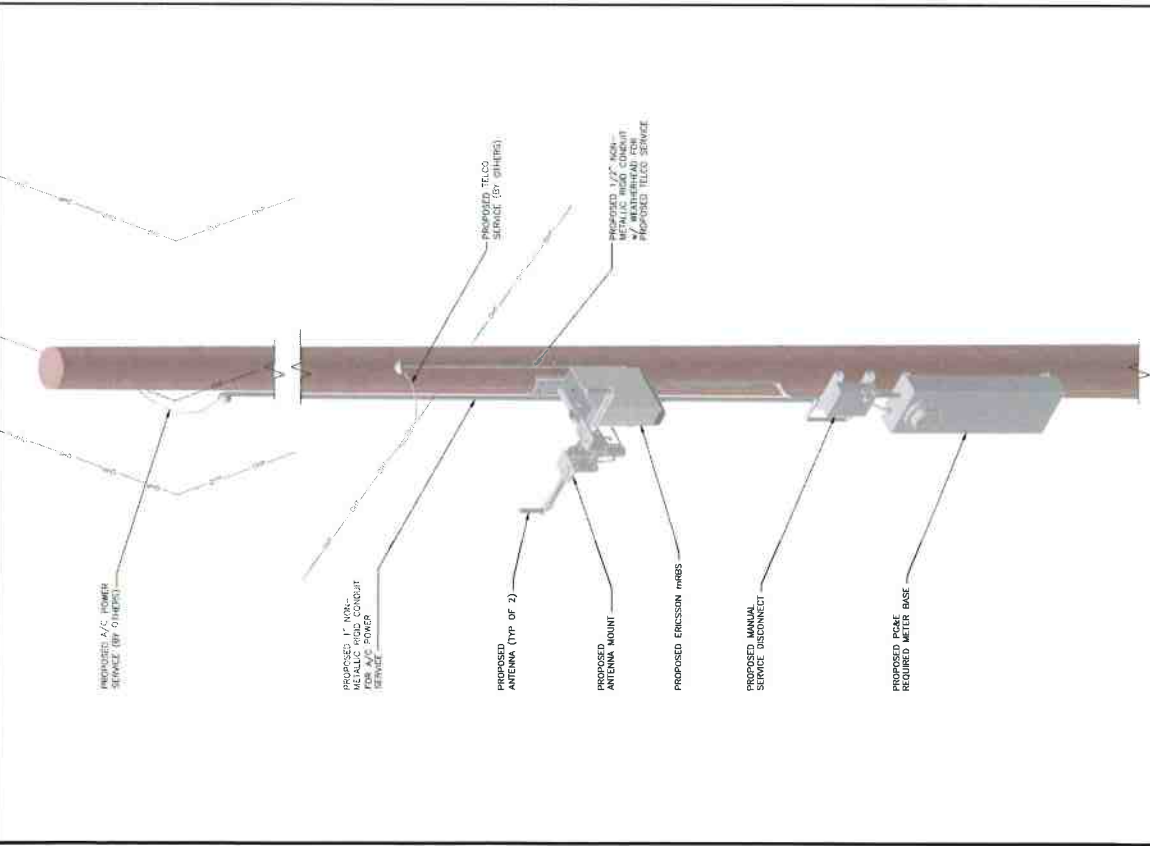
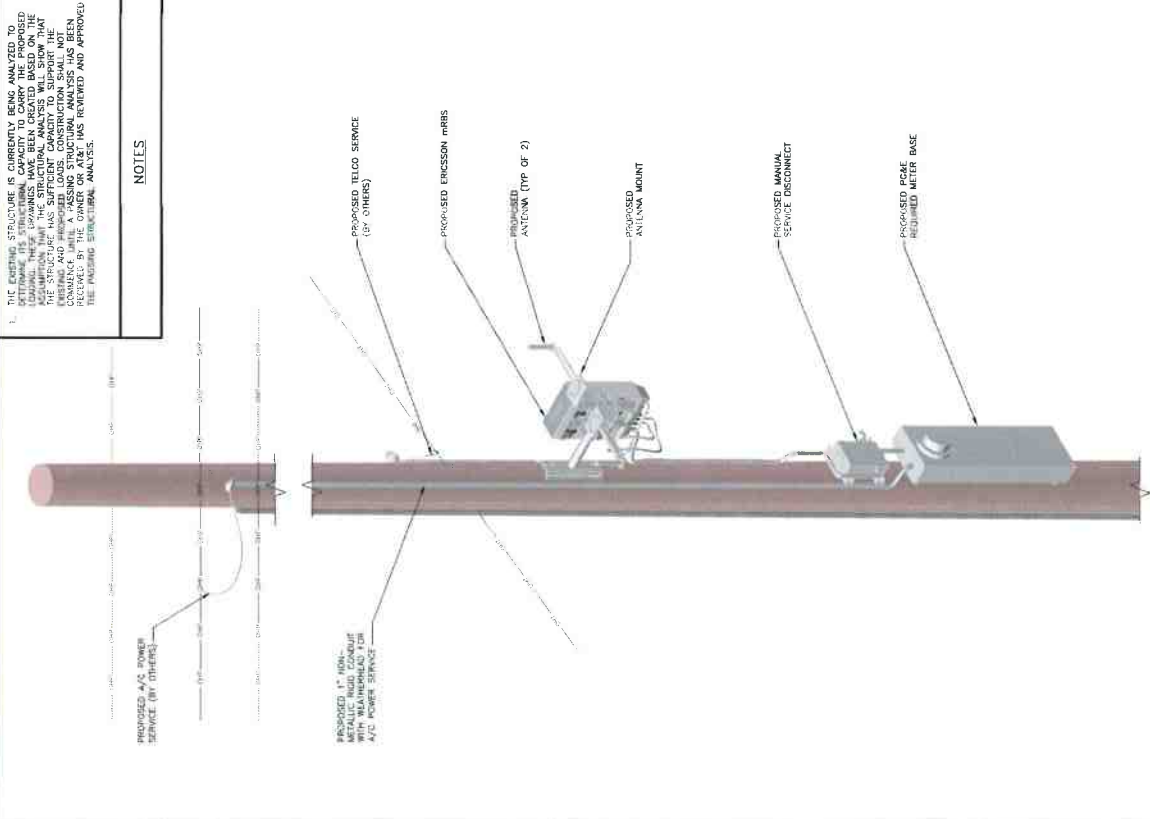
SCC-CC0004-8  
PACIFICA  
NEXT TO 351 GENEVEVE AVE  
PACIFICA, CA 94044  
SMALL CELL - 7D

SHEET TITLE  
**SCC-CC0004-8**  
ISOMETRIC ELEVATIONS

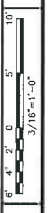
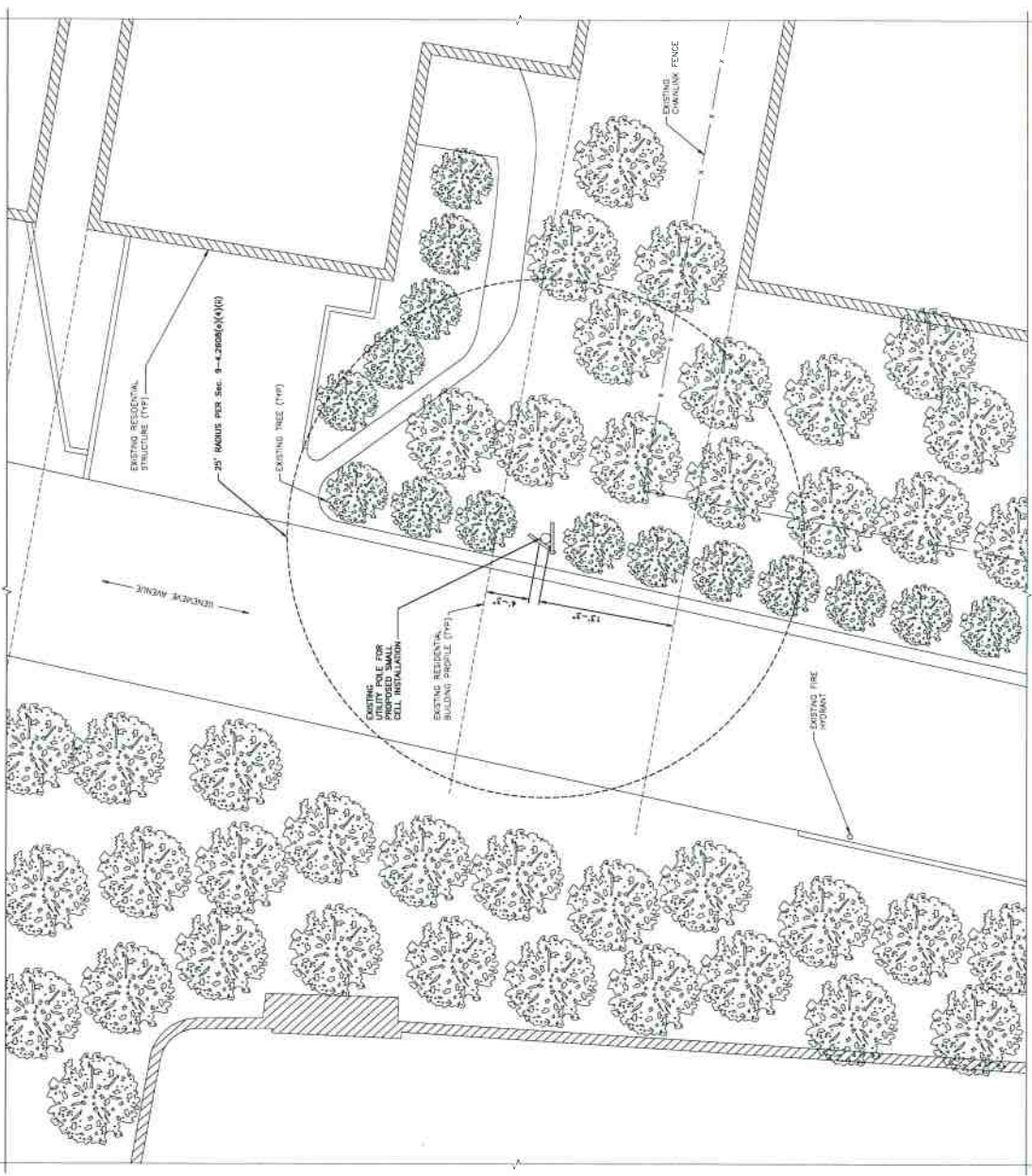
SHEET NUMBER  
**AP8-2**

1. THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO  
Determine if the existing structure can support the  
LOADS. THESE LOADS HAVE BEEN CREATED BASED ON THE  
ASSUMPTION THAT THE STRUCTURAL ANALYSIS WILL SHOW THAT  
EXISTING AND PROPOSED LOADS. CONSTRUCTION SHALL NOT  
PROCEED UNTIL THE ANALYSIS HAS BEEN COMPLETED AND  
APPROVED BY THE OWNER OR ANALYSIS HAS BEEN REVIEWED AND APPROVED  
THE FOLLOWING STRUCTURAL ANALYSIS.

**NOTES**



THIS DRAWING IS  
NOT A SITE SURVEY  
THE PURPOSE OF THIS DRAWING IS  
TO SHOW HOW THE DEVELOPED SITE  
RELATES TO THE PARENT PARCEL  
AND ADJACENT PROPERTIES.



OVERALL SITE PLAN



3500 CAMPS ROAD  
SANTA RAMONA, CA 94953



**BLACK & VEATCH**

2999 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 377-0243  
AN EQUAL OPPORTUNITY AND AFFIRMATIVE ACTION EMPLOYER

PROJECT NO: 129092  
DRAWN BY: LEW  
CHECKED BY: BAE

REV	DATE	DESCRIPTION
9	07/13/15	ISSUED FOR ZONING
4	06/29/15	ISSUED FOR REVIEW

IF BY A HOLDER OF LAW FOR ANY PERSON,  
PARTY OR CORPORATION, OR BY AN AGENT  
OF A LICENSED PROFESSIONAL ENGINEER,  
TO BE USED FOR THIS PROJECT:

SCC-CC0004-8  
PACIFICA  
NEXT TO 351 GENEVEVE AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-8**  
OVERALL SITE PLAN

SHEET NUMBER  
**AP8-3**



**BLACK & VEATCH**  
 2009 SAN RAFAEL  
 SAN RAFAEL, CA 94903  
 TEL: (415) 377-7933  
 FAX: (415) 377-7933

PROJECT NO. 129092  
 DRAWN BY: LEW  
 CHECKED BY: RAE

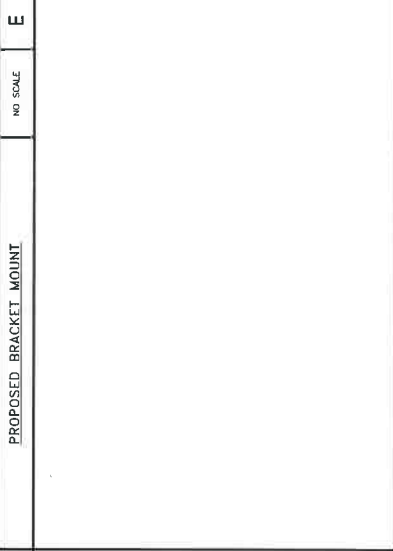
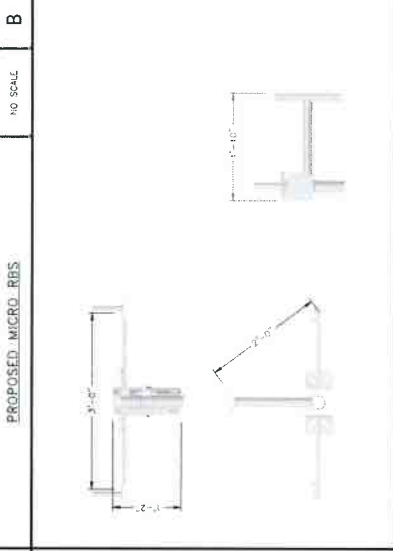
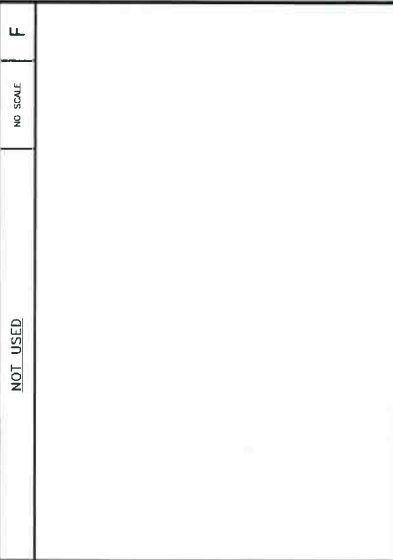
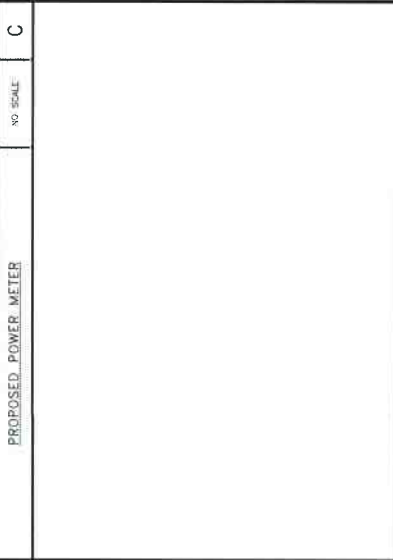
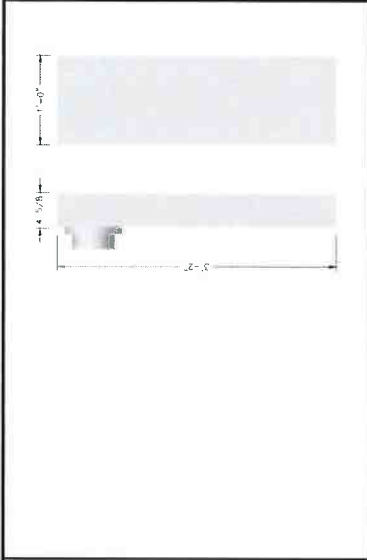
REV	DATE	DESCRIPTION
B	07/13/15	ISSUED FOR ZONING
A	06/29/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON, WITHOUT THE WRITTEN PERMISSION OF A LICENSED PROFESSIONAL ENGINEER, TO REPRODUCE THIS DOCUMENT.

SCC-CC0004-8  
 PACIFICA  
 NEXT TO 351 GENEVEVE AVE  
 PACIFICA, CA 94044  
 SMALL CELL - ZD

SHEET TITLE  
 EQUIPMENT DETAILS  
 AND SPECIFICATIONS

SHEET NUMBER  
**C-1.0**



**AMPHENOL MULTI-BAND OMNI ANTENNA**  
 FIBERGLASS, UV RESISTANT  
 WHITE  
 DIMENSIONS (LENGTH x DIAMETER): (7.7"x1.1") 19x28mm  
 WEIGHT, WITHOUT MOUNTING KIT: (0.24 lbs) 0.11 kg  
 BOTTOM, N-FEMALE CONNECTOR

**PROPOSED ANTENNA SPECIFICATIONS**  
 NO SCALE

**PROPOSED MANUAL DISCONNECT**  
 NO SCALE

**PROPOSED POWER METER**  
 NO SCALE

**PROPOSED MICRO-RBS**  
 NO SCALE

**PROPOSED BRACKET MOUNT**  
 NO SCALE

NOT USED

NOT USED

NOT USED

NO SCALE





July 24, 2015

Tina Wehrmeister  
Planning Director  
City of Pacifica Planning Department  
1800 Francisco Blvd  
Pacifica, CA 94044

RECEIVED  
JUL 24 2015  
City of Pacifica

**Re: Proposed AT&T Mobility Small Cell Installation**  
**Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
**Site Address: Next to 351 Genevieve Avenue**  
**Site ID: SCC-CC0004-8**  
**Latitude/Longitude: 37.609319, -122.478781**

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility ("AT&T"), this letter and attached materials are to apply for a Conditional Use Permit, to install a small cell in the public right-of-way next to 351 Genevieve Avenue (Small Cell SCC-CC0004-8).<sup>1</sup> The following is an explanation of the existing site, a project description of the facility, the project purpose and justifications in support of this proposal.

**A. Project Description.**

The existing site consists of an approximate 29 feet six inch tall wooden utility pole in the public right-of-way on the west side of 351 Genevieve Avenue. A primary power line is attached to a cross-arm at about 26 feet six inches high. Communication lines are attached to the pole at 22 feet and 20 feet eight inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7" x 1.1") and one remote radio head (17.7"x11.9"x5.3") 18'0" high on the pole. Below that at about 8'AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T's proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by closing an existing service coverage gap in the area.

**B. Project Purpose.**

<sup>1</sup> AT&T expressly reserves all rights concerning the city's jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way



The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

### **C. Project Justification, Design and Placement.**

Small Cell SCC-CC0004-8 is an integral part of the overall small cell solution to close the service coverage gap. It is located in a difficult coverage area because of its winding roads and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Genevieve, Fern Avenues and surrounding areas. Small Cell CC-CC0004-8 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-8 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammitt & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.



As proposed, Small Cell SCC-CC0004-8 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.

The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order<sup>2</sup> requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

**Ana Gomez-Abarca**  
Sr. Site Acquisition Manager  
For AT&T Mobility

---

<sup>2</sup> See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).





at&t



Building a world of difference.

# PHOTOGRAPHIC SIMULATION

JUL 24 2015

City of Pacifica

## PROPOSED SMALL CELL SITE



SITE NUMBER: SCC-CC00004-8

SITE NAME: PACIFICA

SITE ADDRESS: NEXT TO 351 GENEVIEVE AVE  
PACIFICA, CA 94044

DATE: 07/24/15

APPLICANT: AT&T WIRELESS

CONTACT: ANA GOMEZ-ABARCA  
BLACK & VEATCH  
(913) 458-9148

The included Photographic Simulation(s) are intended as visual representations only and should not be used for construction purposes. The materials represented within the included Photographic Simulation(s) are subject to change.





at&t

VIEW 1



EXISTING CONDITIONS



PROPOSED AT&T  
SMALL CELL  
EQUIPMENT

PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT

PHOTOGRAPHIC SIMULATION





at&t

# VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T  
SMALL CELL  
EQUIPMENT

PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT

PHOTOGRAPHIC SIMULATION

**AT&T Mobility • Small Cell No. SCC-CC0004-8  
351 Genevieve Avenue • Pacifica, California**

**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 351 Genevieve Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

**Executive Summary**

AT&T proposes to install a new small cell on the utility pole located near 351 Genevieve Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

**Prevailing Standard**

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

**General Facility Requirements**

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.

**AT&T Mobility • Small Cell No. SCC-CC0004-8  
351 Genevieve Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

**Site & Facility Description**

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated June 23, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 351 Genevieve Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 17½ feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

**Study Results**

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 351 Genevieve Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.



AT&T Mobility • Small Cell No. SCC-CC0004-8  
351 Genevieve Avenue • Pacifica, California

### Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

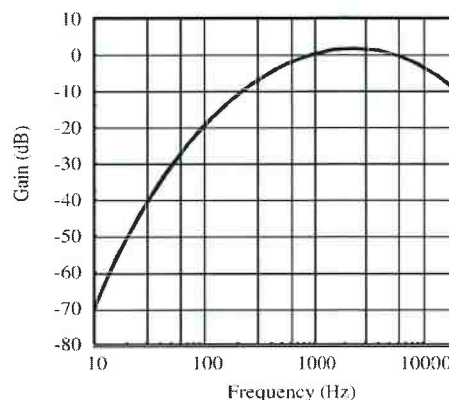


*William F. Hammett*  
\_\_\_\_\_  
William F. Hammett, P.E.  
707/996-5200

July 28, 2015

## Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“L<sub>p</sub>”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20 μPa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where L<sub>P</sub> is the sound pressure level at distance D<sub>P</sub> and L<sub>K</sub> is the known sound pressure level at distance D<sub>K</sub>.

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where L<sub>T</sub> is the total sound pressure level and L<sub>1</sub>, L<sub>2</sub>, etc are individual sound pressure levels.

$$L_T = 10 \log (10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.



Rethink Possible®

RECEIVED

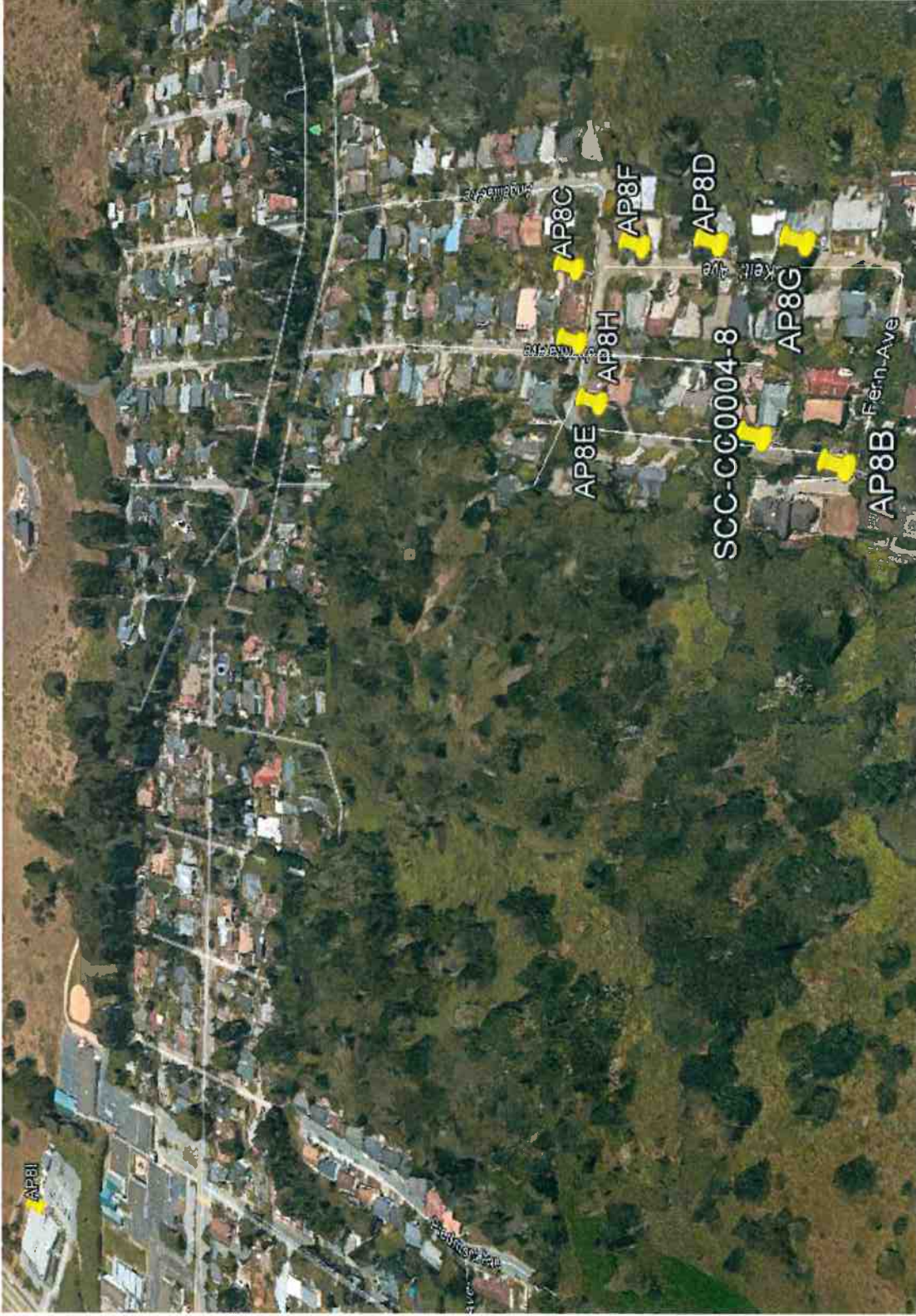
JUL 24 2015

City of FL

# Small Cell SCC-CC0004-8 – In front of 351 Genevieve Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request

ATTACHMENT H





On the map above, the proposed AT&T wireless facility in the public right-of-way in front of 351 Genevieve Avenue (37.609319°, -122.478781°) is indicated as Small Cell “SCC-CC0004-8” The 8 alternative locations that AT&T analyzed are marked by pins AP8B, AP8C, AP8D, AP8E, AP8F, AP8G, APH and AP8I.



# Small Cell SCC-CC0004-8 – Proposed Location



- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-8) is in the public right-of-way at a joint utility pole identified by pole number 110062715 in front of 351 Genevieve Avenue. (37.609319°, -122.478781°)
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.



# Small Cell AP8B – Alternative 1

---



- Small Cell AP8B (Alternative 1) is in the public right-of-way at a joint utility pole located at the intersection of Genevieve Avenue and Fern Avenue. (37.608950°, -122.478953°)
- This pole is not a viable alternative to close AT&T's significant service coverage gap. Placing wireless equipment on this pole would likely violate CPUC General Order-95 Regulation because all four quadrants of the pole appear occupied.



# Small Cell AP8C – Alternative 2



- Small Cell AP8C (Alternative 2) is in the public right-of-way at a joint utility pole located at the intersection of Ursula Avenue and Keith Avenue. (37.610403°, -122.477735°)
- Placing wireless equipment on this pole would violate Pacifica Zoning Ordinance Section 9-4.2608(e)(4)(i) which prohibits wireless attachments on an existing structure located within the “building profile” of an existing residential structure.
- Further, the pole location is not optimal to close this portion of the service coverage gap, and is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.





# Small Cell AP8D – Alternative 3

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- Small Cell AP8D (Alternative 3) is in the public right-of-way at a joint utility pole located in front of 235 Juanita Avenue. (37.609613°, -122.477811°)
- This pole is not a viable alternative to close AT&T's significant service coverage gap. Placing wireless equipment on this pole would likely violate CPUC General Order-95 Regulation because all four quadrants of the pole appear occupied.





# Small Cell AP8E – Alternative 4

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- Small Cell AP8E (Alternative 4) is a joint utility pole located next to 335 Genevieve Avenue. (37.610138°, -122.478503°)
- The pole location and pole height is not optimal to close this portion of the service coverage gap.



# Small Cell AP8F – Alternative 5

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- Small Cell AP8F (Alternative 5) is in the public right-of-way at a joint utility pole located between 323 and 339 Keith Avenue. (37.610013°, -122.477719°)
- The pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP8G – Alternative 6

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- Small Cell AP8G (Alternative 6) is in the public right-of-way at a joint utility pole located between 375 and 395 Keith Avenue. (37.609216°, -122.477905°)
- This pole is not a viable alternative to close this portion of AT&T's significant service coverage gap because the minimum antenna height needed at this pole would violate CPUC General Order-94 Regulation safety clearances. This configuration does not allow AT&T the proper 6' safety clearance below the power conductor while maintaining 2' of separation from the communication lines.





# Small Cell AP8H– Alternative 7

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- Small Cell AP8H (Alternative 7) is in the public right-of-way at a joint utility pole located at the intersection of Juanita Avenue and Ursula Avenue. (37.610363°, -122.478136°)
- The pole location is not optimal to close this portion of the service coverage gap. Further, the pole is more intrusive than the current proposal because the pole is located at an intersection, visually exposed to two streets.





# Small Cell AP81 – Alternative 8



- Small Cell AP81 (Alternative 8) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393°, -122.484573°)
- Macro Antennas mounted at estimated available heights on the existing telecommunications tower would fail to close the significant service coverage gap, and would therefore require a new taller, more intrusive structure. Further, without a new taller structure, the height of neighboring buildings and trees surrounding this property will block antenna signals contributing to the inability to use this location to close AT&T's significant service coverage gap.



# Small Cell SCC-CC0004-8 – Alternative Site

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## Analysis Conclusion

Based on AT&T's analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a "minor antenna", the proposed location in front of 351 Genevieve Avenue (Small Cell SCC-CC0004-8) is the least intrusive means to close AT&T's significant service coverage gap.





**SCC-CC0004-8: 37.609319°, -122.478781° (Proposed Site)**

**AP8B: 37.608950°, -122.478953°**

**AP8C: 37.610403°, -122.477735°**

**AP8D: 37.609613°, -122.477811°**

**AP8E: 37.610138°, -122.478503°**

**AP8F: 37.610013°, -122.477719°**

**AP8G: 37.609216°, -122.477905°**

**AP8H: 37.610363°, -122.478136°**

**API: 37.615393°, -122.484573°**

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JUL 24 2015  
City of Pacifica

**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 351 Genevieve Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

**Executive Summary**

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 351 Genevieve Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

**Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

**General Facility Requirements**

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.



**AT&T Mobility • Small Cell No. SCC-CC0004-8  
351 Genevieve Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

**Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

**Site and Facility Description**

Based upon information provided by AT&T, including drawings by Black and Veatch, dated June 23, 2015, that carrier proposes to install a new small cell on the existing 29½-foot utility pole sited in the public right-of-way in front of the residence located at 351 Genevieve Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 17½ feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

**Study Results**

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0090 mW/cm<sup>2</sup>, which is 1.9% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.0089 mW/cm<sup>2</sup>, which is 1.8% of the applicable public limit.

**Recommended Mitigation Measures**

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC

**AT&T Mobility • Small Cell No. SCC-CC0004-8  
351 Genevieve Avenue • Pacifica, California**

occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs\* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 351 Genevieve Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

**Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge except, where noted, when data has been supplied by others, which data she believes to be correct.



*Andrea L. Bright*  
\_\_\_\_\_  
Andrea L. Bright, P.E.  
707/996-5200

July 24, 2015

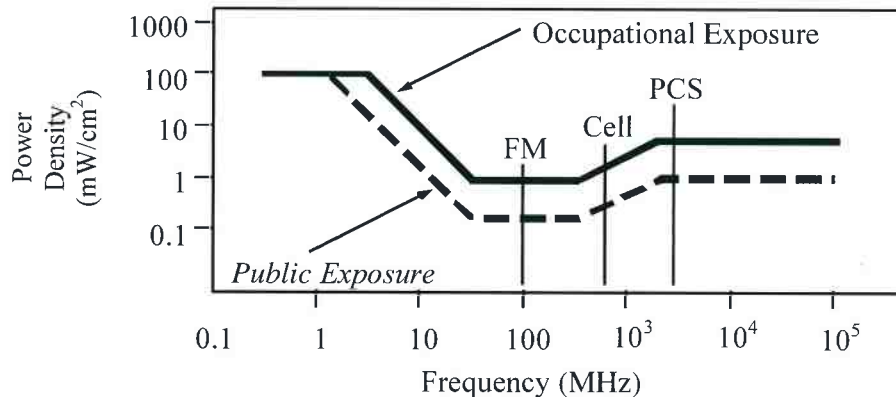
\* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (*e.g.*, a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

## FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields ( <i>f</i> is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f<sup>2</sup></i>
3.0 – 30	1842/ <i>f</i>	<i>823.8/f</i>	4.89/ <i>f</i>	<i>2.19/f</i>	900/ <i>f<sup>2</sup></i>	<i>180/f<sup>2</sup></i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√ <i>f</i>	<i>1.59√f</i>	√ <i>f</i> /106	<i>√f/238</i>	<i>f/300</i>	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



## RFR.CALC™ Calculation Methodology

### Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

#### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density  $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$ , in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density  $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$ , in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and  
 $P_{net}$  = net power input to the antenna, in watts,  
 $D$  = distance from antenna, in meters,  
 $h$  = aperture height of the antenna, in meters, and  
 $\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

#### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density  $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$ , in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,  
RFF = relative field factor at the direction to the actual point of calculation, and  
 $D$  = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 x 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.







ANA GOMEZ-ABARCA  
Sr. Site Acquisition Manager, Telecom Division  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
+1 913-458-9148 | GomezAbarcaA@BV.com

November 19, 2015

Christian Murdock, AICP  
Associate Planner  
City of Pacifica Planning Department  
1800 Francisco Blvd  
Pacifica, CA 94044

**Re: Proposed AT&T Mobility Small Cell Installation**  
**Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
**Planning Application: UP-61-15**  
**Site Address: Next to 351 Genevieve Ave**  
**Site ID: SCC-CC0004-8**  
**Latitude/Longitude: 37.609319, -122.478781**

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

**Pacifica Municipal Code Sec. 9-4.2608(b)(1):**

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the

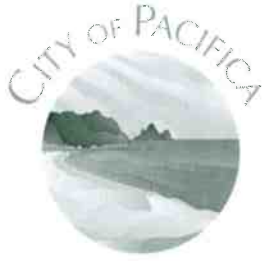


pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca  
Sr. Site Acquisition Manager  
For AT&T Mobility



Scenic Pacifica  
Incorporated Nov. 22, 1957

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## PLANNING COMMISSION Staff Report

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**DATE:** December 7, 2015

**FILE:** UP-62-15

**ITEM:** 2.g

**PUBLIC NOTICE:** Notice of Public Hearing was published in the Pacifica Tribune on November 25, 2015, was mailed to 1,258 property owners and occupants within the Vallemar neighborhood, and was posted at the project site.

**APPLICANT:** Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
(913) 458-9148

**OWNER:** Pole: Joint ownership through Northern California Joint Pole Association (NCJPA)  
Site: Public right-of-way

**PROJECT LOCATION:** Utility pole within the public right-of-way adjacent to 571 Reina del Mar Avenue (APN 018-082-060) – Vallemar

**PROJECT DESCRIPTION:** Construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way.

**SITE DESIGNATIONS:** General Plan: Low Density Residential (LDR)  
Zoning: R-1 (Single-Family Residential)

**RECOMMENDED CEQA STATUS:** Class 3 Categorical Exemption, Section 15303.

**ADDITIONAL REQUIRED APPROVALS:** None. Subject to appeal to the City Council.

**RECOMMENDED ACTION:** Approve as conditioned.

**PREPARED BY:** Christian Murdock, Associate Planner

## **PROJECT SUMMARY, RECOMMENDATION, AND FINDINGS**

### **PROJECT SUMMARY**

#### **1. General Plan, Zoning, and Surrounding Land Uses**

Section 1 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **2. Municipal Code**

Section 2 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **3. Project Description**

##### *A. Antennas and Equipment*

The applicant proposes to install a WCF on an existing utility pole adjacent to a single-family residence. The utility pole is 58'-7" tall and contains electrical and telephone utility wires. The antenna mounting bracket, antennas, and remote radio unit (RRU) will be located approximately 26'-2" above ground while the electrical meter and disconnect will be located approximately 7'-0" above ground. The proposed antennas and equipment will be connected via nonmetallic conduit installed along the pole face. The antenna mounting bracket will mount on the face of the utility pole and the mounting arm, which holds the antennas, will project perpendicular from the pole by 2'-0". Full details of the proposed facility are shown in Attachment D and described in the applicant's letter of explanation, Attachment E. Photosimulation renderings providing a visual approximation of the scale and design of the proposed facility are included in Attachment F.

The facility type proposed by the applicant is a new design which features a highly-compact form factor. Unlike traditional facilities featuring multiple large panel antennas up to six feet in height with large ground-mounted equipment enclosures, the proposed facility will include two cylindrical antennas measuring 7.7"-tall by 1.1"-wide. The facility will include no ground-mounted equipment; rather, one small equipment cabinet measuring 17.7"-tall by 11.9" wide by 5.3" deep will be installed on the pole along with one 3'-2"-tall by 1'-0" wide by 4'-1" deep electrical meter. Electrical and telecommunications connections will be made through existing services on the pole, and will require no trenching on the ground. The small size of the facilities also means there is no need for large equipment cabinets with air conditioners or backup generators, which can often generate noise in the immediate vicinity. The applicant has prepared a noise analysis to demonstrate the very low levels of noise generated by the proposed WCF (Attachment G).



The facility type proposed by the applicant incorporates a low power antenna design which services a small area in the immediate vicinity of the site. The lower power results in a smaller facility form factor, but also requires a greater number of sites throughout the coverage area. The applicant has proposed a total of 12 sites throughout the Vallemar neighborhood, inclusive of the subject site, which are being processed as individual use permit applications given the independent function of each site and the unique characteristics of each proposed location.

#### *B. Alternative Site Analysis*

The applicant assessed several alternatives before deciding to pursue the development of the subject site (Attachment H). The alternative sites assessed included other utility poles in the vicinity of the project site as well as an existing “macro site,” or large-scale tower, located at the west end of the Vallemar neighborhood at the Pacifica Police Department (2075 Coast Highway). None of the alternative utility poles were suitable candidates due to one or more of the following reasons: increased visibility based on their location; unavailability due to all pole quadrants being occupied by existing utility equipment; violation of a zoning standard; pole height cannot meet coverage objectives; and/or, the location of the pole not meeting the applicant’s coverage objective for filling-in a service gap.

The existing macro site at the Pacifica Police Department also was an unsuitable candidate for facility construction due to the challenging topography of the Vallemar neighborhood. There are a number of elevation changes within the neighborhood which result in obstructions in the line-of-sight between the macro site and the coverage objectives. The applicant’s modeling showed that even a new tower of 200 feet in height could not achieve the desired coverage objectives.

Based upon the location of other existing utility poles available for mounting, the impact of neighborhood topography on line-of-sight to the existing macro site at the Pacifica Police Department, and an assumption that construction of a new pole anywhere in the Vallemar neighborhood would be undesirable, the applicant concluded that locating on the subject utility pole was the least visually obtrusive facility design which could also meet its coverage objectives.

#### *C. Article 26 Wireless Communications Facility Standards*

Section 3.C of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

#### **4. Required Findings**

Section 4 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **5. Public Comments Received**

Section 5 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **6. CEQA Recommendation**

Section 6 of the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, is hereby incorporated by reference.

## **7. Staff Analysis**

The topography of the Vallemar neighborhood is the dominant factor driving the applicant's siting decisions. Existing wireless telephone and data communications coverage is poor throughout much of the neighborhood. The result is that wireless communications service is nonexistent within many homes and is marginally better outdoors. Access to reliable wireless telephone and data communications is an essential component of modern neighborhoods as technological trends continue away from wired communications devices toward the greater flexibility and mobility of wireless communications solutions.

The applicant's chosen facility design – locating on an existing utility pole support structure – is the least visually obtrusive design alternative available. In addition, the antenna and equipment configuration proposed by the applicant are very small, further limiting visual impacts. The applicant will also paint the antennas and equipment to closely match the existing utility pole. Combined, these measures have resulted in a facility design which meets the applicant's coverage objectives while respecting and preserving the existing neighborhood character. Based on the evidence contained in the record and analyzed by staff, it is staff's opinion that the Planning Commission can make all findings required for project approval.

## **8. Summary:**

Staff has determined that, as conditioned, the project will satisfy all zoning regulations and applicable development standards, will be consistent with the General Plan, and which, on balance, is consistent with the Design Guidelines. The project will result in the least impactful project design which will also meet the applicant's coverage objectives. The proposed project will retain and enhance the character of the Vallemar neighborhood and provide an important communications link to City information, emergency services, and commerce. Thus, staff recommends approval of the project subject to the conditions in Exhibit A of the Resolution.

## **COMMISSION ACTION**

### **MOTION FOR APPROVAL:**

Move that the Planning Commission find the project is exempt from the California Environmental Quality Act; **APPROVE** Use Permit UP-62-15 by adopting the attached resolution, including conditions of approval in Exhibit A; and, incorporate all maps and testimony into the record by reference.

### **Attachments:**

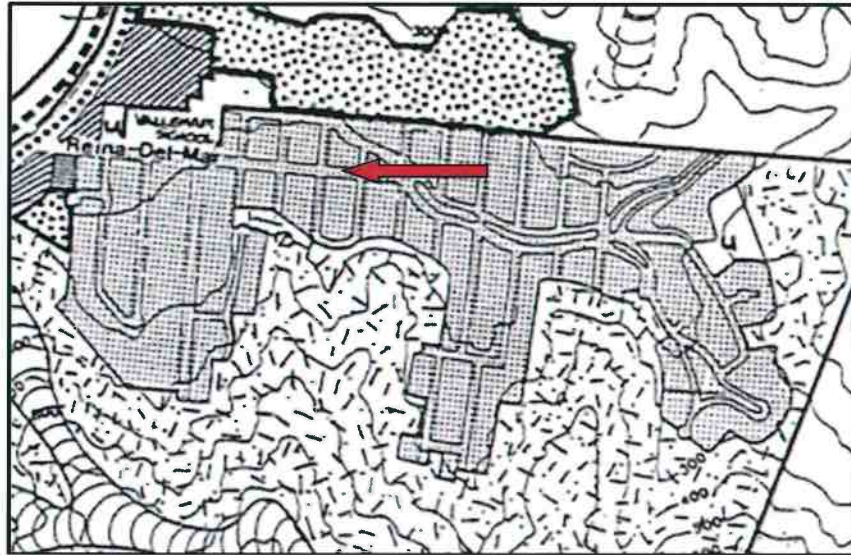
- A. Land Use and Zoning Exhibit
- B. Resolution of Approval
- C. Exhibit A to Resolution of Approval – Conditions of Approval
- D. Site Plan, Floor Plan, and Elevations
- E. Applicant's letter of explanation
- F. Photosimulation renderings
- G. Noise analysis
- H. Alternative site analysis
- I. Radiofrequency (RF) emissions calculations
- J. Alternatives for concealment and stealth of antennas, equipment, and support structure
- K. Reference Attachment K to the staff report for Item 1.a on the agenda for the Planning Commission meeting of December 7, 2015, which is hereby incorporated by reference

# Land Use & Zoning Exhibit

City of Pacifica Planning Department

## General Plan Diagram

Neighborhood: Vallemar  
Land Use Designation: Low Density Residential



## Zoning Map Diagram

Zoning District: R-1 (Single-Family Residential)





**RESOLUTION NO. \_\_\_\_\_**

**A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PACIFICA APPROVING USE PERMIT UP-62-15, SUBJECT TO CONDITIONS, FOR A WIRELESS COMMUNICATIONS FACILITY ON AN EXISTING UTILITY POLE IN THE PUBLIC RIGHT-OF-WAY WITHIN THE R-1 (SINGLE-FAMILY RESIDENTIAL) ZONING DISTRICT ADJACENT TO 571 REINA DEL MAR AVENUE (APN 018-082-060), AND FINDING THE PROJECT EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA).**

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Initiated by: Ana Gomez, agent for New Cingular Wireless (d.b.a. AT&T Mobility)  
("Applicant").

**WHEREAS**, an application has been submitted to construct a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 571 Reina del Mar Avenue (APN 018-082-060); and

**WHEREAS**, construction of the proposed wireless communications facility requires approval of a use permit prior to the issuance of a building permit because the project site is within the public right-of-way; and

**WHEREAS**, the Planning Commission of the City of Pacifica did hold a duly noticed public hearing on December 7, 2015, at which time it considered all oral and documentary evidence presented, and incorporated all testimony and documents into the record by reference.

**NOW, THEREFORE, BE IT RESOLVED** that the Planning Commission of the City of Pacifica does hereby make the following findings pertaining to Use Permit UP-62-15:

1. That the establishment, maintenance, or operation of the use or building applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
  - A. The project will require a building permit prior to construction. The building permit process includes a detailed plan review for building and electrical code compliance, as well as field inspections of the work prescribed in the approved project plans to verify proper performance of the work. This will ensure safe installation of the proposed wireless communications facility. The project approval contains a condition of approval which requires the applicant to obtain a building permit prior to installation of the wireless communications facility.
  - B. The applicant has demonstrated its facility will comply with radiofrequency (RF) emissions standards established by the Federal Communications Commission

(FCC). Since the applicant has provided relevant information prepared by a qualified professional engineer to demonstrate compliance with FCC RF emissions standards, the project must be considered safe for the public in terms of RF emissions.

- C. The applicant has submitted an analysis prepared by a qualified professional engineer demonstrating that the proposed wireless communications facility will not generate noise that is objectionable or harmful to persons in the vicinity of the facility. Therefore, any noise generated by the facility will be safe for the public.
  - D. Based on the information provided by the applicant, City staff's analysis of that and other information, and the conditions of approval proposed for this project, the project will not be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.
2. That the use or building applied for is consistent with the applicable provisions of the General Plan and other applicable laws of the City and, where applicable, the local Coastal Plan.
- A. The proposed project is consistent with the following provisions of the General Plan and other laws of the City. Since the project is not within the Coastal Zone, the provisions of the Local Coastal Plan do not apply.
    - i. Noise Element, Policy No. 2: Establish and enforce noise emission standards for Pacifica which are consistent with the residential character of the City and environmental, health, and safety needs of the residents.

The project has been designed to emit minimal noise, as demonstrated in the applicant's noise analysis. The limited noise generation by the project will result in being compatible and consistent with the residential character of the city and environmental, health, and safety needs of the residents.

- ii. Community Design Element, Policy No. 1: Preserve the unique qualities of the City's neighborhoods.

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. By designing the project in this manner, it will preserve the unique qualities of the Vallemar neighborhood which include above-ground utility service and mature tree coverage.

iii. Community Design Element, Policy No. 2: Encourage the upgrading and maintenance of existing neighborhoods.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to contact emergency services, family, and business contacts as needed. Additionally, high-speed wireless data connectivity is an increasingly important part of modern home life and commerce for home-based and mobile businesses. The project will increase the quality and reliability of wireless telephone and data service with the subject project, which will result in an upgrade to the existing neighborhood.

iv. Community Facilities Element, Policy No. 4: Meet basic social needs of City residents, such as transportation, housing, health, information and referral services, and safety, consistent with financial constraints.

Public comments received from residents of the Vallemar neighborhood and analysis provided by the applicant indicate that wireless telephone and data coverage is poor throughout much of the Vallemar neighborhood. In many cases residents have no coverage within their homes and unreliable coverage outdoors. The project involves construction of a wireless communications facility to improve wireless telephone and data coverage. Improving service availability and reliability will allow residents to obtain information on City services and to request emergency services more reliably. A reliable means of contacting police and fire emergency services from all locations within the Vallemar neighborhood, as improved by the project, is essential to meeting residents' basic social needs, including safety.

v. Land Use Element, Policy No. 4: Continue to cooperate with other public agencies and utilities in applying compatible uses for their lands, rights-of-way and easements.

The project will occur within the public right-of-way. The City cooperated with the applicant, AT&T Mobility, a communications service provider, in processing its application for the subject wireless communications facility. The coordination between the City and AT&T Mobility has resulted in a proposed project which is a compatible use for the public right-of-way in the Vallemar neighborhood. This is evidenced by the small scale of the equipment proposed, the measures to reduce the visual impact of the equipment, and the

installation of the equipment on an existing utility pole, thus reducing the need for additional structures within the public right-of-way.

In sum, there is sufficient evidence for the Planning Commission to find that the establishment, maintenance, and operation of the proposed wireless communications facility will not, under the circumstances of the particular case, be detrimental to the health, safety, and welfare of the persons residing or working in the neighborhood or to the general welfare of the City.

3. Where applicable, that the use or building applied for is consistent with the City's adopted Design Guidelines.

A. Building Design

- i. Design. *The style and design of new buildings should be in character with that of the surrounding neighborhood. This does not mean that new buildings should be identical to existing buildings on neighboring lots, but that new buildings should complement, enhance, and reinforce the positive characteristics of surrounding development. This can be accomplished by incorporating the dominant architectural features of an area into the design of new development. Such features may include bay windows, chimneys, balconies, porches, roof shapes, and other architectural details and materials.*

*Additions to an existing structure should also retain and/or be consistent with the positive architectural features of the original structure.*

The Vallemar neighborhood has a predominantly residential character with mature trees throughout the neighborhood. Electrical and telecommunications utilities are provided via above-ground utility poles and associated wires. The project involves construction of a wireless communications facility on an existing utility pole with no ground-mounted equipment or removal of trees required. Electricity and telecommunications connections will be made from existing wires on the utility pole. The proposed antenna mounting will be made on a bracket mounted to the face of the utility pole which will extend at a 90-degree angle from the pole in the same manner as typical utility pole cross-members. The prominent vertical mast and smaller perpendicular cross-members are the dominant architectural themes of the utility poles in the Vallemar neighborhood. By designing the project in this manner, it will be in character with the surrounding neighborhood.



- ii. *Scale. An important aspect of design compatibility is scale. Scale is the measure of the relationship of the relative overall size of one structure with one or more other structures. Scale is also used to refer to a group of buildings, a neighborhood, or an entire city. A development can be “out of scale” with its surroundings due to its relative height, bulk, mass, or density.*

*A structure which is out of scale with its site and neighborhood threatens the integrity of the overall streetscape, and residential projects, particularly single-family dwellings, which are much larger than neighboring structures are therefore discouraged. The City’s height limitation is a maximum only, and the maximum height may often be inappropriate when considered in the context of surrounding development and topography. The “carrying capacity” of a given site is also an important factor in determining appropriate scale and lot coverage. As with the height limitation, the City’s lot coverage limitation is a maximum only.*

The project will locate on an existing utility pole and will not increase the height of the utility pole. By maintaining the existing height, the project will preserve the most noticeable factor that could impact the project scale. The project will result in a new horizontal projection from the utility pole, but the projection will be 2’-0”, which is a minor increase. By staying within the existing vertical envelope of the utility pole and by creating a very small new horizontal projection, the proposed wireless communications facility will remain in scale with the existing utility pole and the surrounding neighborhood.

- iii. *Color. Building color should be compatible with the neighborhood and should reinforce and complement the visual character of the building’s environment. Multiple colors applied to a single building should relate to changes of material or form.*

The existing utility pole onto which the project will locate is made of wood. The project will include painting the antennas and equipment brown to achieve a similar color to the utility pole which will result in an installation that blends into the utility pole. Painting the wireless communications facility brown will be compatible with the neighborhood.

The Design Guidelines are drafted primarily to address construction of residential and commercial buildings. Few guidelines directly address the construction of utility poles in rights-of-way. However, based upon those guidelines which are applicable to this project type, the Planning Commission determines that there is a sufficient

basis to find that the proposed project is consistent with the City's adopted Design Guidelines.

4. That the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
  - A. The Planning Commission considered evidence submitted by the applicant and prepared by a qualified professional engineer which assessed the communications technologies involved in the wireless communications facility. The analysis indicated that the technologies involved will not cause the type of interference described in this finding. Based upon the applicant's analysis prepared by a qualified professional engineer, the Planning Commission finds that the project will not cause localized interference with reception of area television or radio broadcasts or other signal transmission or reception.
5. That the information submitted proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
  - A. The applicant prepared an alternative site assessment describing the feasibility and desirability of several sites. The analysis relied on a presumption that construction of a new support structure (i.e. pole) would result in greater visual impacts than locating on an existing support structure, whether a utility pole or the existing macro pole at the Pacifica Police Department. Therefore, the analysis did not consider any specific locations for new poles within the Vallemar neighborhood but did consider a new macro pole up to 200 feet in height at the Pacifica Police Department.
  - B. Based on its presumption that new support structure construction would be undesirable, a presumption accepted by the Planning Commission, the applicant considered other existing utility poles in the vicinity of the project site. All of the other utility poles were more visually prominent and impactful; were unavailable for installation (due to all quadrants being occupied); and/or, did not meet the applicant's coverage objectives. Therefore, the Planning Commission finds that the information submitted by the applicant proves that a feasible alternate site that would result in fewer visual impacts does not provide reasonable signal coverage.
6. That the application meets all applicable requirements of Section 9-4.2608 of the Pacifica Municipal Code.
  - A. Article 26 of the Zoning Regulations sets for the standards for wireless communications facilities. Subsections (a), (b), and (e) include the development standards applicable to the subject project. As set forth in the staff report, namely in Section 3.C, the Planning Commission finds that project meets or exceeds all applicable requirements of Section 9-4.2608, including but not limited to

requirements for height and width, placement, equipment facilities, radiofrequency emissions standards, localized interference, lighting, concealment, colors and materials, fencing and walls, and landscaping.

7. That the project is exempt from the California Environmental Quality Act (CEQA) as a Class 3 exemption provided in Section 15303 of the CEQA Guidelines.
  - A. Class 3 consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.
  - B. The project involves construction of a wireless communications facility on an existing utility pole, which fits within the scope of a Class 3 categorical exemption. Specifically, the project includes installation of two small antennas measuring 7.7-inches wide by 1.1-inches tall and mounted on an antenna bracket projecting 2-feet from an existing utility pole, with associated small equipment cabinets mounted on the pole and involving no disturbance to the ground.
  - C. The project, while being undertaken concurrently with 11 other similar projects within the Vallemar neighborhood, is an independent project under CEQA and its impacts are not cumulative. According to information provided by the applicant, the wireless communications facility can operate independently of the other facilities proposed in the area. The facility provides coverage to a small area surrounding the facility and is connected to existing electrical and telecommunications lines on an existing utility pole. There is no direct site-to-site communication between this facility and other facilities proposed in the area.
  - D. As to the visual impact of the facility, there are several factors that result in a negligible visual impact from the project. The wireless communications facility will be visible to passersby and observers from nearby buildings, but it will not be so visually prominent that it will necessarily be noticed. The applicant will paint the antennas and associated equipment a dark brown color to minimize the contrast between the antennas and equipment and the utility pole on which they are mounted. The subdued paint color will minimize the visual prominence of the facility. The facility will be observed in the context of the existing utility pole and associated utility lines and equipment already installed on the subject and surrounding utility poles. Utility poles and equipment of this sort are common throughout Pacifica's urbanized environment, including in the vicinity of the project site. The visual effect of the facility will be further minimized by its isolation from the other facilities. No other proposed facility is visible from the subject site, meaning any minor visual impact resulting from the project will not

be cumulative. The result is a minimal incremental visual effect from the installation of this particular facility.

**NOW, THEREFORE, BE IT FURTHER RESOLVED** that the Planning Commission of the City of Pacifica does hereby approve Use Permit UP-62-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 571 Reina del Mar Avenue (APN 018-082-060), subject to conditions of approval included as Exhibit A to this resolution.

\* \* \* \* \*

Passed and adopted at a regular meeting of the Planning Commission of the City of Pacifica, California, held on the 7th day of December 2015.

AYES, Commissioner:

NOES, Commissioner:

ABSENT, Commissioner:

ABSTAIN, Commissioner:

\_\_\_\_\_  
Richard Campbell, Chair

ATTEST:

APPROVED AS TO FORM:

\_\_\_\_\_  
Tina Wehrmeister, Planning Director

\_\_\_\_\_  
Michelle Kenyon, City Attorney



## **Exhibit A**

**Conditions of Approval: Use Permit UP-62-15 for construction of a new wireless communications facility consisting of two 7.7-inch tall by 1.1-inch wide antennas and associated pole-mounted equipment on an existing utility pole within the public right-of-way adjacent to 571 Reina del Mar Avenue (APN 018-082-060)**

### **Planning Commission Meeting of December 7, 2015**

#### **Planning Division of the Planning Department**

1. Development shall be substantially in accord with the plans entitled "Small Cell - ZD," dated July 13, 2015, except as modified by the following conditions.
2. That the approval or approvals is/are valid for a period of two years from the date of final determination. If the use or uses approved is/are not established within such period of time, the approval(s) shall expire unless Applicant submits a written request for an extension and applicable fee prior to the expiration date, and the Planning Director or Planning Commission approves the extension request as provided below. The Planning Director may administratively grant a single, one year extension provided, in the Planning Director's sole discretion, the circumstances considered during the initial project approval have not materially changed. Otherwise, the Planning Commission shall consider a request for a single, one year extension.
3. Prior to the issuance of a building permit, Applicant shall submit information on exterior finishes, including colors and materials, subject to approval of the Planning Director.
4. Prior to final inspection, and where technically feasible (as determined by the Planning Director), paint all equipment, conduit, antennas, and other appurtenances of the facility dark brown to blend in with the utility pole and to reduce visual obtrusiveness. Painted surfaces shall be maintained in a uniform condition substantially free of peeling, chipping, or other paint defects except normal fading, to the satisfaction of the Planning Director.
5. The project shall not include any ground-mounted equipment or trenching.
6. Applicant shall maintain its site in a fashion that does not constitute a public nuisance and that does not violate any provision of the Pacifica Municipal Code.
7. All outstanding and applicable fees associated with the processing of this project shall be paid prior to the issuance of a building permit.
8. Prior to issuance of a building permit, Applicant shall clearly indicate compliance with all conditions of approval on the plans and/or provide written explanations to the Planning Director's satisfaction.

9. The applicant shall indemnify, defend and hold harmless the City, its Council, Planning Commission, advisory boards, officers, employees, consultants and agents (hereinafter "City") from any claim, action or proceeding (hereinafter "Proceeding") brought against the City to attack, set aside, void or annul the City's actions regarding any development or land use permit, application, license, denial, approval or authorization, including, but not limited to, variances, use permits, developments plans, specific plans, general plan amendments, zoning amendments, approvals and certifications pursuant to the California Environmental Quality Act, and/or any mitigation monitoring program, or brought against the City due to actions or omissions in any way connected to the applicant's project, but excluding any approvals governed by California Government Code Section 66474.9. This indemnification shall include, but not be limited to, damages, fees and/or costs awarded against the City, if any, and costs of suit, attorneys fees and other costs, liabilities and expenses incurred in connection with such proceeding whether incurred by the applicant, City, and/or parties initiating or bringing such Proceeding. If the applicant is required to defend the City as set forth above, the City shall retain the right to select the counsel who shall defend the City.

#### **Building Division of the Planning Department**

10. The project requires review and approval of a building permit by the Building Official. Applicant shall apply for and receive approval of a building permit prior to commencing any construction activity.
11. Prior to issuance of a building permit, the City shall assign the site a unique address.
12. Prior to final inspection, the applicant shall provide evidence that Pacific Gas & Electric (PG&E) has approved the location of the proposed meter.
13. All mounting hardware shall be made of corrosion resistant materials, to the satisfaction of the Building Official and City Engineer.

#### **Engineering Division of Public Works Department**

14. Construction shall be in conformance with the San Mateo Countywide Storm Water Pollution Prevention Program. Best Management Practices shall be implemented.
15. Roadways shall be maintained clear of construction materials and debris, especially mud and dirt tracked onto Beaumont Boulevard. Dust control and daily road cleanup will be strictly enforced.
16. Prior to the issuance of a building permit, add a note on the Site Plan that says, "Any damage to improvements within the city right-of-way or to any private property, whether adjacent to subject property or not, that is determined by the City Engineer to have resulted from construction activities related to this project shall be repaired or replaced as directed by the City Engineer."

17. Applicant shall locate all equipment to the greatest extent possible so that the meter cabinets are not directly over sidewalks (including the decomposed granite public walkways) in order to reduce the future possibility of deteriorated equipment falling on a person.
18. Applicant shall, if some point in the future the utility pole on which the subject wireless communications facility is installed is no longer needed for carrying electrical power or communications wires, apply to the City for alternate options for providing wireless communications service to its customers in the vicinity of the project.
19. Prior to issuance of a building permit, Applicant shall apply for and receive approval of a City of Pacifica Encroachment Permit for all work undertaken in the public right-of-way. All work shall be performed in accordance with City Standards, Standard Specifications for Public Works Construction (Green Book) or Caltrans Standard Specifications, Pacifica Municipal Code, Administrative Policies and to the satisfaction of the City Engineer or his designee. Permit fees shall be determined per the current adopted fee schedule.
20. All recorded survey points, monuments, railroad spikes, pins, cross cuts on top of sidewalks and tags on top of culvert headwalls or end walls whether within private property or public right-of-way shall be protected and preserved. If survey point/s are altered, removed or destroyed, the applicant shall be responsible for obtaining the services of a licensed surveyor or qualified Civil Engineer to restore or replace the survey points and record the required map prior to occupancy of the first unit.

\*\*\*END\*\*\*

**STATEMENT OF SPECIAL INSPECTION**

THE ENGINEER OF RECORD IS BEING FULLY ADVISED OF THE CODE AND SCOPE OF THE SUBJECT PROJECT. STATES SPECIAL INSPECTIONS SHALL BE PERFORMED FOR THE SUBJECT WORK. SPECIAL INSPECTION PLAN CONSISTS OF THE ENGINEER OF RECORD DESIGNING THE ELECTRICAL COMPONENT ATTACHMENTS, DESIGN DOCUMENTS. THE SPECIAL INSPECTION REPORT SHALL BE THE AS-BUILT REDLINED DRAWINGS PREPARED BY THE ENGINEER OF RECORD WITHIN TWO WEEKS OF RECEIPT OF REQUEST (CDC 1704.2.4).

**ENGINEERING**

2013 CALIFORNIA BUILDING CODE OR ADOPTED CODE  
 2013 CALIFORNIA ELECTRIC CODE OR ADOPTED CODE  
 CALIFORNIA RULES FOR OVERHEAD ELECTRIC LINE CONSTRUCTION - 0095

**GENERAL NOTES**

THE FACILITY IS UNMANNED AND NOT FOR HUMAN HABITATION. SIGNIFICANT DISTURBANCE OR EFFECT ON DRAINAGE; NO SIGNIFICANT DISTURBANCE TO EXISTING UTILITIES OR DISPOSAL IS REQUIRED AND NO COMMERCIAL SIGNAGE IS PROPOSED.

**PROJECT DESCRIPTION**

THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF WIRELESS TELECOMMUNICATIONS CABINETS FOR AT&T.

**PROJECT INFORMATION**

COUNTY: SAN MATEO  
 ZONING JURISDICTION: CITY OF PACIFICA  
 ZONING DISTRICT: PUBLIC RIGHT-OF-WAY  
 OCCUPANCY GROUP: U  
 CONSTRUCTION TYPE: V-B  
 CONSTRUCTION MANAGER: ANTON INGRAM  
 SITE ACQUISITION MANAGER: ANA GOMEZ-JARROCA  
 RF ENGINEER: BRIAN WILLIAMS  
 APPLICANT: AT&T MOBILITY  
 CASR# PTR: 15870W0AT.COM  
 FA LOCATION: 13022004

**CONTACT INFORMATION**

ENGINEER: BLACK & VEATCH  
 CONTACT: CHRIS WIRTH  
 PHONE: (913) 458-4521

**at&t**

**SCC-CC0004-9**

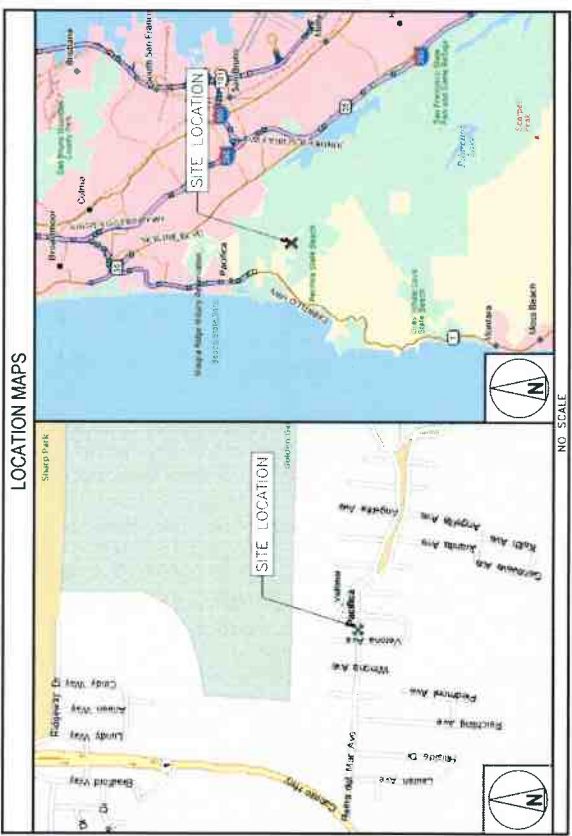
**PACIFICA**

**BETWEEN 571 & 577 REINA DEL MAR AVE**

**SMALL CELL - ZD**

**DRAWING INDEX**

SHEET NO.	SHEET TITLE
T-1	SCC-CC0004-9 TITLE SHEET
PL-1.1	SCC-CC0004-9 LOCATION MAP
PL-2.1	SCC-CC0004-9 INFORMATION DATASHEET
APP-1	SCC-CC0004-9 ELEVATIONS
APP-2	SCC-CC0004-9 ISOMETRIC ELEVATIONS
APP-3	SCC-CC0004-9 OVERALL SITE PLAN
C-1.0	EQUIPMENT DETAILS AND SPECIFICATIONS



**DRIVING DIRECTIONS**

DIRECTIONS FROM LOCAL AT&T OFFICE: FROM 2600 CAMINO RAMON, HEAD SOUTHEAST ON CAMINO RAMON TOWARD BISHOP DR. TAKE THE 3RD RIGHT ONTO BOLLINGER CANYON RD. MERGE ONTO I-680 N. VIA THE RAMP TO SACRAMENTO. TAKE THE STATE ROUTE 24 SOUTH ONTO I-680 S. MERGE ONTO I-680 S. TAKE THE INTERSTATE 280 S EXIT TOWARD DAILY CITY. FOLLOW SIGNS FOR SAN JOSE/U.S. 101 S/AIRPORT AND MERGE ONTO US-101 S. TAKE THE INTERSTATE 280 S EXIT TOWARD DAILY CITY. MERGE ONTO I-280 S. TURN RIGHT ONTO CA-1 S (SIGNS FOR PACIFICA). TURN LEFT ONTO REINA DEL MAR AVE. SITE WILL BE ON YOUR LEFT.



**BLACK & VEATCH**

2995 DUKAK ROAD  
 WALNUT CREEK, CA 94597  
 (925) 352-1243  
 CALIFORNIA STATE LICENSED PROFESSIONAL ENGINEER

PROJECT NO: 130922  
 DRAWN BY: LEW  
 CHECKED BY: BOE

REV	DATE	DESCRIPTION
B	07/15/15	ISSUED FOR ZONING
A	06/27/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON, UNLESS THEY ARE ACTING UNDER THE DIRECTION OF A LICENSED PROFESSIONAL ENGINEER, TO ALTER THIS DOCUMENT.

SCC-CC0004-9  
 PACIFICA  
 BETWEEN 571 & 577  
 REINA DEL MAR AVE  
 PACIFICA, CA 94044  
 SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-9**  
 TITLE SHEET

SHEET NUMBER  
**T-1**

**DO NOT SCALE DRAWINGS**

SUBMITTALS SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB SITE BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME. DISCREPANCIES

**UNDERGROUND SERVICE ALERT**  
 UTILITIES PROTECTION CENTER, INC.  
 #11  
 48 HOURS BEFORE YOU DIG







2600 CAMBRIDGE BLVD  
SAN RAMON, CA 94583



**BLACK & VEATCH**

2589 DALL ROAD  
MILPITAS, CALIFORNIA, CA 94557  
TEL: (415) 377-0243  
WWW.BLACK&VEATCH.COM

PROJECT NO. 120002  
DRAWN BY: LEB  
CHECKED BY: RAC

NO.	DATE	DESCRIPTION
1	07/12/12	ISSUED FOR ZONING
2	08/24/12	ISSUED FOR PERMITS
3		
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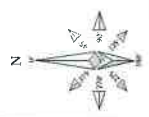
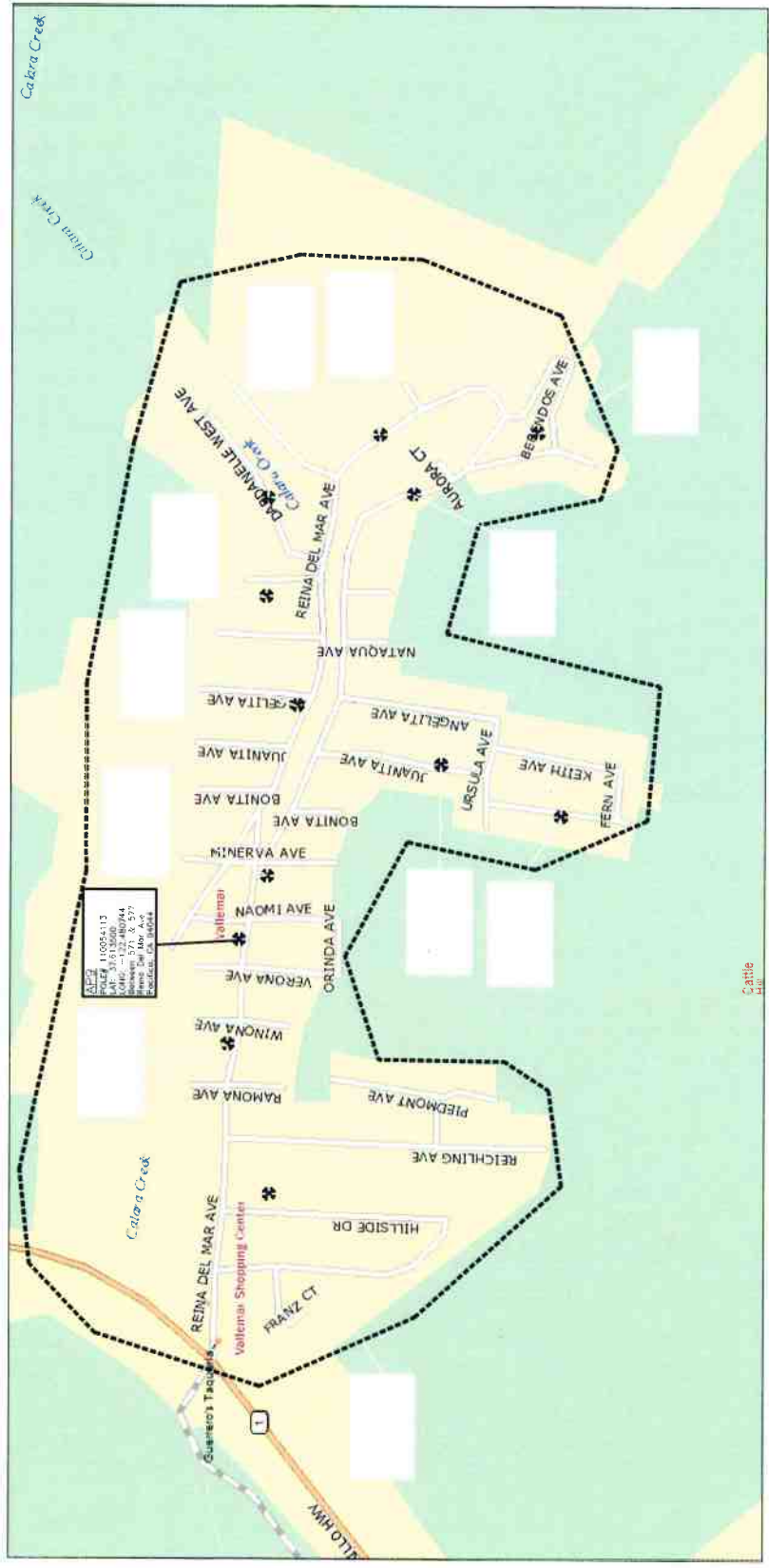
THIS DRAWING IS THE PROPERTY OF BLACK & VEATCH. IT IS TO BE USED ONLY FOR THE PROJECT AND SITE SPECIFICALLY IDENTIFIED HEREIN. NO OTHER USES ARE TO BE MADE WITHOUT THE WRITTEN CONSENT OF BLACK & VEATCH.

SCC-CC0004-9  
PACIFICA  
BETWEEN 571 & 577  
REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-9**  
LOCATION MAP

SHEET NUMBER  
**PL-1.1**

THIS DRAWING IS NOT A SITE SURVEY. THE PURPOSE OF THIS DRAWING IS TO SHOW HOW THE DEVELOPED SITE RELATES TO THE ADJACENT LEVEL AND ADJACENT PROPERTIES.



POLYGON MAP



2899 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 327-0233



**BLACK & VEATCH**

2899 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 327-0233  
BLACK & VEATCH COMPANY  
A WILSON-JONES COMPANY

PROJECT NO: 120092  
DRAWN BY: LEW  
CHECKED BY: DAE

REV	DATE	DESCRIPTION
B	09/13/13	ISSUE FOR TOWER
A	08/26/13	ISSUE FOR REVIEW

IT IS A CONDITION OF PURCHASE FOR THIS DOCUMENT THAT THE USER SHALL BE RESPONSIBLE FOR OBTAINING ALL NECESSARY PERMITS AND APPROVALS FROM THE AGENCIES AND AGENCIES INVOLVED IN THE PROJECT. BLACK & VEATCH SHALL NOT BE RESPONSIBLE FOR ANY DELAYS OR COSTS INCURRED BY THE USER AS A RESULT OF THIS DOCUMENT.

SCC-CC0004-9  
PACIFICA  
BETWEEN 571 & 577  
REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-9**  
INFORMATION DATASHEET

SHEET NUMBER  
**PL-2.1**

Site Number	Site Name	USD (UMTS)	USD (LTE)	ESLL Address	County	Latitude	Longitude	Pole ID	Structure Type	Structure Height	Rod Center
SCC-CC0004-9	Pacifica	145294	145295	Between 571 & 577 Reina Del Mar Ave, 94044	San Mateo	37.613100	-122.460744	110854113	Utility Pole	56'-8"	26'-2"



2695 CHANNING BLVD  
SAN RAMON, CA 94583



**BLACK & VEATCH**

2999 OAK ROAD  
WALNUT CREEK, CA 94597  
(925) 327-0243  
WWW.BV.COM  
OUR WORK IS THE CONNECTION OF IDEAS

PROJECT NO: 128062  
DRAWN BY:  
CHECKED BY:  
DATE:

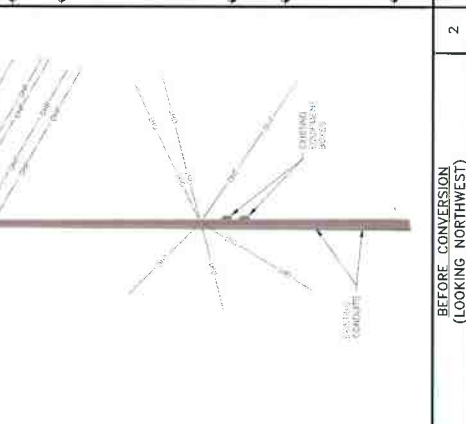
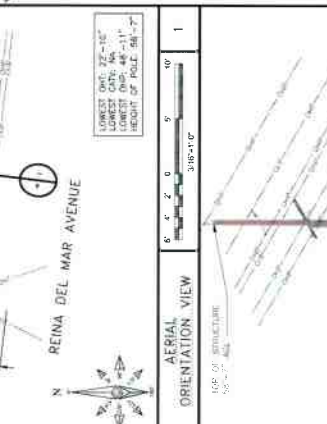
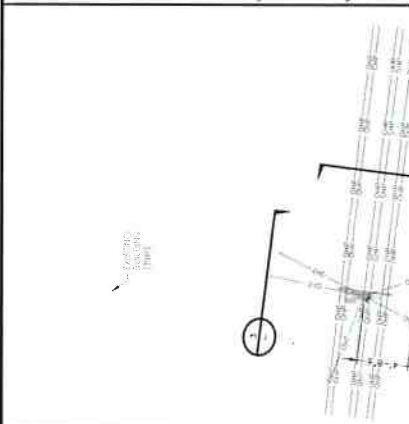
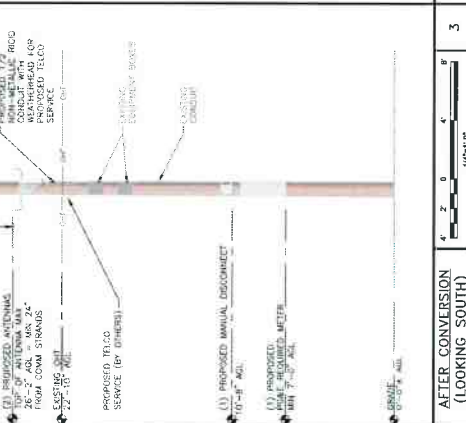
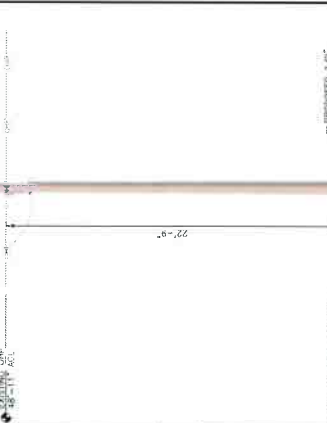
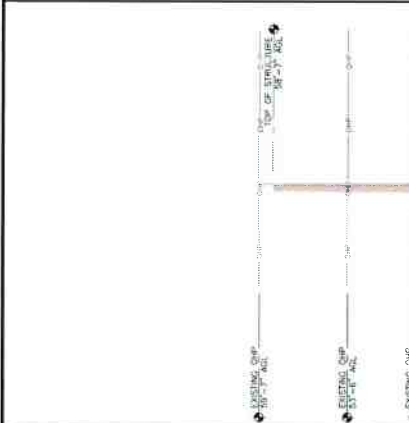
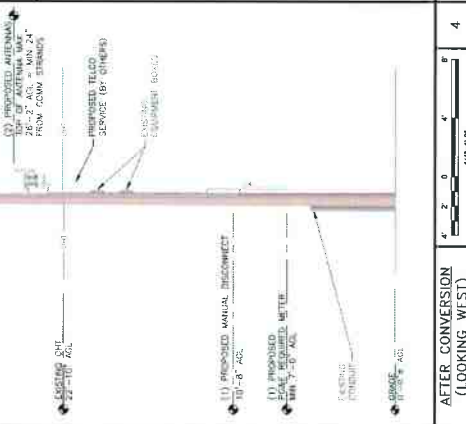
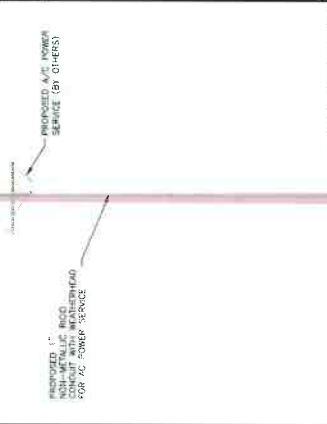
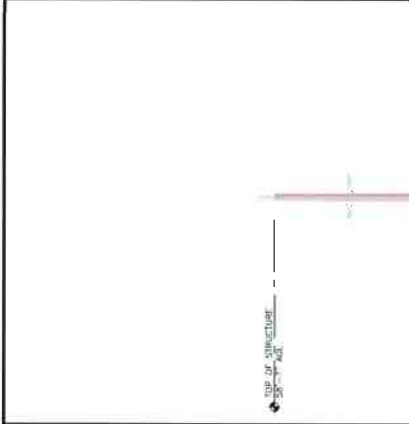
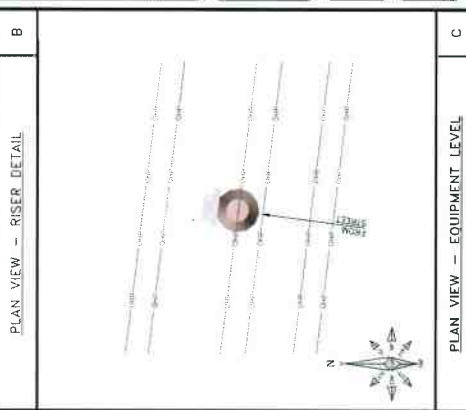
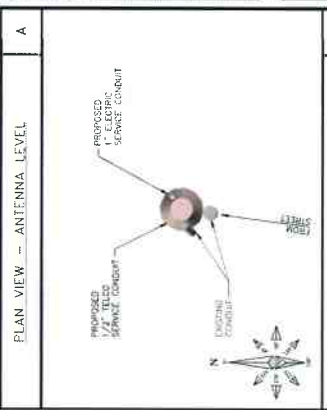
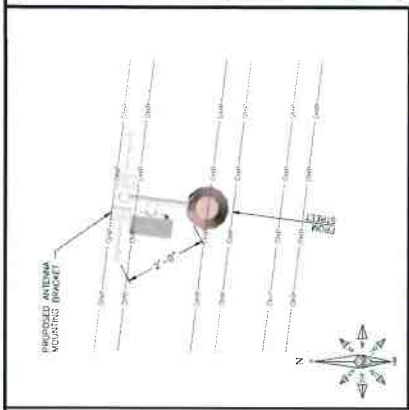
REV	DATE	DESCRIPTION
A	09/26/15	ISSUED FOR REVIEW
B	01/13/15	ISSUED FOR CONING

ALL WORK SHALL BE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE CALIFORNIA ELECTRICAL CODE UNLESS INDICATED OTHERWISE.

SCC-CC0004-9  
PACIFICA  
BETWEEN 571 & 577  
REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
SCC-CC0004-9  
ELEVATIONS

SHEET NUMBER  
AP9-1



PLAN VIEW - ANTENNA LEVEL

PLAN VIEW - RISER DETAIL

PLAN VIEW - EQUIPMENT LEVEL

BEFORE CONVERSION (LOOKING NORTHWEST)

AFTER CONVERSION (LOOKING WEST)

AFTER CONVERSION (LOOKING SOUTH)

AFTER CONVERSION (LOOKING NORTHWEST)

AFTER CONVERSION (LOOKING WEST)



VERO CANINO RAYSON  
SAN FRANCISCO, CA 94133



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SUITE 600  
WALNUT CREEK  
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PROJECT NO: 125092  
DRAWN BY: LER  
CHECKED BY: BAE

REV	DATE	DESCRIPTION
B	07/17/15	ISSUED FOR BIDDING
A	06/24/15	ISSUED FOR REVIEW

IT IS A VIOLATION OF LAW FOR ANY PERSON, OTHER THAN THE REGISTERED PROFESSIONAL ENGINEER, TO SEAL THIS DOCUMENT.

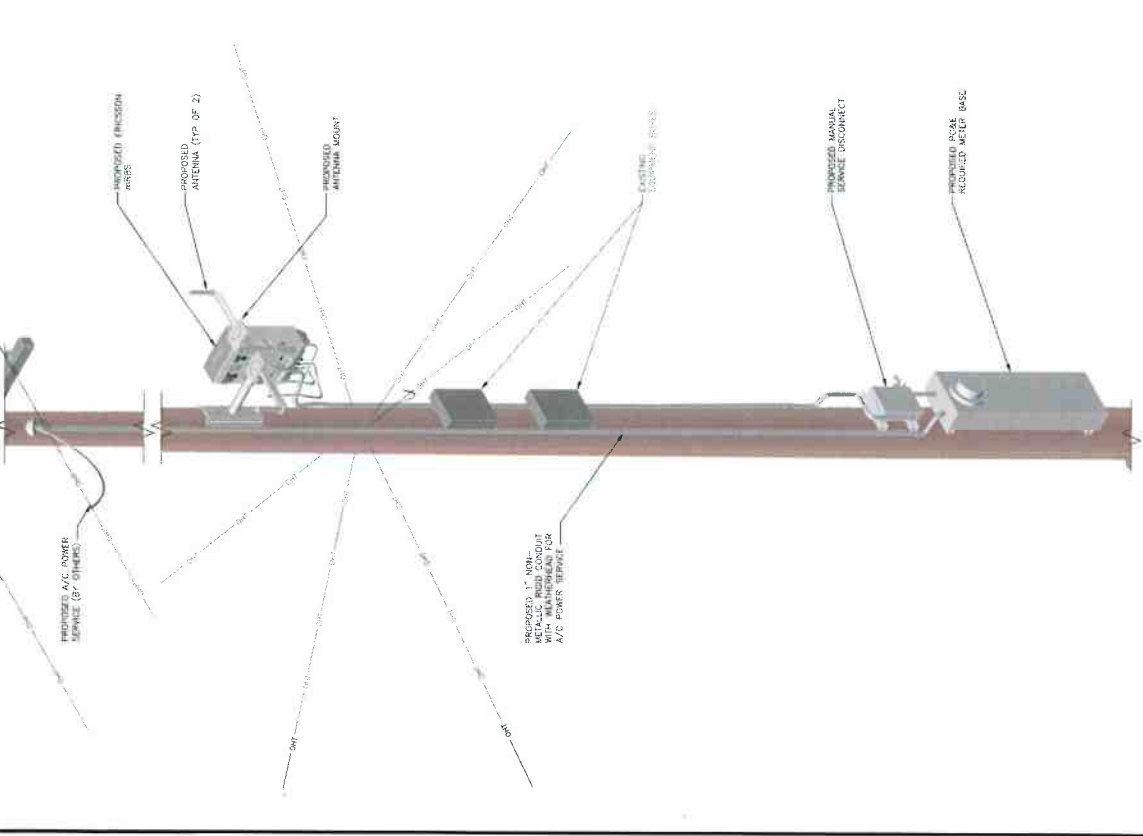
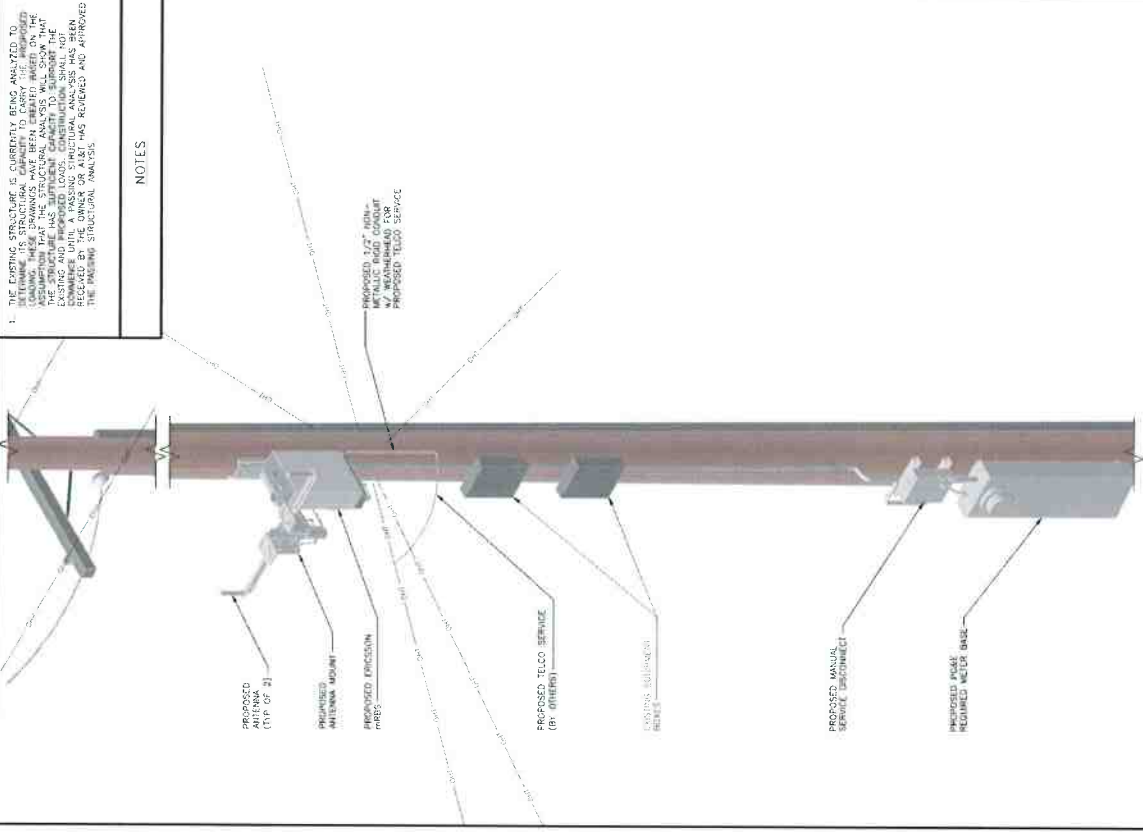
SCC-CC0004-9  
PACIFICA  
BETWEEN 5718 & 577  
BENAVEL WAYS  
PACIFICA, CA 94044  
SMALL CELL -- ZD

SHEET TITLE  
**SCC-CC0004-9**  
ISOMETRIC ELEVATIONS

SHEET NUMBER  
**AP9-2**

1. THE EXISTING STRUCTURE IS CURRENTLY BEING ANALYZED TO DETERMINE THE STRUCTURAL CAPACITY OF THE EXISTING TOWER. PRELIMINARY ANALYSIS HAS INDICATED THAT THE STRUCTURAL ANALYSIS WILL SHOW THAT EXISTING AND PROPOSED LOADS, CONSTRUCTION SHALL NOT EXCEED THE STRUCTURAL CAPACITY OF THE EXISTING TOWER. THE ANALYSIS HAS BEEN REVIEWED BY THE OWNER OR A LICENSED PROFESSIONAL ENGINEER AND APPROVED THE FOLLOWING STRUCTURAL ANALYSIS.

**NOTES**





THIS DRAWING IS NOT A SITE SURVEY. THE PURPOSE OF THIS DRAWING IS TO SHOW HOW THE DEVELOPED SITE RELATES TO THE PARENT PARCEL AND ADJACENT PROPERTIES.



2090 COMING RAVEN  
SAN RAMON, CA 94533



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PROJECT NO: 126092  
DRAWN BY: LEM  
CHECKED BY: BAE

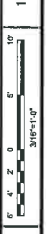
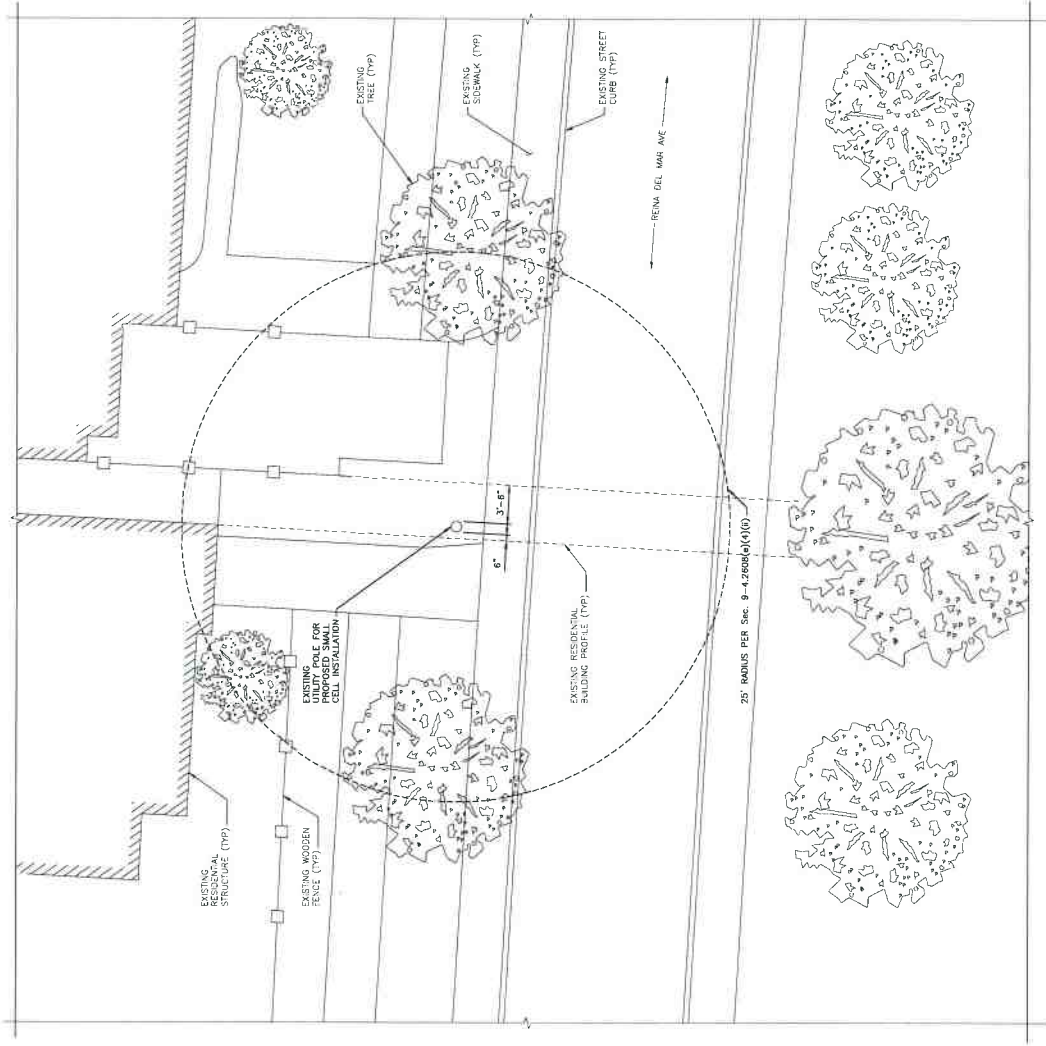
REV	DATE	DESCRIPTION
B	01/12/15	ISSUED FOR CONING
A	04/24/15	ISSUED FOR REVIEW

IS A MEMBER OF LAW FOR ANY PERSON, OR A LICENSED PROFESSIONAL ENGINEER, ARCHITECT OR LANDSCAPE ARCHITECT.

SCC-CC0004-9  
PACIFICA  
BETWEEN 57th & 577  
REINA DEL MAR AVE  
PACIFICA, CA 94044  
SMALL CELL - ZD

SHEET TITLE  
**SCC-CC0004-9**  
OVERALL SITE PLAN

SHEET NUMBER  
**AP9-3**



OVERALL SITE PLAN



PROJECT NO: 128092  
 DRAWN BY: LEW  
 CHECKED BY: RAE

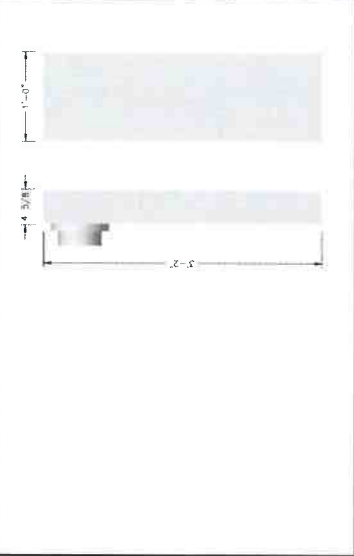
REV	DATE	DESCRIPTION
B	07/17/15	ISSUED FOR ZONING
A	06/26/15	ISSUED FOR REVIEW

NO WORK SHALL BE DONE WITHOUT THE WRITTEN APPROVAL OF A LICENSED PROFESSIONAL ENGINEER, ARCHITECT OR CONTRACTOR.

SCC-CC0004-9  
 PACIFICA  
 BETWEEN 5711 & 577  
 REINA DEL MAR AVE  
 PACIFICA, CA 94044  
 SMALL CELL -- ZD

SHEET TITLE  
 EQUIPMENT DETAILS  
 AND SPECIFICATIONS

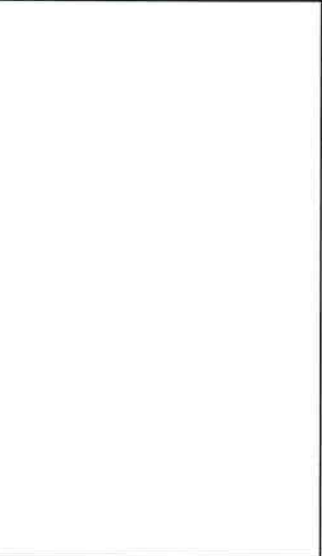
SHEET NUMBER  
**C-1.0**



PROPOSED POWER METER



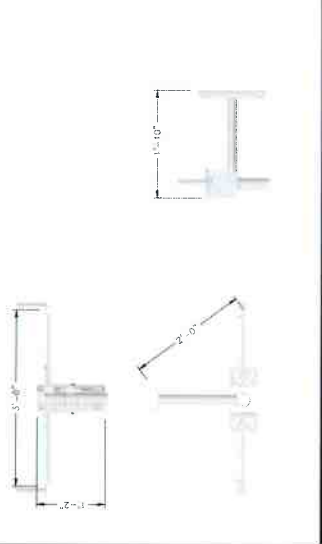
PROPOSED BRACKET MOUNT



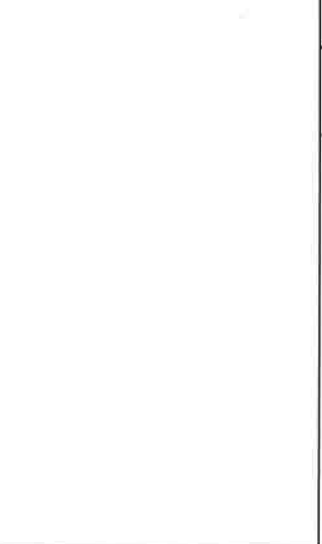
PROPOSED MANUAL DISCONNECT



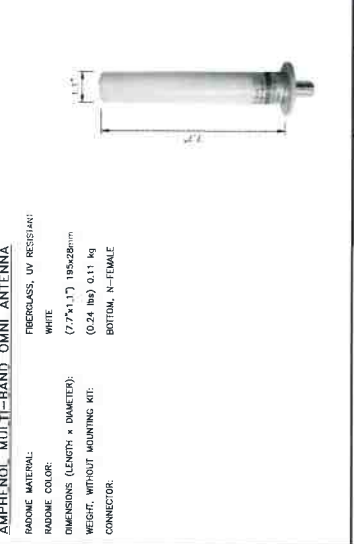
PROPOSED ANTENNA SPECIFICATIONS



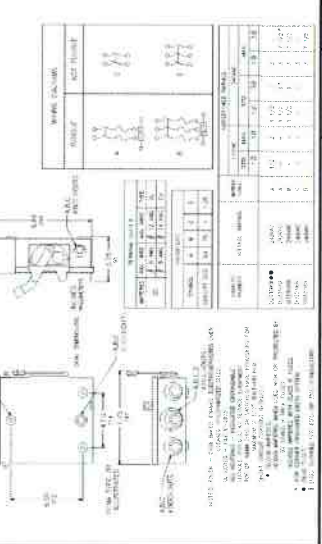
PROPOSED MICRO RBS



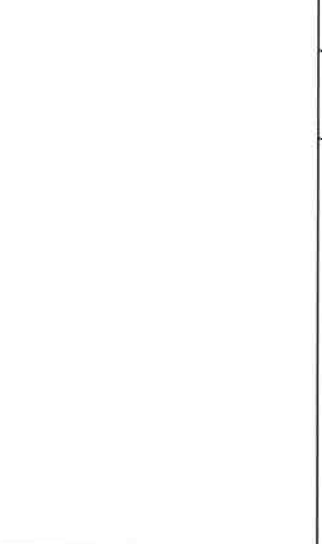
PROPOSED MICRO RBS



PROPOSED ANTENNA SPECIFICATIONS



PROPOSED MANUAL DISCONNECT



PROPOSED MANUAL DISCONNECT

AMPHENOL MULTI-BAND OMNI ANTENNA  
 FIBERGLASS, UV RESISTANT  
 WHITE  
 DIMENSIONS (LENGTH x DIAMETER):  
 (7.7'x1.7') 185x28mm  
 WEIGHT, WITHOUT MOUNTING KIT:  
 (0.24 lbs) 0.11 kg  
 BOTTOM, N-FEMALE  
 CONNECTOR.

NO SCALE

NO SCALE

NO SCALE

NO SCALE

NO SCALE

NOT USED

NOT USED

NOT USED

NOT USED



ANA GOMEZ-ABARCA  
 Sr. Site Acquisition Manager, Telecom Division  
 2999 Oak Road, Suite 490  
 Walnut Creek, CA 94598  
 +1 913-458-9148 | GomezAbarcaA@bv.com@BV.com

July 24, 2015

Tina Wehrmeister  
 Planning Director  
 City of Pacifica Planning Department  
 1800 Francisco Blvd  
 Pacifica, CA 94044

RECEIVED  
 JUL 24 2015  
 City of Pacifica

**Re: Proposed AT&T Mobility Small Cell Installation**  
**Applicant:** **New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
**Site Address:** **Between 571 & 577 Reina del Mar Avenue**  
**Site ID:** **SCC-CC0004-9**  
**Latitude/Longitude:** **37.613500, -122.480744**

Dear Tina Wehrmeister,

On behalf of New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility ("AT&T"), this letter and attached materials are to apply for a Conditional Use Permit, to install a small cell in the public right-of-way between 465 & 477 Reina del Mar Avenue (Small Cell SCC-CC0004-9).<sup>1</sup> The following is an explanation of the existing site, a project description of the facility, the project purpose and justifications in support of this proposal.

**A. Project Description.**

The existing site consists of an approximate 58 feet seven inch tall wooden utility pole in the public right-of-way on the west side of between 571 & 577 Reina del Mar Avenue. Primary power lines are attached to a cross arm at about 59 feet seven inches and 53 feet six inches high. The secondary power line is attached to a cross-arm at about 48 feet eleven inches high. The communication line is attached to the pole at 22 feet ten inches above ground.

AT&T proposes to install two Amphenol omni antennas (7.7" x 1.1") and one remote radio head (17.7"x11.9"x5.3") 26'2" high on the pole. Below that at about 8' AT&T will place a small safety shut-off switch and electricity meter. The equipment will be connected to power and telecommunications lines already on the pole, extended through one-inch conduit. AT&T's proposal is depicted in the attached design drawings and photographic simulation.

This is an unmanned facility that will operate at all times (24 hours per day, 7 days per week) and will be serviced about once per month by an AT&T technician. AT&T's proposal will greatly benefit the area by closing an existing service coverage gap in the area.

**B. Project Purpose.**

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<sup>1</sup> AT&T expressly reserves all rights concerning the city's jurisdiction to assert regulation over the placement of wireless facilities in the public rights-of-way.



The purpose of this project is to provide wireless voice and data coverage to an area where there is currently a significant gap in wireless service coverage. These wireless services include 4G LTE mobile telephone, wireless broadband, emergency 911, data transfers, electronic mail, Internet, web browsing, wireless applications, wireless mapping and video streaming. As explained in the attached Radio Frequency Statement, which includes propagation maps depicting existing and proposed coverage in the vicinity of the proposed small cell, AT&T network engineers have identified a gap in wireless service in the area generally surrounding Reina Del Mar Ave. in Pacifica. The gap is significant because it stretches approximately one mile along the densely populated neighborhoods surrounding Reina Del Mar Avenue, which includes approximately 230 homes and one park. The traffic data available from Google Earth Pro (dated 2004) for Reina del Mar Avenue, which runs through most of the gap area, counts approximately 6,038 vehicles per day. There is inadequate in-building signal strength within this area to provide reliable wireless service, which affect AT&T customers' ability to place and receive voice and data calls within their homes.

To close this significant service coverage gap, AT&T seeks to deploy 12 small cells on existing utility poles within the neighborhood. A small cell is a low-powered cell site, which, when grouped with other small cells, can provide coverage in areas that are otherwise very difficult to cover using traditional macro wireless facilities due to the local topography and mature vegetation. As illustrated in the attached zoning drawings, each small cell consists of low mounted, low profile antennas that will provide 4G LTE service. Although the signal propagated from a small cell antenna spans over a shorter range than a conventional macro site, small cells can be an effective tool to close service coverage gaps in traditionally hard to serve areas, and do with so with a minimal environmental and aesthetic footprint. The proposed small cell subject to this application is a critical part of the 12 small cells needed to close the existing service coverage gap.

### **C. Project Justification, Design and Placement.**

Small Cell SCC-CC0004-9 is an integral part of the overall small cell solution to close the service coverage gap. It is located in a difficult coverage area because of its winding roads and plentiful trees. The coverage area consists of a Pacifica neighborhood off of Reina del Mar Avenue between Ramona Avenue and Winona Avenue and its surrounding areas. Small Cell SCC-CC0004-9 will cover transient traffic along the roadways and provide in-building service to the surrounding residences as depicted in the propagation maps, which are exhibits to the attached Radio Frequency Statement.

Small Cell SCC-CC0004-9 is the least intrusive means to provide coverage to this area because it uses existing utility infrastructure, adding small equipment without disturbing the character of the neighborhoods served. Deploying a small cell onto this existing pole minimizes any visual impact by utilizing an inconspicuous location. By installing antennas and equipment onto this existing pole, AT&T does not need to propose any new infrastructure in this coverage area.

The small cell RF emissions are also much lower than the typical macro site and appropriate for the area, and they are fully compliant with the FCC's requirements for limiting human exposure to radio frequency energy. The attached radio frequency engineering analysis provided by Hammett & Edison, Inc., Consulting Engineers, confirms that the proposed equipment will operate well within (and actually far below) all applicable FCC public exposure limits. The facility will also comply with California Public Utility Commission (CPUC) General Orders 95 (concerning overhead line design, construction and maintenance) and 170 (CEQA review) that govern utility use in the public right-of-way.





As proposed, Small Cell SCC-CC0004-9 is the least intrusive option because the antennas are nestled amidst the backdrop of large trees and situated so as to minimize any view impact. Also the proposed location is a good coverage option because it sits at a location from which point AT&T can adequately propagate its wireless signal.

The proposed location is approximately equidistant from other small cells that AT&T plans to place in surrounding hard-to-reach areas, so that service coverage can be evenly distributed. There are a number of trees near the proposed site that will allow the installation to blend in with the backdrop of foliage. AT&T identified potential alternate locations and performed a comprehensive alternative site analysis on other utility poles in this area. As set forth in the Alternative Site Analysis, none of these sites are as viable from a construction and/or coverage perspective to meet AT&T's project objectives or from an aesthetics perspective to meet the City's Guidelines. The Alternative Site Analysis is included within the application materials for the Use Permit.

Drawings, an AT&T Radio Frequency Statement, propagation maps, a photographic simulation, and a radio-frequency engineering analysis are included with this packet.

As this application seeks authority to install a wireless telecommunication facility, the FCC's Shot Clock Order<sup>2</sup> requires the city to issue its final decision on AT&T's application within 150 days. We respectfully request expedited review and approval of this application. Feel free to contact me if you have any questions. Thank you.

Best Regards,

**Ana Gomez-Abarca**  
Sr. Site Acquisition Manager  
For AT&T Mobility

---

<sup>2</sup> See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B), WT Docket No. 08-165, Declaratory Ruling, 24 F.C.C.R. 13994 (2009).



at&t



# PHOTOGRAPHIC SIMULATION

RECEIVED

JUL 24 2015

## PROPOSED SMALL CELL SITE

SITE NUMBER: SCC-CC0004-9

SITE NAME: PACIFICA

SITE ADDRESS: 671-672  
571 REINA DEL MAR AVE  
PACIFICA, CA 94044

DATE: 07/24/15

APPLICANT: AT&T WIRELESS

CONTACT: ANA GOMEZ-ABARCA  
BLACK & VEATCH  
(913) 458-9148



ATTACHMENT F

The included Photographic Simulation(s) are intended as visual representations only and should not be used for construction purposes. The materials represented within the included Photographic Simulation(s) are subject to change.





at&t



Building a world of difference.

# VIEW 1



EXISTING CONDITIONS



PROPOSED AT&T  
SMALL CELL  
EQUIPMENT

PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT

PHOTOGRAPHIC SIMULATION

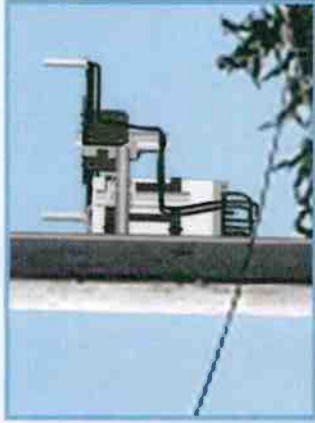


at&t

# VIEW 2



EXISTING CONDITIONS



PROPOSED AT&T  
SMALL CELL  
EQUIPMENT



PROPOSED PG&E  
METER AND SERVICE  
DISCONNECT

PHOTOGRAPHIC SIMULATION



**AT&T Mobility • Small Cell No. SCC-CC0004-9  
571 and 577 Reina Del Mar Avenue • Pacifica, California**

**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T Mobility, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 571 and 577 Reina Del Mar Avenue in Pacifica, California, for compliance with appropriate guidelines limiting sound levels from the installation.

**Executive Summary**

AT&T proposes to install a new small cell on the utility pole located near 571 and 577 Reina Del Mar Avenue in Pacifica, consisting of two antennas and four equipment boxes on the pole. Noise from the proposed operations will comply with the pertinent noise limits.

**Prevailing Standard**

The City of Pacifica identifies several prohibited noise sources in Title 5 Chapter 10 of its Municipal Code, though fan noise such as is emitted from wireless telecommunications base stations is not included. Title 9 Chapter 4 Article 26 of the Pacifica Municipal Code addresses the siting of such base stations, “to minimize the potential health, safety, and aesthetic impacts of wireless communications facilities,” but does not address or limit noise levels. Therefore, for the purpose of this study, the limits set forth in the County of San Mateo General Plan are referenced. Chapter 16 Section II.A.I.a (“Noise Limitations”) reads in pertinent part, “State standards have set ... 70 CNEL from multiple sources as the maximum external noise level compatible with ordinary residential use.”

The composite Community Noise Equivalent Level (“CNEL”) to be used for evaluation of noise is an average over 24 hours, with a 5 dBA penalty applied to noise levels during evening hours (7 pm to 10 pm) and a 10 dBA penalty at night (10 pm to 7 am) to reflect typical residential conditions, where noise is more readily heard during evening and nighttime hours. By definition, CNEL will be 6.7 dBA higher than the constant level of a continuous noise source.

Figure 1 describes the calculation methodology used to determine applicable noise levels for evaluation against the prevailing standard.

**General Facility Requirements**

Wireless telecommunications facilities (“cell sites”) typically consist of two distinct parts: the electronic base transceivers, that are connected to traditional wired telephone lines, and the antennas, that send wireless signals created by the transceivers out to be received by individual subscriber units.

**AT&T Mobility • Small Cell No. SCC-CC0004-9  
571 and 577 Reina Del Mar Avenue • Pacifica, California**

The cabinets are often located outdoors and are connected to the antennas by coaxial cables. Some cabinets require fans to cool the electronics inside; such cooling is often integrated into the cabinets.

**Site & Facility Description**

According to information provided by AT&T, including zoning drawings by Black and Veatch, dated June 23, 2015, and to additional information provided by AT&T, four cabinets are to be mounted on the side of the utility pole located near 571 and 577 Reina Del Mar Avenue in Pacifica. Beginning at least 7 feet above ground on the pole would be a meter, and about 3½ feet above it, a disconnect and breaker panel. Higher up on the pole, at about 26 feet above ground, would be a Ciena Model 3931 Service Delivery Switch and Ericsson Model RBS 6501 cabinet; this cabinet is the transceiver described above, that handles the conversions of signal format between wired and wireless.

**Study Results**

Three of the equipment cabinets do not emit noise, including the Ciena Model 3931 Service Delivery Switch, which is passively cooled by the natural convective flow of air across its cooling fins; no fans or other moving elements are installed. For the fourth cabinet, Ericsson reports that the maximum noise level is 27 dB[A] at normal temperatures and, when the temperature is above 122°F, the noise level is 47 dB[A], both measured at a reference distance of 1.7 meters.

The County's most restrictive limit of 70 dBA CNEL is reached only within 1.1 inches of the cabinets at normal temperatures, and within 11 inches at temperatures above 122°F. Considering the heights of the cabinets on the pole and their distance from the nearest property lines, the noise level at any receiving property would be well below the County's limits.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T Mobility small cell to be located near 571 and 577 Reina Del Mar Avenue in Pacifica, California, will comply with the pertinent standards limiting acoustic noise emission levels.

AT&T Mobility • Small Cell No. SCC-CC0004-9  
571 and 577 Reina Del Mar Avenue • Pacifica, California

Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2017. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

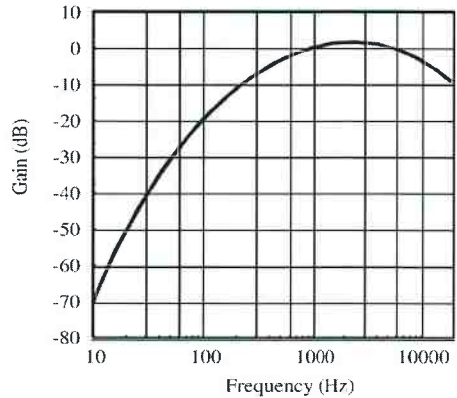


  
William F. Hammett, P.E.  
707/996-5200

July 28, 2015

## Noise Level Calculation Methodology

Most municipalities and other agencies specify noise limits in units of dBA, which is intended to mimic the reduced receptivity of the human ear to Sound Pressure (“L<sub>P</sub>”) at particularly low or high frequencies. This frequency-sensitive filter shape, shown in the graph to the right as defined in the International Electrotechnical Commission Standard No. 179, the American National Standards Institute Standard No. 5.1, and various other standards, is also incorporated into most calibrated field test equipment for measuring noise levels.



30 dBA	library
40 dBA	rural background
50 dBA	office space
60 dBA	conversation
70 dBA	car radio
80 dBA	traffic corner
90 dBA	lawnmower

The dBA units of measure are referenced to a pressure of 20 μPa (micropascals), which is the threshold of normal hearing. Although noise levels vary greatly by location and noise source, representative levels are shown in the box to the left.

Manufacturers of many types of equipment, such as air conditioners, generators, and telecommunications devices, often test their products in various configurations to determine the acoustical emissions at certain distances. This data, normally expressed in dBA at a known reference distance, can be used to determine the corresponding sound pressure level at any particular distance, such as at a nearby building or property line. The sound pressure drops as the square of the increase in distance, according to the formula:

$$L_P = L_K + 20 \log(D_K/D_P),$$

where L<sub>P</sub> is the sound pressure level at distance D<sub>P</sub> and L<sub>K</sub> is the known sound pressure level at distance D<sub>K</sub>.

Individual sound pressure levels at a particular point from several different noise sources cannot be combined directly in units of dBA. Rather, the units need to be converted to scalar sound intensity units in order to be added together, then converted back to decibel units, according to the formula:

where L<sub>T</sub> is the total sound pressure level and L<sub>1</sub>, L<sub>2</sub>, etc are individual sound pressure levels.

$$L_T = 10 \log (10^{L_1/10} + 10^{L_2/10} + \dots),$$

Certain equipment installations may include the placement of barriers and/or absorptive materials to reduce transmission of noise beyond the site. Noise Reduction Coefficients (“NRC”) are published for many different materials, expressed as unitless power factors, with 0 being perfect reflection and 1 being perfect absorption. Unpainted concrete block, for instance, can have an NRC as high as 0.35. However, a barrier’s effectiveness depends on its specific configuration, as well as the materials used and their surface treatment.





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PREPARED BY

JUL 24 2015

City of Pacifica

# Small Cell SCC-CC0004-9 – Between 571 and 577 Reina Del Mar Ave. Pacifica, California Alternative Site Analysis Conditional Use Permit Request

ATTACHMENT H



On the map above, the proposed AT&T wireless facility in the public right-of-way between 571 and 577 Reina Del Mar Avenue (37.613500°, -122.480744°) is indicated as Small Cell “SCC-CC004-9” The 8 alternative locations that AT&T analyzed are marked by pins AP9B, AP9C, AP9D, AP9E, AP9F, AP9G, AP9H and AP9I.

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# Small Cell SCC-CC0004-9 – Proposed Location



- The location for AT&T's proposed wireless facility (Small Cell SCC-CC0004-9) is in the public right-of-way at a joint utility pole identified by pole number 110054113 between 571 and 577 Reina Del Mar Avenue. (37.613500°, -122.480744°)
- AT&T evaluated this site and nearby alternatives to verify that the selected site is the least intrusive means to close AT&T's significant service coverage gap.
- AT&T carefully selected this location to close a precise section of the service coverage gap. The small cells are related to each other, and if you move one it may affect others.

# Small Cell AP9B – Alternative 1

---



- Small Cell AP9B (Alternative 1) is in the public right-of-way at a joint utility pole located at the intersection of Reina Del Mar Avenue and Naomi Avenue. (37.613487°, -122.480247°)
- The pole location is not optimal to close this portion of the service coverage gap.





# Small Cell AP9C – Alternative 2



- Small Cell AP9C (Alternative 2) is in the public right-of-way at a joint utility pole located at the intersection of Verona Avenue and Reina Del Mar Avenue. (37.613504°, -122.481121°)
- The pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP9D – Alternative 3

---



- Small Cell AP9D (Alternative 3) is in the public right-of-way at a joint utility pole located in front of 612 Reina Del Mar Avenue. (37.613296°, -122.480288°)
- Placing wireless equipment on this pole would violate Pacifica Zoning Ordinance Section 9-4.2608(e)(4)(i) which prohibits wireless attachments on an existing structure located within the “building profile” of an existing residential structure.
- Further, the pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP9E – Alternative 4

---



- Small Cell AP9E (Alternative 4) is in the public right-of-way at a joint utility pole located in front of 219 Verona Avenue. (37.613014°, -122.481162°)
- The pole location is not optimal to close this portion of the service coverage gap.





# Small Cell AP9F – Alternative 5

---



- Small Cell AP9F (Alternative 5) is in the public right-of-way at a joint utility pole located next to 177 Verona Avenue. (37.613897°, -122.481061°)
- The pole location is not optimal to close this portion of the service coverage gap.





# Small Cell AP9G – Alternative 6

---



- Small Cell AP9G (Alternative 6) is in the public right-of-way at a joint utility pole located next to 169 Verona Avenue. (37.614044°, -122.481054°)
- Placing wireless equipment on this pole would violate Pacifica Zoning Ordinance Section 9-4.2608(e)(4) which prohibits wireless attachments on an existing structure located within the “building profile” of an existing residential structure.
- Further, the pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP9H – Alternative 7

---



- Small Cell AP9H (Alternative 7) is in the public right-of-way at a joint utility pole located in front of 253 Verona Avenue. (37.612576°, -122.481207°)
- Placing wireless equipment on this pole would violate Pacifica Zoning Ordinance Section 9-4.2608(e)(4) which prohibits wireless attachments on an existing structure located within the “building profile” of an existing residential structure.
- Further, the pole location is not optimal to close this portion of the service coverage gap.



# Small Cell AP91 – Alternative 8



- Small Cell AP91 (Alternative 8) is an existing tower located at the Pacifica Police Department at 2075 Pacific Coast Highway. (37.615393°, -122.484573°)
- Macro Antennas mounted at estimated available heights on the existing telecommunications tower would fail to close the significant service coverage gap, and would therefore require a new taller, more intrusive structure. Further, without a new taller structure, the height of neighboring buildings and trees surrounding this property will block antenna signals contributing to the inability to use this location to close AT&T's significant service coverage gap.



# Small Cell SCC-CC0004-9 – Alternative Site

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## Analysis Conclusion



Based on AT&T’s analysis of alternative sites, and per the City of Pacifica Zoning Ordinance Article 26, qualifying the installation as a “minor antenna”, the proposed location between 571 and 577 Reina Del Mar Avenue (Small Cell SCC-CC0004-9) is the least intrusive means to close AT&T’s significant service coverage gap.





**SCC-CC0004-9: 37.613500°, -122.480744° (Proposed Site)**

**AP9B: 37.613487°, -122.480247°**

**AP9C: 37.613504°, -122.481121°**

**AP9D: 37.613296°, -122.480288°**

**AP9E: 37.613014°, -122.481162°**

**AP9F: 37.613897°, -122.481061°**

**AP9G: 37.614044°, -122.481054°**

**AP9H: 37.612576°, -122.481207°**

**AP9I: 37.615393°, -122.484573°**

**Statement of Hammett & Edison, Inc., Consulting Engineers**

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of AT&T, a wireless telecommunications service provider, to evaluate a small cell antenna system proposed to be located near 571 and 577 Reina Del Mar Avenue in Pacifica, California, for compliance with appropriate guidelines limiting human exposure to radio frequency (“RF”) electromagnetic fields.

**Executive Summary**

AT&T proposes to install two omnidirectional antennas on a tall utility pole located near 571 and 577 Reina Del Mar Avenue in Pacifica. The proposed operation will comply with the FCC guidelines limiting public exposure to RF energy.

**Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission (“FCC”) evaluate its actions for possible significant impact on the environment. A summary of the FCC’s exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Wireless Service	Frequency Band	Occupational Limit	Public Limit
Microwave (Point-to-Point)	5,000–80,000 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
BRS (Broadband Radio)	2,600	5.00	1.00
AWS (Advanced Wireless)	2,100	5.00	1.00
PCS (Personal Communication)	1,950	5.00	1.00
Cellular	870	2.90	0.58
SMR (Specialized Mobile Radio)	855	2.85	0.57
700 MHz	700	2.35	0.47
[most restrictive frequency range]	30–300	1.00	0.20

Power line frequencies (60 Hz) are well below the applicable range of these standards, and there is considered to be no compounding effect from simultaneous exposure to power line and radio frequency fields.

**General Facility Requirements**

Base stations typically consist of two distinct parts: the electronic transceivers (also called “radios” or “channels”) that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables.

**AT&T Mobility • Small Cell No. SCC-CC0004-9  
571 and 577 Reina Del Mar Avenue • Pacifica, California**

A small antenna for reception of GPS signals is also required, mounted with a clear view of the sky. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

### **Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

### **Site and Facility Description**

Based upon information provided by AT&T, including drawings by Black and Veatch, dated June 23, 2015, that carrier proposes to install a new small cell on the existing 58½-foot utility pole sited in the public right-of-way in front of the residences located at 571 and 577 Reina Del Mar Avenue in Pacifica. Two Amphenol Model 7825700 omnidirectional antennas would be mounted with no downtilt at an effective height of about 26 feet above ground. The maximum effective radiated power in any direction would be 10 watts in the 700 MHz frequency band.

### **Study Results**

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed AT&T operation is calculated to be 0.0022 mW/cm<sup>2</sup>, which is 0.45% of the applicable public exposure limit. The maximum calculated level at any nearby residence is 0.0055 mW/cm<sup>2</sup>, which is 1.1% of the applicable public limit.

### **Recommended Mitigation Measures**

Due to their mounting location and height, the AT&T antennas would not be accessible to unauthorized persons, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. RF exposure levels are calculated to exceed the occupational limit out to less than 18 inches in front of the antennas, and so can be considered intrinsically compliant with FCC



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occupational exposure guidelines. To prevent exposures in excess of FCC guidelines, it is recommended that training be provided to all authorized personnel needing to work within 3 feet directly in front of the antennas, including employees and contractors of AT&T and of the utility company, and that explanatory signs\* be posted on the pole at or below the antennas, readily visible from any angle of approach to such persons needing to work within that distance.

**Conclusion**

Based on the information and analysis above, it is the undersigned's professional opinion that the proposed operation of this AT&T small cell near 571 and 577 Reina Del Mar Avenue in Pacifica, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations. Training authorized personnel and posting explanatory signs is recommended to establish compliance with occupational exposure limits.

**Authorship**

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-20309, which expires on March 31, 2017. This work has been carried out under her direction, and all statements are true and correct of her own knowledge except, where noted, when data has been supplied by others, which data she believes to be correct.



*Andrea L. Bright*  
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Andrea L. Bright, P.E.  
707/996-5200

July 24, 2015

\* Signs should comply with OET-65 color, symbol, and content recommendations. Contact information should be provided (e.g., a telephone number) to arrange for access to restricted areas. The selection of language(s) is not an engineering matter, and guidance from the landlord, local zoning or health authority, or appropriate professionals may be required.

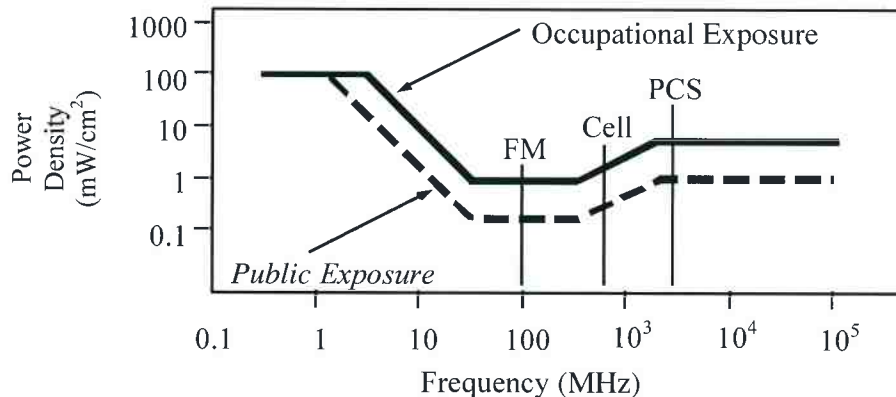


## FCC Radio Frequency Protection Guide

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, “Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields,” published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements (“NCRP”). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, “Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz,” includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency Applicable Range (MHz)	Electromagnetic Fields (f is frequency of emission in MHz)					
	Electric Field Strength (V/m)		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )	
0.3 – 1.34	614	<i>614</i>	1.63	<i>1.63</i>	100	<i>100</i>
1.34 – 3.0	614	<i>823.8/f</i>	1.63	<i>2.19/f</i>	100	<i>180/f<sup>2</sup></i>
3.0 – 30	1842/f	<i>823.8/f</i>	4.89/f	<i>2.19/f</i>	900/f <sup>2</sup>	<i>180/f<sup>2</sup></i>
30 – 300	61.4	<i>27.5</i>	0.163	<i>0.0729</i>	1.0	<i>0.2</i>
300 – 1,500	3.54√f	<i>1.59√f</i>	√f/106	<i>√f/238</i>	f/300	<i>f/1500</i>
1,500 – 100,000	137	<i>61.4</i>	0.364	<i>0.163</i>	5.0	<i>1.0</i>



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



## RFR.CALC™ Calculation Methodology

### Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission (“FCC”) to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

#### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density  $S = \frac{180}{\theta_{BW}} \times \frac{0.1 \times P_{net}}{\pi \times D \times h}$ , in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density  $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$ , in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and  
 $P_{net}$  = net power input to the antenna, in watts,  
 $D$  = distance from antenna, in meters,  
 $h$  = aperture height of the antenna, in meters, and  
 $\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

#### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density  $S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$ , in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,  
RFF = relative field factor at the direction to the actual point of calculation, and  
D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 (1.6 x 1.6 = 2.56). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.



ANA GOMEZ-ABARCA  
Sr. Site Acquisition Manager, Telecom Division  
2999 Oak Road, Suite 490  
Walnut Creek, CA 94597  
+1 913-458-9148 | GomezAbarcaA@BV.com

November 19, 2015

Christian Murdock, AICP  
Associate Planner  
City of Pacifica Planning Department  
1800 Francisco Blvd  
Pacifica, CA 94044

Re: **Proposed AT&T Mobility Small Cell Installation**  
**Applicant: New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility)**  
**Planning Application: UP-62-15**  
**Site Address: Between 571 & 577 Reina del Mar Avenue**  
**Site ID: SCC-CC0004-9**  
**Latitude/Longitude: 37.613500, -122.480744**

Dear Mr. Murdock,

This letter is written on behalf of New Cingular Wireless PCS, LLC (d/b/a AT&T Mobility) in response to your email dated November 18, 2015 requesting a written explanation of how we are complying with the requirements of Pacifica Municipal Code Sec. 9-4.2608(b)(1), quoted below:

**Pacifica Municipal Code Sec. 9-4.2608(b)(1):**

“(b) Design-related standards.

- (1) All wireless communication facilities shall, to the maximum extent practicable, incorporate best practices to achieve concealment and stealth of antennas, equipment, and support structures. Further, all wireless communications facilities shall be screened to the fullest extent possible and located to minimize visibility from surrounding areas and private or public rights-of-way. In addition to the requirements of this subsection, wireless communications facilities within a private or public right-of-way shall conform to the standards of subsection (e).”

The two proposed 7.7” omni antennas and micro RBS will be placed on a proposed bracket mount on an existing utility pole. The bracket mount will be placed above line of sight. This equipment will be painted brown to blend in with the existing utility pole. The proposed PG&E meter will be placed with the required 7’ clearance.

At the time of building permit submittal the construction drawings will include a note reflecting AT&T’s commitment to paint the equipment brown.

Painting the equipment brown is less intrusive and visible than alternative concealment options such as a radome or a slimline monopole. A radome, or metal canister, would need to be wide enough to surround the



pole and cover the proposed bracket, omni antennas and RRU. This radome would extend past the maximum 2' from the point of attachment limit set in Sec. 9-4.2608(e)(1). In addition, a slimline monopole would require placement of a new pole adjacent to an existing utility pole. This would be more visually intrusive than the current proposal.

Feel free to contact me if you have any questions. Thank you.

Best Regards,

Ana Gomez-Abarca  
Sr. Site Acquisition Manager  
For AT&T Mobility